# Winona County Zoning Ordinance and Amendments Excerpts

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## **CHAPTER 1: TITLE AND ADOPTION**

## 1.1 Title

This Ordinance shall be known, cited and referred to as the Winona County Zoning Ordinance, except as referred to as "this Ordinance".

## 1.2 Adoption

This Ordinance shall be in full force and effect upon publication and adoption pursuant to law unless otherwise specified.

| Adopted: December 14, 2010.                       |
|---|
| Effective: March 15, 2011.                        |
|   |
|   |
|   |
| James Pomeroy                                     |
| Chairperson, Winona County Board of Commissioners |
| Date:   |
| Attest:   |
|   |
|   |
|   |
| Duane Hebert                                      |
| Winona County Administrator                       |
| Date:   |
|   |

## **CHAPTER 2: INTENT AND PURPOSE**

## 2.1 Purpose

This is an ordinance regulating the use of land within Winona County including the regulation of the location, size, use and height of buildings; the arrangement of buildings on lots, and the density of population for the purpose of:

- 1. Protecting the public health, safety, order, convenience and general welfare.
- 2. Protecting and preserving agriculture.
- 3. Conserving the natural and scenic beauty of the County.
- 4. Conserving natural resources in the County such as streams, wetlands, groundwater, recharge areas, bluffs, steep slopes, woodlands and soils.
- 5. Minimizing pollution.
- 6. Protecting existing businesses and facilities.
- 7. Conserving energy by allowing solar and earth sheltered housing and wind conversion structures.
- 8. Promoting orderly development and redevelopment of the residential, commercial, industrial, and public areas as well as the preservation of agricultural areas.
- 9. Providing for the compatibility of different land uses and the most appropriate use of land throughout the County.
- 10. Encouraging cooperation among governmental agencies to help achieve land use policy goals.
- 11. Fair and efficient enforcement of land development regulations including the discontinuance of existing uses.
- 12. Promoting in a financially responsible manner orderly development of the community to insure adequate levels of service in areas of public safety, utilities, transportation and administration.
- 13. Ensuring the fair and non-discriminatory administration of this Ordinance by allowing administrative decisions rendered by the Planning Department to be appealed through a recognized process.

## 2.2 Relation to Land Use Plan

The Winona County Zoning Ordinance recognizes Winona County's Comprehensive Land Use Plan as the policy to regulate land use and development in accordance with the policies and purpose herein set forth.

## 2.3 Standard Requirements

- A. In their interpretation and application, the provisions of this Ordinance shall be held to be the minimum requirements for the promotion of public health, safety and welfare.
- B. Where the conditions imposed by any provision of this Ordinance are either more restrictive or less restrictive than comparable conditions imposed by any other law, ordinance, statutes, resolution

- or regulation of any kind, the regulations which are more restrictive or which impose higher standards or requirements shall prevail.
- C. Except as herein provided, no structure shall be erected, converted, enlarged, reconstructed or altered and no structure or land shall be used for any purpose nor in any manner which is not in conformity with this Ordinance.
- D. Except as herein provided, no building, structure or premises shall hereafter be used or occupied and no Development Certificate shall be granted that does not conform to the requirements of this Ordinance.
- E. This Ordinance is not intended to abrogate any easement, restrictions, covenants, relating to the use of land or imposed on lands within Winona County by private declaration or agreement, but where the provisions of this Ordinance are more restrictive than any easement, restriction, or covenant, or the provision of any private agreement, the provisions of this Ordinance shall prevail.

## 2.4 Uses not Provided for Within Zoning Districts

Whenever in any zoning district a use is neither specifically permitted or denied, the use shall be considered prohibited. In such cases, the Winona County Board on their own initiative or upon request, may conduct a study to determine if the use is acceptable and if so, what zoning district would be most appropriate and the determination as to conditions and standards relating to development of the use.

## 2.5 Monuments

For the purpose of this Ordinance, all international, federal, state, county and other official monuments, benchmarks, triangulation points and stations shall be preserved in their precise locations; and it shall be the responsibility of the applicant to insure that these markers are maintained in good condition during and following construction and development. All section, one-quarter (1/4) section and one-sixteenth (1/16) section corners shall be duly described and tied out and a report made to the Winona County Surveyor. If a monument is destroyed during construction, it shall be the responsibility of the applicant to replace it.

### 2.6 Amendments

The County Board shall have the authority to enact amendments to the text or map of the Zoning Ordinance in accordance with the provisions of this Section. The County Board, the Planning Commission, the Planning Department, or an owner or person having a contractual interest in property regulated by the Zoning Ordinance may initiate an amendment. In determining whether to grant a requested amendment, the County Board shall consider, among other things, the provisions of the Comprehensive Plan, and recommendations from the Planning Commission and the Planning Department.

The County Board, the Planning Commission, or an owner or person having a contractual interest in property may propose amendments to the text of the Ordinance by forwarding a proposal, which may set forth the purpose and reason for such proposed amendment to the Department. The Department must submit the proposed amendment to the County Administrator for subsequent consideration by the County Board to determine the viability of the amendment. If deemed appropriate, the Planning Department will forward the proposed amendment to the Planning Commission for review.

## 2.7 Separability

Every section, provision or part of this Ordinance or any permit issued pursuant to this Ordinance is declared separable from every other section, provision or part thereof to the extent that if any section, provision or part of this Ordinance or any permit issued pursuant to this Ordinance shall be held invalid by a court of competent jurisdiction, it shall not invalidate any other section, provision or part thereof.

## 2.8 Authority

This Ordinance is enacted pursuant to the authority granted by Minnesota Statute 394.21. The jurisdiction of this Ordinance shall apply to all areas of Winona County outside of the incorporated limits of municipalities, unless otherwise identified in specified chapters.

## CHAPTER 3: PARCELS OF RECORD / NONCONFORMING STRUCTURES AND USES

### 3.1 Parcel of Record Standards

Parcels of Record may be permitted as a buildable lot if all of the following criteria can be met:

- 1. The parcel has a minimum of twenty thousand (20,000) square feet suitable for development and sewage treatment system unless connection to a municipal sewer system is available, then they may have less than twenty thousand (20,000) square feet.
- 2. The lot is a Parcel of Record, as defined.
- 3. All performance standards and regulations that are applicable in the district for which the parcel is located, except the parcel area, width, or depth requirements shall apply.
- Adjacent parcels of record containing less than twenty thousand (20,000) square feet under common ownership shall be combined to meet the 20,000 square foot minimum, larger parcels need not be combined.
- Non-conforming lots of record within the Shoreland District shall conform to the provisions set forth in Section 11.4.9 (1) of this Ordinance.
- 6. The parcel was created in accordance with the official controls in effect at the time it was created.

In consideration of a Parcel of Record, the following important dates referring to the adoption of ordinances and amendments thereof that affect parcels of record:

August 1, 1970 – Zoning Ordinance and Subdivision Regulations

February 1, 1989 – One non-farm dwelling per ¼, ¼ section of land.

October 22, 1996 - Feedlot Rules.

## 3.2 Nonconforming Uses and Structures

## 3.2.1 Purpose

It is the purpose of this section to classify, regulate, control, and reduce the number and extent of nonconforming buildings, structures, uses, and lots, and to specify those requirements, circumstances, and conditions under which nonconforming buildings, structures, uses, and lots will be operated, maintained, and regulated. It is necessary and consistent with the establishment of this Ordinance that non-conforming buildings, structures, uses, and lots will be operated, maintained, and regulated. It is necessary and consistent with the establishment of this Ordinance that non-conforming buildings, structures, uses, and lots not be allowed to continue without restriction. Furthermore, it is the intent of this section that all non-conformities shall be gradually eliminated and eventually brought into conformity.

#### 3.2.2 General Provisions

- 1. Any established use or structure legally established prior to the adoption of this Ordinance may be continued in like fashion. Any change to an established use or structure shall however be done in accordance with the provisions of this Ordinance.
- Threats to General Welfare: Non-conforming buildings, structures, and/or uses, which based upon documented study and evidence, pose a danger and/or threat to the health, safety, and general welfare of the community, shall:
  - a. Upon being identified by the Planning Director and upon the owner being notified in writing by the Planning Director, the owner shall provide to the Planning Department a documented time schedule and program with rationale to support the proposed amortization of the building, structure, or use investments which will result in the termination or correction of the nonconformity.
    - The termination/correction time schedule shall be based upon, but not be limited to factors such as the initial investment and the degree of threat or danger being posed.
    - II. The acceptability of the time schedule shall be determined by the County Board with right of appeal.
    - III. In no case shall a time schedule exceed two (2) years.

## 3.2.3 Non-Conforming Uses

- 1. Effective Date: The lawful use of building, structure or land existing at the effective date of this Ordinance which does not conform to the provisions of this Ordinance may be continued; provided, however, that no such non-conforming use of land shall be enlarged or increased, nor shall any such non-conforming use be expanded to occupy a greater area of land than that occupied by such use at the time of the adoption of this Ordinance, nor shall any such nonconforming use be moved to any other part of the parcel of land upon which the same was conducted at the time of the adoption of this Ordinance.
- Continued Use: A lawful, non-conforming use shall not be enlarged, but may be continued at the same size and in the same manner of operation as it existed on the date it became legally non-conforming except as hereinafter specified.
- 3. Changes to Non-Conforming Uses:
  - a. When a lawful non-conforming use of any structure or land in any district has been changed to a conforming use, it shall not thereafter be changed to any non-conforming use.
  - b. A lawful non-conforming use of a structure or parcel of land may be changed to lessen the non-conformity of use. Once a nonconforming structure or parcel of land has been changed, it shall not be so altered to increase the non-conformity.

- 4. Discontinuance: In the event that a non-conforming use of any building or premises is discontinued for a period of more than one (1) year, the use of the same shall thereafter conform to the regulations of the district in which it is located.
- 5. Normal Maintenance: Maintenance of a building or other structure containing or used by a non-conforming use will be permitted when it includes necessary non-structural repair and incidental alterations which do not extend or intensify the non-conforming use.

## 3.2.4 Non-Conforming Structures

- Restoration: No lawful non-conforming building or structure which
  has been substantially damaged by fire, explosion, act of God or
  a public enemy, to the extent of fifty (50) percent of its value, as
  indicated in the records of the County Assessor at the time of the
  damage, shall be restored, in conformity with the regulations of this
  Ordinance so that any subsequent use or occupancy of the land or
  premises shall be a conforming use or occupancy.
- 2. Alterations: Alteration and normal maintenance to a lawful nonconforming building or structure may be made provided:
  - a. The alterations do not expand the building size.
  - b. The alterations do not change the building occupancy capacity or parking demand.
  - c. The alteration does not increase the non-conformity of the building or the use.
- 3. Expansion of Non-Conforming Buildings or Structures:
  - a. Administrative Approvals: The following expansions of lawful non-conforming building and structures may be approved through the administrative permit process by the Planning Director subject to provisions of this Ordinance. The Planning Director shall make a determination that the building expansion will not have external negative impacts upon adjacent properties or public rights-of-way.
    - Expansion of buildings found to be non-conforming only by reason of height, yard setback or lot area may be permitted provided the structural non-conformity is not increased and the expansion complies with the performance standards of this Ordinance.
    - II. Lawful non-conforming single family and two (2) family units may be expanded to improve the livability provided the nonconformity of the structure is not increased.
  - Conditional Use Permit: Lawful non-conforming commercial, industrial, public, semi-public, and multiple family structures may be expanded on the same lot by conditional use permit provided:
    - I. The expansion will not increase the non-conformity of the building or site.

An applicant or a property owner has the ability to submit an Administrative Appeal as described in Section #5.3.3(1) to a decision rendered by the Planning Director.

- II. The new building expansion will conform with all the applicable performance standards of this Ordinance. A conditional use permit shall not be issued under this section for a deviation from other requirements of this Ordinance unless variances are also approved.
- III. The request for conditional use permit shall be evaluated based on standards and criteria set forth in Chapter 5 of this Ordinance.

## 3.2.5 Nonconformities - Certain Classes of Properties

- This subdivision applies to homestead and nonhomestead residential real estate and seasonal residential real estate occupied for recreational purposes.
- 2. A nonconformity, including the lawful use or occupation of land or premises existing at the time of the adoption of an official control under this chapter, may be continued, including through repair, replacement, restoration, maintenance, or improvement, but not including expansion. If the nonconformity or occupancy is discontinued for a period of more than one year, or any nonconforming building or structure is destroyed by fire or other peril to the extent of greater than fifty (50) percent of its estimated market value, as indicated in the records of the county assessor at the time of damage, and no building permit has been applied for within one hundred eighty (180) days of when the property is damaged, any subsequent use or occupancy of the land or premises must be a conforming use or occupancy.
- 3. If a nonconforming building or structure is destroyed by fire or other peril to the extent of greater than fifty (50) percent of its estimated market value, as indicated in the records of the county assessor at the time of damage, the board may impose reasonable conditions upon a zoning or building permit in order to mitigate any newly created impact on adjacent property or water body.
- 4. When a nonconforming structure in the shoreland district with less than fifty (50) percent of the required setback from the water is destroyed by fire or other peril to greater than fifty (50) percent of its estimated market value, as indicated in the records of the county assessor at the time of damage, the structure setback may be increased if practicable and reasonable conditions are placed upon a zoning or building permit to mitigate created impacts on the adjacent property or water body.

## 3.2.6 Overlay Districts

 Non-conforming buildings and uses within the special protection districts as described in Chapter 11 of this Ordinance (Floodplain, Shoreland) shall be subject to the applicable regulations and standards relating to such buildings and uses in that section. In addition to any requirements imposed by Chapter 11, repair, replacement, maintenance, improvement, or expansion of nonconforming uses and

- structures in floodplain areas shall be regulated by Winona County to the extent necessary to maintain eligibility in the National Flood Insurance Program and shall not increase flood damage potential or increase the degree of obstruction to flood flows in the floodway.
- 2. In addition to requirements imposed by Chapter 11, for shoreland lots of record in the office of the county recorder on the date of adoption of local shoreland controls that do not meet the requirements for lot size or lot width, the following additional requirements within Section 3.2.5 apply.
- 3. A nonconforming single lot of record located within a shoreland area may be allowed as a building site without variances from lot size requirements, provided that:
  - a. all structure and septic system setback distance requirements can be met;
  - a Type 1 sewage treatment system consistent with Minnesota Rules, chapter 7080, can be installed or the lot is connected to a public sewer; and
  - c. the impervious surface coverage does not exceed twenty five (25) percent of the lot.
- 4. In a group of two (2) or more contiguous lots of record under a common ownership, an individual lot must be considered as a separate parcel of land for the purpose of sale or development, if it meets the following requirements:
  - a. the lot must be at least sixty six (66) percent of the dimensional standard for lot width and lot size for the shoreland classification consistent with Minnesota Rules, chapter 6120;
  - the lot must be connected to a public sewer, if available, or must be suitable for the installation of a Type 1 sewage treatment system consistent with Minnesota Rules, chapter 7080, and local government controls;
  - c. impervious surface coverage must not exceed twenty five (25) percent of each lot; and
  - d. development of the lot must be consistent with an adopted comprehensive plan.
- 5. A lot subject to section 3.2.6(4) not meeting the requirements of section 3.2.6(4) must be combined with the one or more contiguous lots so they equal one or more conforming lots as much as possible.
- 6. Notwithstanding section 3.2.6(4), contiguous nonconforming lots of record in shoreland areas under a common ownership must be able to be sold or purchased individually if each lot contained a habitable residential dwelling at the time the lots came under common ownership and the lots are suitable for, or served by, a sewage treatment system consistent with the requirements of section 115.55 and Minnesota Rules, chapter 7080, or connected to a public sewer.
- In evaluating all variances, zoning and building permit applications, or conditional use requests, the zoning authority shall require the property owner to address, when appropriate, storm water runoff management, reducing impervious surfaces, increasing setback,

- restoration of wetlands, vegetative buffers, sewage treatment and water supply capabilities, and other conservation-designed actions.
- 8. A portion of a conforming lot may be separated from an existing parcel as long as the remainder of the existing parcel meets the lot size and sewage system requirements of the zoning district for a new lot and the newly created parcel is combined with an adjacent parcel.

## **CHAPTER 4: RULES AND DEFINITIONS**

## 4.1 Rules

The language set forth in the text of this Ordinance shall be interpreted in accordance with the following rules of construction:

- A. Unless specifically defined in this Chapter, phrases used in this Ordinance shall be interpreted so as to give them the same meaning as they have in common usage.
- B. The word "person" includes a firm, association, organization, partnership, trust, governmental agency, company or corporation, as well as an individual.
- C. The singular number includes the plural and the plural the singular.
- D. The present tense includes the past and future tenses.
- E. The word "shall" and "must" are mandatory, and the word "may" is permissive.
- F. Whenever a word or term defined hereinafter appears in the text of this Ordinance, its meaning shall be constructed as set forth in such definition.
- G. All distances, unless otherwise specified, shall be measured horizontally.
- H. Whenever a calculation is made based upon the provisions herein, if a fraction of a number results, the more restrictive rounding to the whole number shall apply.

#### 4.1.1 Permitted Uses

Permitted uses of land or buildings, as hereinafter listed, shall be permitted in the districts indicated under the conditions specified. No building or land shall be devoted to any other than a use permitted hereunder in the zoning district in which such buildings, structure or land shall be located, except for the following:

- 1. Uses lawfully established prior to the effective date of this Ordinance.
- 2. Conditional uses allowed in accordance with this Ordinance.

#### 4.1.2 Conditional Uses

Conditional uses of land or buildings, as hereinafter listed, may be allowed in the districts indicated, subject to the issuance of conditional use permits, in accordance with the provisions of Section 5.5.

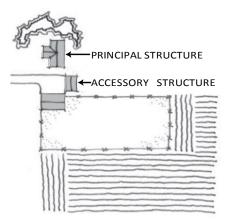


Figure 4.1 Accessory Structure diagram

## 4.2 Definitions

For the purpose of this Ordinance, certain items and words are defined as follows:

- ACCESSORY BUILDING OR STRUCTURE: A subordinate building or a portion of a principal building which is located on the same lot as the principal building and the use of which is clearly incidental to the use of the principal building. When an accessory structure is attached to a principal structure by a breezeway or roofed passageway, said accessory structure shall be deemed to be part of the principal structure and shall maintain all required setbacks.
- ACCESSORY USE: A use on the same lot with, and of a nature customarily incidental and subordinate to, the principal use or structure.
- ADDRESS NUMBERING GRID: The Address Numbering Grid for Winona County originates from the northwest corner of Whitewater Township (Township 108N, R. 10W) more accurately described as a point at the intersection of the following lines: Northerly Base line shall be assumed to be the north line of Whitewater Township (Township 108N, Range 10 West) the Westerly Base line shall be the west line of Whitewater Township (Township 108N, Range 10 West) of Winona County, Minnesota.
- ADDRESSING MAPS: Shall mean the maps used by the Planning
  Department coordinating the street address system in Winona
  County to record addresses as they are assigned and to show all the
  official road names and numbers.
- ADULT BODY PAINTING STUDIO: An establishment or business which provides the service of applying paint or other substance whether transparent or nontransparent to or on the body of a patron when such body is wholly or partially nude in terms of "specified anatomical areas."
- ADULT BOOKSTORE: A business engaging in the barter, rental, or sale of items consisting of printed matter, pictures, slides, records, audiotapes, videotapes or motion picture film, if such shop is not open to the public generally but only to one or more classes of the public, excluding any minor by reason of age, and a substantial or significant portion of such items are distinguished or characterized by an emphasis on the depiction or description of "specified sexual activities" or "specified anatomical areas."
- ADULT CABARET: An establishment which provides dancing or other live entertainment, if such establishment excludes minors by virtue of age, and such dancing or other live entertainment is distinguished or characterized by an emphasis on the performance, depiction or description of "specified anatomical areas."
- ADULT COMPANIONSHIPESTABLISHMENT: A companionship establishment which excludes minors by reason of age, and which provides the service of engaging in or listening to conversation, talk, or discussion between an employee of the establishment and a customer, if such service is distinguished or characterized

- by an emphasis on "specified sexual activities" or "specified anatomical areas."
- ADULT ESTABLISHMENT: A business engaged in any of the following activities or which utilizes any of the following business procedures or practices:
  - Any business which is conducted exclusively for the patronage of adults and as to which minors are specifically excluded from patronage there either by law or by the operators of such business; or
  - b. Any other business which offers its patrons services or entertainment characterized by an emphasis on matter depicting, exposing, describing, discussing, or relating to specified sexual activities or specified anatomical areas. Specifically included in the term, but without limitation, are adult bookstores, adult motion picture theatres, adult massage parlors, adult saunas, adult companionship establishments, adult health clubs, adult cabarets, adult novelty businesses, adult motion picture arcades, adult modeling studios, adult hotel or motel, and adult body painting studios.
- ADULT HOTEL OR MOTEL: Adult hotel or motel means a hotel or motel from which minors are specifically excluded from patronage and wherein material is presented which is distinguished or characterized by an emphasis on matter depicting, describing or relating to "specified sexual activities" or "specified anatomical areas."
- ADULT MASSAGE PARLOR, HEALTH CLUB: A massage parlor as required to be licensed or a health club which restricts minors by reason of age, and which provides the services of massage, if such service is distinguished by an emphasis on "specified sexual activities" or "specified anatomical areas."
- ADULT MINI-MOTION PICTURE THEATRE: A business premises within an enclosed building with the capacity for less than fifty (50) persons used for presenting visual media material if such business as a prevailing practice excludes minors by virtue of age, and if said material is distinguished or characterized by an emphasis on the depiction of description of "specified sexual activities" or "specified anatomical areas" for observation by patrons therein.
- ADULT MODELLING STUDIO: An establishment whose major business is the provision, to customers, of figure models who are provided with the intent of providing sexual stimulation or sexual gratification to such customers and who engage in specified sexual activities or display specified anatomical areas while being observed, painted, painted upon, sketched, drawn, sculptured, photographed, or otherwise depicted by such customers.
- ADULT MOTION PICTURE ARCADE: Any place to which the public is permitted or invited wherein coin or slug-operated or electronically or mechanically controlled still or motor picture machines, projectors or other image-producing devices are maintained to show images to five or fewer persons per machine at any one time, and where the images so displayed are distinguished or characterized by

- an emphasis on depicting or describing "specified sexual activities or "specified anatomical areas."
- ADULT MOTION PICTURE THEATRES: A business premises within an enclosed building with a capacity of fifty (50) or more persons used for presenting visual media material if said business as a prevailing practice excludes minors by virtue of age, or if said material is distinguished or characterized by an emphasis on the depiction or description of "specified sexual activities" or "specified anatomical areas" for observation by patrons therein.
- ADULT NOVELTY BUSINESS: A business which has as a principal activity the sale of devices which simulate human genitals or devices which are designed for sexual stimulation.
- ADULT SAUNA: A sauna which excludes minors by reason of age, or which provides a steam bath or heat bathing room used for the purpose of bathing, relaxation, or reducing, utilizing steam or hot air as a cleaning, relaxing or reducing agent, if the service provided by the sauna is distinguished or characterized by an emphasis on "specified sexual activities" or "specified anatomical areas."
- ADVERTISING DEVICE: Any billboard, sign, notice, poster, display or other device in view of the general public which directs attention to a product, place, activity, event, person, institution or business.
- AGENCY: The Minnesota Pollution Control Agency as established in Minnesota Statutes, Chapter 116.
- AGRIBUSINESS: A commercial or manufacturing establishment that provides needed services or supplies to the agricultural community. These uses typically consist of: food processing facilities, farm equipment sales, fertilizer and agricultural chemical sales, agricultural biotechnology establishment, grain elevators and feed dealers, corn shelling, hay baling and threshing services, and grist mill services.
- AGRICULTURE: The use of land for the production (for commercial purposes and on the farm use) of livestock and livestock products, animals and other animal products, poultry and all crops.
- AGRICULTURAL BUILDINGS OR STRUCTURES: Any building or structure existing or erected on land used principally for agricultural purposes, with the exception of dwelling units.
- AGRICULTURAL RIVERS: This river class are located in areas with a road network and intensively cultivated areas of the western and southern regions of the state. Cultivated crops are the predominant land use, with some pasture and occasional feedlots, small municipalities, and small forested areas.
- AGGREGATED PROJECT (WECS): Aggregated projects are those which are developed and operated in a coordinated fashion, but which have multiple entities separately owning one or more of the individual WECS within the larger project. Associated infrastructure such as power lines and transformers that service the facility may be owned by a separate entity but are also included as part of the aggregated project.

- AIR POLLUTION: The presence in the outdoor atmosphere of any air contaminate or combination thereof in such quantity, of such nature and duration, and under such conditions as would be injurious to human health or welfare, to animal or plant life, or to property, or to interfere unreasonably with the enjoyment of life or property.
- **ALLEY**: A public right-of-way which affords a secondary means of access to abutting property.
- ANIMAL FEEDLOT OR FEEDLOT: A lot or building or combination of lots and buildings intended for the confined feeding, breeding, raising or holding of animals and specifically designed as a total or partial confinement area in which manure may accumulate, or where the concentration of animals is such that a vegetative cover cannot be maintained within the enclosure. Open lots used for the feeding and rearing of poultry shall be considered to be animal feedlots. Pastures, animal mortality composting facility and rendering pick-up structures shall not be considered animal feedlots under these parts.
- ANIMAL MANURE: Poultry, livestock or other animal excreta or a mixture of excreta with feed, bedding or other materials.
- ANIMAL UNIT: A unit of measure used to compare differences in the production of animal manure that employs as a standard the amount of manure produced on a regular basis by a 1,000 pound slaughter steer or heifer based upon Minn. Rules 7020. For animals not listed, the number of animal units shall be defined as the average weight of the animal divided by 1,000 pounds. See Table 4.1.
- **APPLICANT:** The entity or person who submits to the County, an application pertaining to land uses and permits.
- AQUIFER: A geologic unit capable of yielding usable amounts of water. AQUIFER RECHARGE AREA: That area from which water is added to the saturated zone by natural processes such as infiltration of precipitation.
- ARCHAEOLOGICAL ASSESSMENT: An evaluation to determine the probability that a parcel of land contains a significant archaeological site or burial ground based on the land use history of the parcel, soil analysis, proximity to known archaeological sites as recorded in the database maintained by the State Archaeologist, and predictions generated by a professionally accepted site location model. Winona County requires a qualified professional archaeologist, as defined by Minnesota State Statutes 138.31, Subdivision #14, or entities listed on the Archaeological Contractors List compiled by the State Historic Preservation Office (SHPO) to conduct and prepare the assessment.
- AUTHORIZED REPRESENTATIVE (SSTS): An employee or agent of the Winona County Planning Department or the County Environmental Services Department.
- AUTOMOBILE SERVICE STATION: An establishment which offers, as a principal use, the retail sale of gasoline (when stored in underground storage tanks), oil and similar products, and which may include one

| Tab le 4.1 Animal Unit<br>Equivalents |  |               |  |  |  |  |
|---------------------------------------|--|---------------|--|--|--|--|
|                                       | Animal (one of each)                                     | Per<br>Animal |  |  |  |  |
|                                       | Mature dairy cow over 1,000lbs                           | 1.4 au        |  |  |  |  |
| Dairy                                 | Dairy cow under 1,000<br>lbs                             | 1.0 au        |  |  |  |  |
|                                       | Heifer over 500 lbs                                      | 0.7 au        |  |  |  |  |
|                                       | Calf under 500 lbs,<br>dairy/beef                        | 0.2 au        |  |  |  |  |
|                                       | Cow and calf pair  | 1.2 au        |  |  |  |  |
| Beef                                  | Slaughter steer or stock c ow                            | 1.0 au        |  |  |  |  |
| Ğ                                     | Fee der cattle<br>(stocker, heifer or<br>backgroun ding) | 0.7 au        |  |  |  |  |
|                                       | Horse  | 1.0 au        |  |  |  |  |
| a)                                    | Swine over 300 lbs.                                      | 0.4 au        |  |  |  |  |
| Swine                                 | Swine 55-300 lbs   | 0.3 au        |  |  |  |  |
| 0)                                    | Nursery pig under 55 lbs                                 | 0.05 au       |  |  |  |  |
|                                       | Sheep or lamb  | 0.1 au        |  |  |  |  |
|                                       | Goat   | 0.1 au        |  |  |  |  |
| en                                    | Laying hen or broiler<br>(liquid manure<br>system)       | 0.033 au      |  |  |  |  |
| Chicken                               | Chicken over 5 lbs.<br>(dry manure system                | 0.005 au      |  |  |  |  |
|                                       | Chicken under 5 lbs.<br>(dry manure system)              | 0.003 au      |  |  |  |  |
|                                       | Turkey over 5 lbs.                                       | 0.018 au      |  |  |  |  |
|                                       | Turkey under 5 lbs.                                      | 0.005 au      |  |  |  |  |
| Duck 0.01 au                          |  |               |  |  |  |  |
|                                       | Other AU based on body weight                            |               |  |  |  |  |
|                                       |  |               |  |  |  |  |

- or more of the following accessory uses: retail sales of groceries and other convenience items, automobile washing, automobile maintenance, including mechanical repairs, automobile towing, including the parking of a wrecker and operative vehicles waiting for immediate repair or tire and battery sales. This definition does not include convenience or similar stores that sell gasoline and oil as an accessory and clearly incidental use to the principal business activity.
- BASEMENT: Any area of a structure, including crawl spaces, having its floor or base sub grade (below ground level) on all four sides, regardless of the depth of excavation below ground level.
- BED AND BREAKFAST ESTABLISHMENT: A single-family dwelling which contains sleeping accommodations in the principal structure or accessory structure for up to six (6) bedrooms for guests for which a fee is charged and which is owned, operated and resided in by the property owner. To qualify as a bed and breakfast establishment, food service is to be limited to a breakfast. This definition includes tourist homes that meet the above standards. Bed and breakfast establishments that exceed the above standards may be classified as a motel/hotel.
- **BERM:** A sloped wall or embankment providing protection from weather or acting as a landscaping screen (typically constructed of earthen material, hay bales, or timber framing) used to prevent inflow or outflow of material into/from an area.
- BEST MANAGEMENT PRACTICES (BMP): Practices proven to be effective and practical that protect and minimize the impacts of various land uses and land use activities on water and land resources. In regards to development, BMPs would include avoidance of impacts, construction-phasing, minimizing the length of time soil areas are exposed, prohibitions, and other management practices. Best management practices are published by state or other knowledgeable planning and natural resource agencies.
- BIODIGESTER AND WATER RECLAMATION SYSTEMS OR "SYSTEM": A residential wastewater treatment system that separately collects and segregates greywater from blackwater to be mechanically or biologically treated for reclamation and safe consumptive use or discharge above or below the surface of the ground.
- **BIOMASS:** Plant materials and animal waste used especially as a source of fuel.
- **BLACKWATER:** Sewage from toilets, urinals, and any drains equipped with garbage grinders.
- **BLOCK**: An area of land within a subdivision that is entirely bounded by streets, or by streets and the exterior boundary or boundaries of the subdivision, lying between the two (2) nearest intersecting or intercepting streets or rail road right-of-way, unsubdivided acreage or a combination of the above.

#### BLUFF:

A topographic feature such as a hill, cliff, or embankment having all of the following characteristics:

•Part or all of the feature is located in a shoreland area.

- •The slope rises at least 25 feet above the ordinary high water level of the waterbody.
- •The grade of the slope from the toe of the bluff to a point 25 feet or more above the ordinary high water level averages 25 percent or greater.
- •The slope drains toward the waterbody.
- An area with an average slope of less than 18 percent over a distance of 100 feet or more, is not considered part of the bluff.

For bluffs located outside of the Shoreland area, a bluff is a topographical feature such as a hill, cliff or embankment having the following characteristics:

- •The total slope must rise at least 100 feet above the toe of the topographical feature in question
- •The slope averages 25% or more from toe to the top of the topographical feature

In determining the percentage of slope of a bluff, the horizontal distances of at least one hundred (100) feet parallel to the fall line shall be measured.

**BLUFF IMPACT ZONE**: A bluff and land located within twenty (20) feet from the top of a bluff.

BOARD OF ADJUSTMENT: A board established by county ordinance with the authority to order the issuance of variances, hear and decide appeals from a member of the affected public and review any order, requirement, decision, or determination made by any administrative official charged with enforcing any ordinance adopted pursuant to the provision of Minnesota Statutes, Sections 394.21 to 394.37, order the issuance of permits for buildings in areas designated for future public use on an official map and perform such other duties as required by the official controls.

**BOATHOUSE**: A structure designed and used solely for the storage of boats or boating equipment.

BODY OF WATER: The part of the earth's surface covered with water.

**BUILDING**: Any structure for the shelter, support or enclosure of persons, animals, chattel or property of any kind; and when separated by party walls without openings, each portion of such buildings so separated shall be deemed a separate building.

**BUILDING CODE**: An ordinance which establishes and controls the standards for constructing buildings, utilities, mechanical equipment, and all forms of structures and permanent installations and related matters.

**BUILDING HEIGHT**: The greatest vertical distance measured from the average ground elevation adjoining the building to the highest portion of ridgeline, or the highest point of the roof surface if a flat roof.

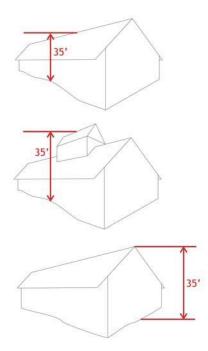


Figure 4.2 Building Height

- **BUILDING LINE**: A line parallel to a lot line or the ordinary high water level at the required setback beyond which a structure may not extend.
- **BUILDING**, **PRINCIPAL**: The primary or predominant building or structure on any parcel of land.
- **BUILDING SITE:** Used for the purpose of measuring disturbed earthen material as well as the slope of the site. A building site is land that can legally be used to build a structure when said land meets or exceeds all requirements of the Winona County Zoning Ordinance.
- BUILDING, TEMPORARY: An accessory structure that has no electrical or water connections, no permanent foundation, is built on skids or wheels and can be moved when empty with a farm tractor.
- **BURIALS. GRAVES, AND CEMETERIES**: All unplatted cemeteries, graves, or burials that fall under the provisions of Minnesota State Statutes Section #307.08.
- BUSINESS: A commercial establishment that involves the exchange of cash, goods, or services, barter, forgiveness of indebtedness, or any other remuneration in exchange for goods, services, lodging, meals, or entertainment in any form in varying quantities directly to a consumer or purchaser.
- **CALCAREOUS FEN:** Rare and distinctive wetlands, characterized by a substrate of non-acidic peat and dependent on a constant supply of cold, oxygen-poor ground water rich in calcium and magnesium bicarbonates.
- certificate of Compliance (SSTS): A document from a licensed sewage treatment inspector fully licensed by the State of Minnesota or a qualified employee provided to the owner of property on which a dwelling is located which is required to have and ISTS and to the County, indicating that said ISTS is not a failing system nor an imminent threat to public health or safety and, for new construction and replacement, is constructed in compliance with Minnesota Rules 7080, as amended.
- CHANGE IN OPERATION (FEEDLOTS): A physical or operational modification to an existing feedlot operation that results in:
  - An increase in the number of animal units permitted at the facility;
  - b. A change in the type of animals at the facility;
  - c. The addition of new buildings and/or animal holding areas;
  - d. A change in the operation of an animal feedlot that would affect the storage, handling, utilization or disposal of animal manure.
- **CHANGE-IN-USE:** Any use that substantially differs from the previous use of a building or land.
- **CHURCH**: A building where persons regularly assemble for religious service and which is maintained and controlled by an organized group for public worship.
- CLASS V INJECTION WELL: A shallow well used to place a variety of fluids directly below the land surface, which includes a domestic SSTS serving more than twenty (20) people.

- The US Environmental Protection Agency and delegated state groundwater programs permit these wells to inject wastes below the ground surface provided they meet certain requirements and do not endanger underground sources of drinking water. Class V motor vehicle waste disposal wells and large-capacity cesspools are specifically prohibited (see 40 CFR Parts 144 & 146).
- CLEAR-CUTTING: The removal of an entire stand of timber as an evenage management technique in forestry.
- CLUSTER DEVELOPMENT: A residential development in which a number of single family dwelling units are grouped on smaller than usual or minimum lots, leaving some land undivided for common use by all residents of the development.
- CLUSTER SYSTEM (SSTS): A SSTS under some form of common ownership that collects wastewater from two (2) or more dwellings or buildings and conveys it to a treatment and dispersal system located on an acceptable site near the dwellings or buildings.
- COMMERCIAL USE: The principal use of land or buildings for the sale, lease, rental or trade of products, goods and services.
- COMMISSIONER: The Commissioner of the Minnesota Pollution Control Agency whose duties are defined in Minnesota Statutes, Section 116.03.
- COMMERCIAL WECS: A WECS of equal to or greater than one hundred (100) kW in total name plate generating capacity and a total height of two hundred (200) feet or greater.
- **COMPOST:** The product of a managed process through which microorganisms break down plant and animal materials into more available forms suitable for application to the soil.
- **COMPOST (CARCASS):** The controlled microbial degradation of organic material by thermophilic organisms to yield a stable humus with little odor.
- COMPOST (MANURE): A humus-like product derived from the controlled microbial degradation of organic material. Only manure that has completed composting process as described in Minnesota Rule 7020.2150 subpart 2 is compost.
- COMPREHENSIVE PLAN: A compilation of goals, policy, statements, standards, programs and maps for guiding the physical, social and economic development, both public and private, of the County and its environs, as defined in the Minnesota County Planning Act, and includes any unit or part of such plan separately adopted and any amendment to such plan or parts thereof.
- **CONCEPT REVIEW**: An informal review that carries no vesting rights or obligations.
- CONDITIONAL USE: A land use or development as defined by this Ordinance that would not be appropriate generally, but may be allowed with appropriate restrictions as provided by official controls upon a finding that:
  - a. Certain conditions as detailed in the Zoning Ordinance exist;

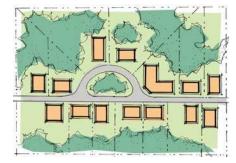


Figure 4.3 Cluster Development

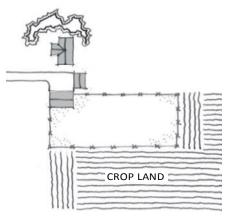


Figure 4.4 Crop Land diagram

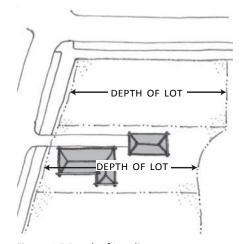


Figure 4.5 Depth of Lot diagram

- b. The use or development conforms to the Comprehensive Plan of the County; and
- c. Is compatible with the existing neighborhood.
- CONSTRUCTION-SHORT FORM PERMIT: A permit issued for an animal feedlot or manure storage area according to parts 7020.0505 and 7020.0535 of Minnesota Rules.
- CONVENIENCE STORE: A retail store containing less than three thousand (3,000) square feet of gross floor area that is designed and stocked primarily to sell food, beverages, and other household supplies to customers who purchase only relatively few items. The facility has a design to attract a large volume of stop-and-go traffic and may include gasoline sales as an accessory use.
- **CORNER LOT**: A lot situated at the junction of and fronting on two (2) or more roads or highways.
- COUNTY: Winona County, Minnesota.
- **COUNTY BOARD**: Winona County Board of Commissioners.
- **COUNTY ENGINEER**: The Registered Professional Engineer employed by the County (Highway Engineer) unless otherwise stated.
- **COUNTY PLANNING COMMISSION**: The Winona County Planning Advisory Commission.
- **CROP LAND**: The use of land for the production of, but not limited to, adopted row or close sown crops, fruits and nuts.
- DAY CARE CENTER: The care of a child by someone other than a parent, stepparent, legal guardian, eligible relative caregiver, or the spouses in or outside the child's own home for gain or otherwise on a regular basis for any part of a twenty four (24) hour day.
- **DECK**: A horizontal, unenclosed platform with or without attached railings, seats, trellises or other features, attached or functionally related to a principal use or site and at any point extending more than three (3) feet above ground.
- **DEMOLITION WASTE FACILITY**: The site of placement and processing of waste arising from the construction, repair, maintenance, remodeling and demolition of buildings and structures, including roads.
- DEPARTMENT: The Winona County Planning Department.
- DEPARTMENT OF NATURAL RESOURCES: The Minnesota Department of Natural Resources acting on behalf of the Minnesota Natural Resources Commission, and includes any division within the Minnesota Department of Natural Resources.
- **DEPTH OF LOT**: The mean horizontal distance between the mean front street line and the mean rear lot line. The greater frontage of a corner lot is its depth, and its lesser frontage of its width.
- **DESIGN FLOW (SSTS):** The daily volume of wastewater for which an SSTS is designed to treat and discharge.
- DESIGN STANDARDS: The specifications to land owners or subdividers for the preparation of plats, both preliminary and final, indicating among other things, the optimum, minimum or maximum dimensions of such items as right-of-way, blocks, easements and lots.

- DEVELOPMENT CERTIFICATE: A document issued by the Planning
  Director as required by the Zoning Ordinance stating conditions
  precedent to the commencement of a use or erection, construction,
  re-construction, restoration, alteration, conversion or installation of
  a structure or building which acknowledges that such use, structure
  or building complies with the provisions of this Zoning Ordinance, or
  authorized variance therefrom.
- *DEVELOPMENT PROJECT*: The division of a parcel of land into two (2) or more parcels; the construction, reconstruction, conversion, structural alternative, relocation or enlargement of any structure; any mining, excavation, landfill, or land disturbance or any use or extension of the use of land.
- **DISPLAY GARDEN:** An area intended for public viewing of gardens, exhibitions, sculptures, or temples.
- **DOMESTIC FERTILIZER:** An animal manure that is put on or injected into the soil to improve the quality or quantity of plant growth; or animal manure that is used as compost, soil conditioners, or specialized plant beds.
- DRAINAGEWAY: Any natural or artificial water course, including but not limited to, streams, rivers, creeks, ditches, channels, canals, conduits, culverts, waterways, gullies, ravines, or washes, in which waters flow in a definite direction or course, either continually or intermittently; and including any area adjacent thereto which is subject to inundation by reason of overflow or floodwater.
- **DREDGING**: The process by which soil materials are mechanically transported by water from a body of water in order to increase the body of water depth.
- **DREDGE SPOILS:** The sediment material dredged from the bottom of a body of water.
- **DRIVEWAY:** A private roadway providing access to a street or highway.
- DUPLEX: A dwelling structure on a single lot, having two (2) units, being attached by common walls and each unit equipped with separate sleeping, cooking, eating, living and sanitation facilities.
- **DWELLING**, **MULTIPLE FAMILY**: A residence designed for or occupied by three (3) or more families, either wholly (attached) or partially a part of a larger structure (detached), with separate housekeeping and cooking facilities for each.
- **DWELLING, TWO FAMILY:** A residence designed for or occupied by two (2) families only, with separate housekeeping and cooking facilities for each.
- **DWELLING**, **SEASONAL**: A freestanding residence designed for or occupied by one (1) family only and used for recreational enjoyment on a temporary basis.
- **DWELLING**, **SINGLE FAMILY**: A free standing (detached) residence designed for or occupied by one (1) family only.
- **DWELLING SITE**: A designated location for residential use by one (1) or more persons using a temporary or movable shelter, including camping and recreational vehicle sites.

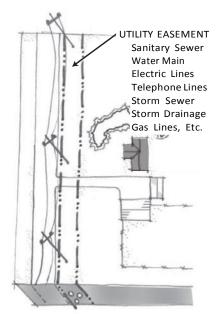


Figure 4.6 Easement diagram



Figure 4.7 Erosion in a pasture. Image by NRCS.

DWELLING UNIT: Two (2) or more rooms within a structure which are arranged, designed or used as living quarters for one (1) family only. Individual bathrooms and complete kitchen facilities permanently installed shall be included for each dwelling. A manufactured home with the above accommodations, located in areas approved for manufactured homes, shall be considered a dwelling unit. A house trailer, camper trailer, camper bus or tent are not considered dwelling units.

EARTH SHELTERED BUILDING: A building constructed so that fifty (50) percent or more of the completed structure is covered with earth. Earth covering is measured from the lowest level of livable space in residential units and of usable space in nonresidential buildings. An earth-sheltered building is a complete structure that does not serve just as a foundation or substructure for above ground construction. A partially completed building shall not be considered earth sheltered.

**EARTH SHELTERED BERM**: An earth covering on the above grade portions of building walls.

EASEMENT: A grant by a property owner for the use of a strip of land for the purpose of access, constructing and maintaining utilities: including, but not limited to, sanitary sewers, water mains, electric lines, telephone lines, storm sewer or storm drainage ways and gas lines.

ECOSYSTEM SERVICES: The conditions and processes through which natural systems sustain and fulfill human life. Ecosystem services would include water regulation and supply, soil formation, nutrient cycling, flood and storm protection, raw materials such as timber, air quality and carbon sequestration, and biological and genetic resources.

EMERGENCY SERVICES AGENCY, PUBLIC OR PRIVATE: Any agency providing police, fire, rescue, or emergency medical services; whose service area boundaries are established by Minnesota Statute or the Commissioner of Public Safety, and which is dispatched through a Public Safety Answering Point.

EMERGENCY SERVICE AREA OR ZONE (ESA): The area included within the boundaries of a specified area served by a public or private emergency service agency.

**EQUAL DEGREE OF ENCROACHMENT**: A method of determining the location of floodway boundaries so that floodplain lands on both sides of a stream are capable of conveying a proportionate share of flood flows.

**EROSION**: The process by which the ground surface is worn away by action of wind or water.

ESSENTIAL SERVICES: Overhead or underground transmission and distribution facilities of electric, petroleum, natural gas, communication, steam, or water products by public utilities, governmental agencies or commissions, or as are required for protection of the public health, safety, or general welfare,

- including towers, poles, wires, mains, drains, sewers, pipes, conduits, cables, fire alarm boxes, police call boxes, and accessories in connection therewith, but not including buildings.
- EXCLUSIVE AGRICULTURAL USE ZONE: Agricultural land placed under a legal covenant by legal description, thereby prohibiting its use for any purpose other than agricultural for a specified period of time. Additional information and requirements are found in Chapter 40A, Minnesota State Statutes.
- **EXTERIOR STORAGE (INCLUDES OPEN STORAGE)**: The storage of goods, materials, equipment, manufactured products and similar items not fully enclosed by a building.
- EXTRACTION PIT: Any artificial excavation of the earth made by mining from the natural surface of the earth of sod, soil, sand, gravel, stone or natural matter or made by turning, breaking or undermining the surface of the earth, when materials will be removed from the property on which the excavation is being conducted. Excavations for the purpose of impounding water for agricultural purposes are exempted.
- FACILITY ABANDONMENT (WECS): When the owner or operator intends to permanently cease operations or fails to, for a substantial period of time: (a) pay property taxes; (b) generate electricity; or (c) perform regularly scheduled maintenance.
- FAILURE TO PROTECT GROUNDWATER (SSTS): At a minimum, a SSTS that does not protect groundwater is considered to be a seepage pit, cesspool, drywell, leaching pit, or other pit; a SSTS with less than the required vertical separation distance, described in MR Chapter 7080.1500 Subp. 4 D and E; and a system not abandoned in accordance with part 7080.2500. The determination of the threat to groundwater for other conditions must be made by a Qualified Employee or an individual licensed pursuant to Section 5 hereof.
- FALL ZONE (WECS): The area, defined as the furthest distance from the tower base, in which a tower will collapse in the event of a structural failure.
- FAMILY: An individual, or two (2) or more persons related by blood, marriage or adoption, living together as a single housekeeping unit in a dwelling unit.
- **FARM**: A tract of land which is principally used for agricultural activities such as the production of cash crops, livestock or poultry farming. Such farms may include agricultural dwelling and accessory building or structures necessary to the operation of the farm.
- **FARMSTEAD**: That area which includes the farm dwelling and other buildings in close proximity to the farm dwelling for management, storage, livestock, etc. for a farming operation.
- **FEEDER LINE:** Any power line that carries electrical power from one or more wind turbines or individual transformers associated with individual wind turbines to the point of interconnection with the electric power grid, in the case of interconnection with the high voltage transmission systems the point of interconnection shall be the substation serving the WECS.

| Table 4.2 Industrial Waste Codes |                                |  |  |  |
|----------------------------------|--------------------------------|--|--|--|
| SIC                              | Industry Category              |  |  |  |
| Code(S)                          |                                |  |  |  |
| 753-7549                         | Automotive Repairs &           |  |  |  |
|                                  | Services                       |  |  |  |
| 7231,7241                        | Beauty Shops, Barber Shops     |  |  |  |
| 7211-7219                        | Laundry Cleaning &             |  |  |  |
|                                  | Garment Services               |  |  |  |
| 4011-4581                        | Transportation                 |  |  |  |
|                                  | (Maintenance only)             |  |  |  |
| 8062-8069                        | Hospitals                      |  |  |  |
| 2000-3999                        | Manufacturing                  |  |  |  |
| 2000-2099                        | Food Products                  |  |  |  |
| 2100-2199                        | Tobacco Products               |  |  |  |
| 2400-2499                        | Lumber & Wood Products,        |  |  |  |
|                                  | except Furniture               |  |  |  |
| 2500-2599                        | Furniture & Fixtures           |  |  |  |
| 2600-2699                        | Paper & Allied Products        |  |  |  |
| 2700-2799                        | Printing, Publishing, & Allied |  |  |  |
|                                  | Industries                     |  |  |  |
| 2800-2899                        | Chemicals & Allied Products    |  |  |  |
| 2900-2999                        | Petroleum Refining &           |  |  |  |
|                                  | Related Industries             |  |  |  |
| 3000-3099                        | Rubber & Miscellaneous         |  |  |  |
|                                  | Plastics                       |  |  |  |
| 3100-3199                        | Leather Tanning & Finishing    |  |  |  |
| 3200-3299                        | Stone, Clay, Glass, &          |  |  |  |
|                                  | Concrete Products              |  |  |  |
| 3300-3399                        | Primary Metal Industries       |  |  |  |
| 3400-3499                        | Fabricated Metal Products      |  |  |  |
|                                  | (except Machinery, &           |  |  |  |
|                                  | Transportation Equipment       |  |  |  |
| 500-3599                         | Industrial & Commercial        |  |  |  |
|                                  | Machinery & Computer           |  |  |  |
|                                  | Equipment                      |  |  |  |
| 3700-3799                        | Transportation Equipment       |  |  |  |
| 3800-3899                        | Measuring, Analyzing, &        |  |  |  |
|                                  | Controlling Instruments;       |  |  |  |
|                                  | Photographic, Medical &        |  |  |  |
|                                  | Optical Goods; Watches &       |  |  |  |
|                                  | Clocks                         |  |  |  |
| 3900-3999                        | Miscellaneous                  |  |  |  |
|                                  | Manufacturing Industries       |  |  |  |

- FEEDLOT, ANIMAL: A lot or building or combination of lots and buildings intended for the confined feeding, breeding, raising, or holding of animals and specifically designed as a confinement area in which manure may accumulate, or where the concentration of animals is such that a vegetative cover cannot be maintained within the enclosure. For purposes of these parts, open lots used for the feeding and rearing of poultry (poultry ranges) shall be considered to be animal feedlots. Pastures shall not be considered animal feedlots under these parts.
- FEEDLOT, (NEW) ANIMAL: An animal feedlot constructed and operated at a site where no animal feedlot existed previously or that existed previously and has been unused for five (5) or more years.
- FEEDLOT, (PRE-ORDINANCE) ANIMAL: An animal feedlot that has existed prior to ordinance adoption date.
- FEEDLOT, (POST-ORDINANCE) ANIMAL: A new animal feedlot proposed at a site where no feedlot existed on the Ordinance adoption date.
- FEEDLOT, (PRE-EXISTING) ANIMAL: An animal feedlot that has been unused for a period of five (5) years or more and existed prior to December 10, 1996.
- FEEDLOT OFFICER: A County employee appointed by the Planning Director and under the general supervision of the Planning Director to administer the provisions of this Ordinance. This employee shall have the same duties and powers as a Feedlot Officer as defined by MN State Rule 7020.
- FEEDLOT OPERATING PERMIT: A permit issued by the County Feedlot Officer which may contain requirements, conditions, or schedules for achieving compliance with the discharge standards and requirements for management of animal manure, construction, or operation of animal holding areas or manure storage areas.
- **FEEDLOT OPERATOR**: An individual, a corporation, a group of individuals, a partnership, a joint venture, a owner or any other business entity having charge or control of one (1) or more livestock feedlots, poultry lots or other animal lots.
- FEEDLOT PERMIT: A document issued by the Agency or County Animal Feedlot Pollution Control Officer which may contain requirements, conditions, or schedules for achieving compliance with the discharge standards and requirements for management of animal manure construction or operation of animal holding areas or manure storage areas. Permits issued under this chapter are NPDES, state disposal system, interim, construction short-form permits, and operating permit.
- **FEEDLOT RUNOFF**: The movement of water from a feedlot, either in the form of rainfall or as water from a waterway, ditch, etc., passing through a feedlot, carrying particles of manure as well as soil into a body of water and thereby constituting a potential pollution hazard.
- **FEEDLOT SITE**: The area where an animal feedlot is located. Two (2) feedlot sites shall be considered separate if the sites can be sold

- independently of the other without the need for any modifications to either site. This includes each site having its own road access, water supply, utilities as well as separate land parcels.
- **FENCE**: Any partition, structure, wall or gate erected as a dividing marker, barrier or enclosure and located along the boundary, or within the required yard.
- FILL: Any soil, earth, sand, gravel, rock or any similar material deposited, placed, pushed, pulled or transported and shall include the conditions resulting there from.
- FINAL PLAT: A drawing or map of a subdivision, meeting all of the requirements of the County and the Minnesota State Statutes regarding the platting of land in such form as required by the purposes of recording.
- FINANCIAL ASSURANCE: Reasonable assurance from a credit worthy party, sufficient examples of which include a surety bond, trust instrument, cash escrow, or irrevocable letter or credit.
- FINANCIAL SERVICES: A business such as agricultural financial credit institutions, credit unions, banks and branch banks, bond companies, insurance companies, savings and loan associations, stock and securities brokers and analysts, investment companies, and similar establishments.
- **FLOOD**: A temporary increase in the flow or stage of a stream or in the stage of a wetland or lake that results in the inundation of normally dry areas.
- **FLOOD FREQUENCY**: The frequency for which it is expected that a specific flood stage or discharge may be equaled or exceeded.
- FLOOD FRINGE: That portion of the floodplain outside of the floodway. Flood fringe is synonymous with the term "floodway fringe" used in the Flood Insurance Study for Winona County.
- **FLOODPLAIN**: The beds proper and the areas adjoining a wetland, lake or watercourse which have been or hereafter may be covered by the regional flood.
- FLOOD-PROOFING: A combination of structural provisions, changes, or adjustments to properties and structures subject to flooding, primarily for the reduction or elimination of flood damages. For the purpose of this Ordinance, the classification of buildings and structures (FP-1 through FP-4) shall be defined in Section 210.1 of the 1972 Edition of "Flood Proofing Regulations and as subject to amendment in the MN Rules Chapter 1335 Floodproofing.
- **FLOODWAY**: The bed of a wetland or lake and the channel of a watercourse and those portions of the adjoining floodplain which are reasonably required to carry or store the regional flood discharge.
- **FLOOR AREA**: The sum of the gross horizontal areas of all floors of a building measured from the exterior walls, including basements and attached accessory building.
- FOOD PROCESSING FACILITY: The preparation, storage, or processing of food products. Examples of these include, but not limited to: bakeries, dairies, contract sorting, grading, and packaging services for

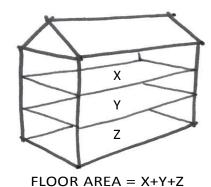


Figure 4.8 Sample of Floor Area calculation

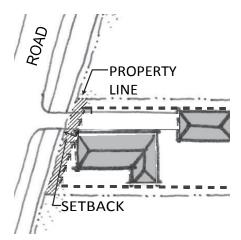


Figure 4.9 Front yard setback diagram

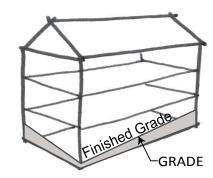


Figure 4.10 Grade diagram

fruits and vegetables, production of animal fat and oil, canning of fruits, vegetable, preserves, jams, jellies, canning of specialty foods, preparation of cereals, production of natural and processed cheese, production of condensed and evaporated milk, wet milling of corn, production of creamery butter, drying and dehydrated fruits and vegetables, preparation of feeds for animal and fowl, production of flour and other grain mill products, blending and preparation of flour, fluid milk processing, production of frozen fruits, fruit juices, vegetables, and other specialties, meat packing (not including a slaughterhouse or rendering facility) fruit and vegetable pickling, vegetable sauces and seasoning, and salad dressing preparation, poultry and small game dressing and packing, providing that all operations be conducted within an enclosed building, production of shortening, table oils, margarine and other edible fats and oils, milling of soybean oil, milling of vegetable oil, sugar processing and production, production of wine, brandy, and brandy spirits, and spring water bottling.

**FORESTRY**: The use and management, including logging, of a forest, woodland or plantation and related research and educational activities including the construction, alteration or maintenance of woods roads, skidways, landings and fences.

**FOREST LAND CONVERSION**: The clear cutting of forested lands to prepare for a new land use other than reestablishment of a subsequent forest stand.

FRONT YARD SETBACK: The minimum distance between a structure and street right-of-way or lot line. Distances are measured perpendicularly from the property line to the most outwardly extended portion of the structure.

FRONTAGE ROAD: A service road, usually parallel to a highway designed to reduce the number of driveways that intersect the highway.

GARAGE, PRIVATE: A garage which is erected as an accessory building. GARAGE, PUBLIC: Any premises, except those described as a private garage, used for the storage or care of power driven vehicles, or where any such vehicles are equipped for operation, repair or are kept for remuneration, hire or sale.

GENERAL DEVELOPMENT LAKES: These lakes are generally large, deep lakes or lakes of varying sizes and depths with high levels and mixes of existing development at the time of the original classification. These lakes often are extensively used for recreation.

GEOTHERMAL HEAT PUMP SYSTEM: A heating and/or an air conditioning system that uses the constant temperature of the earth, instead of outside air, in order to heat a building's air or water supply. It involves a refrigerant liquid being pumped through pipes in the ground to use available heat in the winter and puts heat back into the ground in the summer to be cooled.

*GRADE*: The average of the finished level at the center of the exterior walls of the building. For an earth-sheltered building, grade means the average of the finished level at the center of the lot. For a

- building with earth berms but less than fifty (50) percent earth covering, grade means the average of the finished level at the center of the building at the beginning of the earth berm.
- GRADING AND FILLING: Grading is the process of stripping the land surface of soil to make it uniform and filling is the process of taking earthen material and/or vegetation and depositing the material on the land.
- **GREYWATER:** Sewage that does not contain toilet wastes or waste from garbage grinders.
- GUEST COTTAGE: A structure used as a dwelling unit that may contain sleeping spaces, kitchen and bathroom facilities in addition to those provided in the primary dwelling unit in a lot.
- HARDSHIP: As defined in Minnesota Statutes, Chapter 394: Hardship as used in connection with granting a variance means the property in question cannot be put to a reasonable use if used under the conditions allowed by the official controls; the plight of the landowner is due to circumstances unique to the property not created by the landowner; and the variance, if granted will not alter the essential character of the locality.
- HIGHWAY: Any public thoroughfare or vehicular right-of-way with a Federal or State numerical route designation; or any public thoroughfare or vehicular right-of-way with a Winona County numerical route designation.
- HIGHWAY, MAJOR INTERCITY AND REGIONAL: State and federal highway routes within the County.
- HIGHWAY, PRINCIPAL ARTERIAL: The principal County highways; such arterial highways interconnect communities within Winona County and adjoining counties, and carry traffic between principal land use districts within Winona County.
- **HOME OCCUPATION**: An enterprise of a charter which is clearly secondary to the main use of the premises as a dwelling and does not change the character thereof or have any exterior evidence of such secondary use.
- HORSE STABLE: A building in which livestock, especially horses, are kept. It most commonly means a building that is divided into separate stalls for boarding of individual animals commercially.
- *IMMEDIATELY INCORPORATED:* Manure or Process Wastewaters tilled into the soil within twenty-four (24) hours of application and prior to rainfall.
- IMMINENT THREAT TO PUBLIC HEALTH AND SAFETY (SSTS): At a minimum a SSTS with a discharge of sewage or sewage effluent to the ground surface, drainage systems, ditches, or storm water drains or directly to surface water; SSTS that cause a reoccurring sewage backup into a dwelling or other establishment; SSTS with electrical hazards; or sewage tanks with unsecured, damaged, or weak maintenance access covers. The determination of protectiveness for other conditions must be made by a Qualified Employee or a Licensed SSTS inspection business.



Figure 4.11 Impervious surface type - parking lot. Image by EPA

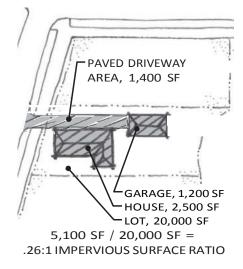


Figure 4.12 Impervious surface ratio diagram

- IMPERVIOUS SURFACE: A constructed hard surface that either prevents or retards the entry of water into the soil and causes water to run off the surface in greater quantities and at an increased rate of flow than prior to development. Examples include rooftops, sidewalks, patios, driveways, parking lots, storage areas, and concrete, asphalt, or gravel roads.
- IMPERVIOUS SURFACE RATIO: The impervious surface ratio is a measure of the intensity of use of a parcel of land. It is measured by dividing the total area of all impervious surfaces within the site by the lot area. Porous pavement/material shall be exempt.
- INCORPORATION: The mixing of manure or septage within the topsoil, concurrent with the application or immediately thereafter, by means such as discing, plowing, rototilling, injection or other mechanical means.
- INCREASED COST OF COMPLIANCE (ICC): The coverage by a standard flood insurance policy under the National Flood Insurance Policy (NFIP) that provides for the payment of a claim for the cost to comply with the State of Minnesota and this ordinance after a direct physical loss by flood, when Winona County declares the structure to be "substantially" or "repetitively" flood-damaged. ICC coverage is provided for in every standard NFIP flood insurance policy and will help pay for the cost of floodproof, relocate, elevate or demolish the structure.
- **INDIRECT LIGHTING**: Lighting that is located either internally within a sign or which is directed and/or shielded so that only the face of a sign is illuminated from external locations.
- INDUSTRIAL USE: The use of land or buildings for the production, manufacture, warehousing, storage or transfer of goods, products, commodities or other wholesale items.
- INDUSTRIAL WASTE: Any liquid, gaseous or solid waste substance resulting from any process of industry, manufacturing trade or business or from the development of any natural resource.
- INDUSTRIAL WASTE (SSTS): Sewage containing waste from activities other than sanitary waste from industrial activities including, but not limited to, the following uses defined under the Standard Industrial Classification (SIC) Codes established by the U.S. Office of Management and Budget.
- INOPERABLE VEHICLE: Automobiles, trucks and other vehicles not currently licensed by the state, or which are because of mechanical deficiency incapable of movement under their own power, parked or stored outdoors.
- INSPECTOR (SSTS): An individual qualified to review proposed plans and inspect SSTS and who meets the license and registration requirements of the Minnesota Pollution Control Agency.
- *INTENSIVE VEGETATION CLEARING*: The complete removal of trees or shrubs in a contiguous patch, strip, row or block.
- INTERIM PERMIT: A permit issued for a feedlot by the Agency or the County Feedlot Officer, which expires no longer than twenty-four

- (24) months from the date of issuance that identifies the necessary corrective measures to abate potential pollution hazards.
- IRRIGATION SYSTEM: Any structure or equipment, mechanical or otherwise, used to supply water to cultivate fields or supplement normal rainfall including but not limited to wells, pumps, motors, pipes, culverts, gates, dams, ditches, tanks, ponds and reservoirs.
- *ISTS*: An individual sewage treatment system having a design flow of no more than five thousand (5,000) gallons per day.
- **KARST**: The type of geologic terrain underlain by carbonate rocks where significant solution of the rock has occurred due to flowing ground water.
- **KENNEL**: Any structure or premises on which four (4) or more dogs over four (4) months of age are kept for sale, breeding, profit, etc., for six (6) or more months.
- LANDFILL, DEMOLITION WASTE: A place for the disposal of demolition wastes including waste building materials, packaging and rubble resulting from construction, remodelling, repair and demolition.
- LANDFILL, SANITARY: A method of disposing of solid waste on land without creating nuisances or hazards to public health or safety, by utilizing the principles of engineering to confine the solid waste to the smallest practical area, to reduce it to the smallest practical volume, and to cover it with a layer of earth at the conclusion of each day's operation, or at such more frequent intervals as may be necessary.
- LAND DISTURBANCE: Any changes or alterations of the land surface including, but not limited to, removing vegetative cover, excavating, grading and filling, and the construction of impervious surfaces and structures, excluding standard agricultural practices.
- LAND OCCUPIER: Any person, firm, corporation, municipality or other legal entity who holds title to, or is in possession of, any lands lying within the district, whether as owner, lessee, renter, tenant or otherwise. Where the term land occupier is used in this Ordinance, the term shall include both the owner and the occupier of the land when they are not the same.
- **LAND SPREADING (SSTS):** The placement of septage of human waste from septic or holding tanks on or into the soil surface.
- **LIMIT OF WORK**: The area that is cleared of vegetation in order to maneuver equipment and store materials during the construction of a new residential dwelling.
- *LIVESTOCK WASTE LAGOON*: A diked enclosure for disposal of livestock wastes by natural process.
- LOADING/UNLOADING AREAS: The portion of any lot which is required to be reserved to the loading or unloading of vehicles at any nonresidential establishment according to the standards of this Ordinance. A loading area may not use the same area as a parking area.
- LODGING ROOM: A room rented as sleeping and living quarters, but without cooking facilities. In a suite of rooms, without cooking

## Chapter 4

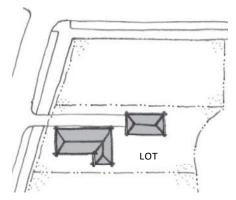


Figure 4.13 Lot diagram

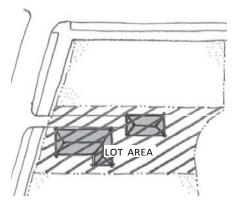


Figure 4.14 Lot Area diagram

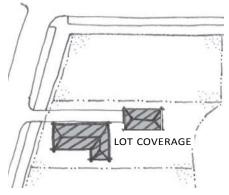


Figure 4.15 Lot coverage diagram

- facilities, each room which provides sleeping accommodations shall be counted as one (1) lodging room.
- LOT: A parcel of land, whether subdivided or otherwise legally described and recorded or approved by the county as a lot and which is occupied or intended for occupancy by one (1) principal building or principal use together with any accessory building and such open space as required by this Ordinance and having its principal frontage upon a road where access is being gained.
- LOT AREA: The area of a horizontal plan bounded by the front, side and rear lot lines, but not including any area occupied by the waters of a duly recorded lake, river, stream, floodplain zone or floodway.
- LOT COVERAGE: The area of a lot occupied by the principal buildings and accessory buildings. Earth berms are not to be included in calculating lot coverage. Only the above grade portions of an earth sheltered building should be included in lot coverage calculations.
- LOT DEPTH: The lot depth is the mean horizontal distance between the front line and the rear lot line of a lot, measured within the lot lines.
- LOT WIDTH: The lot width is the mean horizontal distance between the side lot lines of a lot, measured within the lot boundaries.
- **LOT LINE**: A property boundary line of any lot held in separate ownership except that where any portion of the lot extends into the abutting alley or street, the lot line shall be deemed to be the street or alley line.
- LOT, CORNER: A lot situated at the junction of an abutting two (2) or more intersecting streets or roads; or a lot at the point of deflection in alignment of a single street or road.
- LOWEST FLOOR: The lowest floor of the lowest enclosed area (including basement). An unfinished or flood resistant enclosure, used solely for parking of vehicles, building access, or storage in an area other than a basement area, is not considered a building's lowest floor.
- MAINTENANCE AND MINOR REPAIRS: Includes roofing, residing, new or repair of windows, doors, floors and eaves troughs, repainting and stuccoing of exterior, interior redecorating, foundation or basement repair, new heating, air conditioning and plumbing equipment or repair of present equipment; each of which may be done in total, or in part, except the structure shall not be altered or extended in any way unless a Development Certificate is obtained.
- MALFUNCTION (SSTS): The partial or complete loss of function of a SSTS component, which requires a corrective action to restore its intended function.
- MANAGEMENT PLAN (SSTS): A plan that describes necessary and recommended routine operational and maintenance requirements, periodic examination, adjustment, and testing, and the frequency of each to ensure system performance meets the treatment expectations, including a planned course of action to prevent an illegal discharge.
- MANUFACTURED HOME: A structure, transportable in one or more sections which is built on a permanent chassis and designed to be

used as a dwelling with or without a permanent foundation when connected to the required utilities, and includes the plumbing, heating, air conditioning and electrical systems contained therein; except that the term includes any structure which meets all the requirements and with respect to which the manufacturer voluntarily files a certification required by the Secretary of the United States Department of Housing and Urban Development or the head of any successor agency with the responsibility for enforcement of federal laws relating to the manufactured homes and complies with the standards established under Minnesota Statutes Chapter 327. The term "manufactured home" does not include the term "recreational vehicle."

- MANUFACTURED HOME PARK: Any site, lot, field or tract of land under single ownership designed, maintained or intended for the placement of three (3) or more occupied manufactured homes. "Manufactured Home Park" shall include any buildings, structure, vehicle or enclosure intended for use as part of the equipment of such manufactured home park.
- MANUFACTURED HOME STAND: The part of an individual manufactured home lot which has been reserved for placement of the manufactured home, appurtenant structures or additions.
- MANURE-CONTAMINATED RUNOFF: A liquid that has come into contact with animal manure and drains over land from any animal feedlot, manure storage area, or animal manure land application site.
- MANURE, SOLID: Manure which has at least a fifteen (15) percent solid content.
- MANURE, LIQUID: Manure which has less than a fifteen (15) percent solid content.
- **MANURE MANAGEMENT PLAN:** A plan, which describes manure application and utilization techniques.
- MANURE STORAGE AREA: An area where animal manure or process wastewaters are stored or processed. Short-term and permanent stockpile sites and composting sites are manure storage areas. Animal manure packs or mounding within the animal holding area of an animal feedlot that are managed according to part 7020.2000 subpart 3, are not manure storage areas.
- MASS GATHERING: a gathering regulated and defined in the Winona County Large Assemblies Ordinance.
- METEOROLOGICAL TOWER (WECS): Towers which are erected primarily to measure wind speed and directions plus other data relevant to siting WECS. Meteorological towers do not include towers and equipment used by airports, the Minnesota Department of Transportation, or other similar applications to monitor weather conditions.
- METES AND BOUNDS DESCRIPTION: A description of real property which is not described by reference to a lot or block shown on a map or a recorded plot, but is described by starting at a known

- point and describing the bearing and distance of the lines forming the boundaries of the property.
- MICRO WECS: A WECS of five (5) kW nameplate generating capacity or less and having a total height of forty five (45) feet or less.
- *MINING*: The extraction of sand, gravel, rock, black dirt, peat, soil and other material from the land and the removal thereof from the site.
- MINOR REPAIR (SSTS): The repair or replacement of an existing damaged or faulty component/part of an SSTS that will return the SSTS to its operable condition. The repair shall not alter the original area, dimensions, design, specifications or concept of the SSTS.
- MNDNR COMMISSIONER: Minnesota Commissioner of Natural Resources.
- MOTEL/HOTEL: A structure or portion thereof or a group of structures which provide sleeping accommodations in separate units or rooms for transients on a daily, weekly, or similar short-term basis and where no common facilities are shared. Such an establishment may be designated as a hotel, motel, resort, inn, court, motor inn, motor lodge, tourist cabin, tourist court, apartment hotel, or otherwise. A hotel or motel may include separate cooking facilities for each unit. It shall not include use of rooms for retail or other commercial purposes for a period exceeding seven (7) days, nor does it include group housing quarters or bed and breakfast establishments.
- MPCA: Minnesota Pollution Control Agency.
- MSTS: A "midsized subsurface sewage treatment system" under single ownership that receives sewage from dwellings or other establishments having a design flow of more than five thousand (5,000) gallons per day to a maximum of ten thousand (10,000) gallons per day.
- **NACELLE:** The body/shell/casing of a propeller-type wind turbine, covering the gearbox, generator, blade hub, and other parts.
- NATURAL ENVIRONMENTAL LAKES: These lakes are generally small, often shallow lakes with limited capacities for assimilating the impacts of development and recreational use.
- NON-COMMERCIAL WECS: A WECS between five (5) kW and ninetynine (99) kW in total name plate generating Capacity and a total height between forty-six (46) feet and one hundred ninety-nine (199) feet.
- NOTICE OF NONCOMPLIANCE (SSTS): A written document issued by the Department notifying a system owner that the owner's onsite/cluster treatment system has been observed to be noncompliant with the requirements of this Ordinance.
- **NUISANCE**, **GENERAL**: Anything which is injurious to health, or indecent or offensive to the senses, or an obstruction to the free use of property, so as to interfere with the comfortable enjoyment of life or property.
- **NUISANCE**, **PUBLIC**: Whoever by an act or failure to perform a legal duty intentionally does any of the following:
  - a. Is guilty of maintaining a public nuisance, which is a misdemeanor;

- Maintains or permits a condition which unreasonably annoys, injures or endangers the safety, health, morals, comfort, or repose of any considerable number of members of the public; or
- Is guilty of any other act or omission declared by law to be a public nuisance and for which no sentence is specifically provided.
- OBSTRUCTION (WATERWAY): Any dam, wall, wharf, embankment, levee, dike, pike, abutment, projection, excavation, channel modification, culvert, building, wire, fence, stockpile, refuse fill, structure or matter in, along, across or projecting into any channel, watercourse or regulatory floodplain which may impede, retard or change the direction of the flow of water, either in itself or by catching or collecting debris carried by water.
- OFFICIAL CONTROLS: Legislatively defined and enacted policies, standards, precise detailed maps and other criteria, all of which control the physical development of the County and are the means of translating into ordinances all or any part of the general objectives of the comprehensive plan. Such official controls may include, but are not limited to, ordinances establishing zoning, subdivision regulations, site plan regulations, sanitary codes, building codes, housing codes, official maps and zoning maps.
- OFF-PREMISE ADVERTISING DEVISE: A devise which directs attention to a business, profession, activity, commodity, service or entertainment offered or existing elsewhere than upon the same lot where such device is displayed.
- OFF-STREET LOADING SPACES: A space accessible from a street, alley or driveway for the use of trucks or other vehicles while loading or unloading merchandise or materials. Such space shall be of size as to accommodate one (1) vehicle of the type typically used in the particular business.
- OFFICIAL SIGNS: Signs and notices erected and maintained by public officers or public agencies within their territorial jurisdiction and pursuant to and in accordance with direction or authorization contained in federal or state law for the purposes of carrying out an official duty or responsibility. Historical markers authorized by state law and erected by state or local government agencies or nonprofit historical societies may be considered official signs.
- ON-PREMISE ADVERTISING DEVISE: A device which directs attention to a business, profession, activity, commodity, service, or entertainment, offered or existing on the same lot where such device is displayed. An on-site device may also display a non-commercial message.
- ORDINARY HIGH WATER MARK (OHWM): The boundary of public waters and wetlands, and shall be an elevation delineation the highest water level which has been maintained for a sufficient period of time to leave evidence upon the landscape, commonly that point where the natural vegetation changes from predominantly aquatic

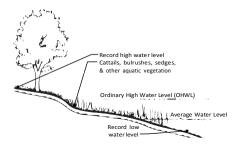


Figure 4.16 Ordinary High Water Level diagram.

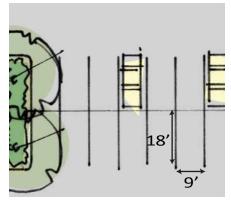


Figure 4.17 Parking Space dimension diagram

- to predominantly terrestrial. For watercourses, the ordinary high water level is the elevation of the top of the bank of the channel. For reservoirs and flowages, the ordinary high water level is the operating elevation of the normal summer pool.
- OTHER ESTABLISHMENT (SSTS): Any public or private structure other than a dwelling that generates sewage that discharges to an MSTS.
- OUTDOOR WOOD-FIRED BURNER: A wood-fired burner, stove or boiler that is not located within or attached to a building intended for habitation for humans or domestic animals.
- OVERLAY DISTRICT: A set of zoning requirements which are described in the text of this Ordinance and applied to specific areas of the county in addition to the requirements of underlying use districts. Development within overlay districts must conform to the requirements of both districts.
- OWNER (FEEDLOT): All persons having possession, control or title to an animal feedlot.
- PARCEL OF RECORD: A parcel of land, either in the form of a platted lot or a metes and bounds plat, which has been recorded with the County Recorder's Office prior to the passage of this Ordinance (1970), and which conformed to the official controls in effect at the time when the ordinance or amendments thereof were originally adopted, and which may not now conform to the lot width, depth and area requirements.
- PARK, PUBLIC: A park is a protected area, in its natural or semi-natural state, or planted, and set aside for human recreation and enjoyment, or for the protection of wildlife or natural habitats.
- **PARKING LOT:** An off-street, ground level open area that provides temporary storage for motor vehicles.
- PARKING SPACE: A suitably surfaced and permanently maintained area on privately owned property either within or outside of a building of sufficient size to store one (1) standard automobile nine foot wide by eighteen foot long (9'x18').
- **PARTIAL CONFINEMENT**: Livestock are located where they have access to both inside a feedlot building and outside in a feedlot confinement area or pasture.
- PASTURES: Areas where grass or other growing plants are used for grazing and where the concentration of animals is such that a vegetative ground cover is maintained during the growing season except in the immediate vicinity of temporary supplemental feeding or water devices.
- **PEDESTRIAN WAY:** A public or private right-of-way across a block or within a block to provide access for pedestrians and which may be used for the installation of utility lines.
- PERCENTAGE OF GRADE: The distance vertically (up or down) from the horizontal in feet and tenths of a foot for each one hundred (100) feet of horizontal distance. In a subdivision review, the measurement will be taken at the road center line.
- **PERSON**: Any individual, firm, association, syndicate or partnership, corporation, trust, or any other legal entity.

**PERVIOUS SURFACE:** A surface which allow the penetration of water into the ground.

PHASE ONE ARCHAEOLOGICAL SURVEY: An effort to locate and record archaeological sites. The survey shall be conducted in accordance with the State Historic Preservation Office (SHPO) document entitled SHPO Manual for Archaeological Projects in Minnesota (July 2005), or as amended. Winona County requires a qualified professional archaeologist, as defined by Minnesota State Statutes 138.31, Subdivision #14, or entities listed on the Archaeological Contractors List compiled by the State Historic Preservation Office (SHPO) to conduct and prepare the survey.

PLAIN: An area of land with relatively low relief, meaning that it is flat. PLANNING DEPARTMENT: The Winona County Planning Department. PLANNING DIRECTOR: The Planning Director of the Winona County Planning Department or the Director's authorized representative.

PLOT: A tract of land other than one (1) unit of a record plat or subdivision and occupied and used or intended to be occupied and used as an individual site and improved or intended to be improved by the erection thereon of buildings and including as a minimum such open space as required under this Ordinance.

**PORTABLE BUILDING**: A structure that can be moved with wheels or skids when empty.

**POTENTIAL POLLUTION HAZARD:** An animal feedlot or manure storage area that:

- a. Does not comply with the requirements of parts 7020.20000 to 7020.2225 and has not been issued an SDS or NPDES permit establishing an alternative construction or operating method; or
- b. Presents a potential or immediate source of pollution to waters of the State as determined by inspection by a County Feedlot Pollution Control Officer or Agency staff by evaluating the following:
  - I. The size of the animal feedlot or manure storage area;
  - II. The amount of pollutants reaching or that may reach waters
  - III. The location of the animal feedlot or manure storage area relative to waters of the state;
  - IV. The means of conveyance of animal manure or process wastewater into waters of the state; and
  - V. The slope, vegetation, rainfall, and other factors affecting the likelihood or frequency of discharge of animal manure or process wastewater into waters of the state.

**PRELIMINARY PLAT**: A tentative drawing or map of a proposed subdivision meeting the requirements herein enumerated.

**PRINCIPAL USE OR STRUCTURE**: All uses or structures that are not accessory uses or structures.

PROCESS WASTEWATERS: Waters and/or precipitation, including rain or snow, which comes into contact with manure, litter, bedding, or other raw material or intermediate or final material or product used

See end of document for amendment approved by County Board August 9, 2011 regarding 'Ppractical Difficulty'

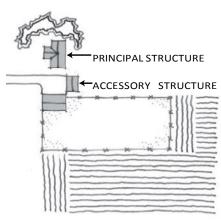


Figure 4.18 Principal Structure diagram

### Chapter 4

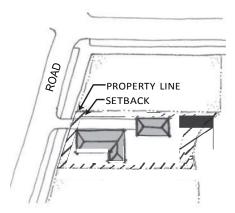


Figure 4.19 Property Line diagram

in or resulting from the production of animals, poultry, or direct products, such as milk or eggs and high moisture content material.

**PROFESSIONAL ENGINEER:** A qualified individual who is licensed as a professional engineer in any of the United States.

**PROPERTY LINE**: The legal boundaries of a parcel of property which may also coincide with a right-of-way line of a road, cartway and the like.

PROPERTY LINE (WECS): The boundary line of the area over which the entity applying for a WECS permit has legal control for the purposes of installation of a WECS. This control may be attained through fee title ownership, easement, or other appropriate contractual relationship between the project developer and landowner.

PROTECTIVE COVENANTS: Contracts made between private parties as to the manner in which land may be used, with the view to protecting and preserving the physical and economic integrity of any given area.

PUBLIC CONSERVATION LANDS: Land owned in fee title by County, City, State or Federal agencies and managed specifically for [grassland] conservation purposes, including but not limited to State Wildlife Management Areas, State Parks, State Scientific and Natural Areas, federal Wildlife Refuges and Waterfowl Production Areas. For the purposes of this Section, public conservation lands will also include lands owned in fee title by nonprofit conservation organizations. Public conservation lands do not include private lands upon which conservation easements have been sold to public agencies or nonprofit conservation organizations.

**PUBLIC LAND**: Land owned or operated by municipal, school district, county, state or other governmental units.

**PUBLIC WATERS**: Defined in Minnesota Statutes 103G.005, Subd. 15 as follows:

- a. "Public waters" means:
  - I. Water basins assigned a shoreland management classification by the Commissioner under Sections 103F.201 to 103F.221;
  - II. Waters of the State that have been finally determined to be public waters or navigable waters by a court of competent jurisdiction;
  - III. Meandered lakes, excluding lakes that have been legally drained:
  - IV. Water basins previously designated by the Commissioner for management for a specific purpose such as trout lakes and game lakes pursuant to applicable laws;
  - Water basins designated as scientific and natural areas under Section 84.033;
  - VI. Water basins located within and totally surrounded by publicly owned lands;
  - VII. Water basins where the State or Federal government holds title to any of the beds or shores, unless the owner declares that the water is not necessary for the purposes of the public ownership;

- VIII. Water basins where there is a publicly owned and controlled access that is intended to provide for public access to the water basin;
- IX. Natural and altered watercourses with a total drainage area greater than two (2) square miles;
- X. Natural and altered watercourses designated by the commissioner as trout streams; and,
- XI. Public waters wetlands, unless the statute expressly states otherwise.
- b. Public waters are not determined exclusively by the proprietorship of the underlying, overlying, or surrounding land or by whether it is a body or stream of water that was navigable in fact or susceptible of being used as a highway for commerce at the time this state was admitted to the union.
- **PUBLIC WATERS WETLANDS**: Defined in Minnesota Statute 103G.005, Subd. 15a. as follows:

"Public waters wetlands" means all types 3, 4, and 5 wetlands, as defined in United States Fish and Wildlife Service Circular No. 39 (1971 edition), not included within the definition of public waters, that are ten (10) or more acres in size in unincorporated areas or two and a half (2.5) or more acres in incorporated areas as displayed on a county wetlands map, located in the Planning Department.

- QUALIFIED EMPLOYEE (SSTS): An employee of the state or a local unit of government, who performs site evaluations or designs, installs, maintains, pumps, or inspects SSTS as part of the individual's employment duties and is registered on the SSTS professional register verifying specialty area endorsements applicable to the work being conducted.
- RACE TRACK: A race track (or 'racetrack' or 'racing track' or 'racecourse') is a purpose-built facility and/or structure upon which racing of animals (example: horse racing or dog racing), automobiles, motorcycles, all terrain vehicles, bicycles or snowmobiles occurs. A racetrack may also feature grandstands or concourses.
- **REACH**: A hydraulic engineering term to describe longitudinal segments of a stream or river influenced by a natural or man-made obstruction. In an urban area, the segment of a stream or river between two (2) consecutive bridge crossings would most typically constitute a reach.
- **REAL ESTATE SIGN**: A sign offering property (land and/or buildings) for sale, lease or rent.
- **REAR YARD SETBACK:** The minimum horizontal distance between a structure and rear lot line. Distances are measured perpendicularly from the property line to the most outwardly extended portion of a structure.
- **RECORD DRAWINGS (SSTS):** A set of drawings which to the fullest extent possible document the final in-place location, size, and type

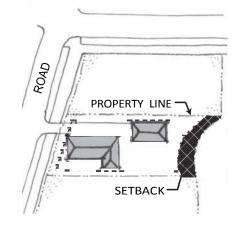


Figure 4.20 Rear yard setback diagram

of all SSTS components including the results of any materials testing performed and a description of conditions during construction of the system.

**RECREATIONAL CABIN:** A structure used for seasonal and/or recreational use, not to be considered or used as a primary dwelling.

RECREATIONAL VEHICLE: A vehicle that is built on a single chassis, is designed to be self-propelled or permanently towable by a light duty truck, and is designed primarily not for use as a permanent dwelling but as temporary living quarters for recreational, camping, travel, or seasonal use. For the purposes of this Ordinance, the term recreational vehicle shall be synonymous with the term travel trailer/travel vehicle.

RECREATION CAMPGROUND, COMMERCIAL: A parcel of land upon which five (5) or more campsites are located, established or maintained for occupancy by camping units of the general public as a temporary living quarters for recreation, education or vacation purposes on a daily, nightly, weekly or monthly basis or combination thereof.

RECREATION CAMPGROUND, FULL SEASON: A parcel of land upon which five (5) or more campsites are located, established or maintained for occupancy by camping units as temporary living quarters leased on an annual seasonal basis, not on a daily, nightly, weekly or monthly basis.

RECREATION CAMPGROUND, INCIDENTAL: A parcel of land upon which four (4) or less units are parked as temporary living quarters for recreation, education or vacation purposes. Occupancy by camping units shall be on a very limited basis.

REGIONAL FLOOD: A flood which is representative of large floods known to have occurred generally in Minnesota and reasonably characteristic of what can be expected to occur on an average frequency in the magnitude of the one hundred (100) year recurrence interval. Regional flood is synonymous with the term "base flood" used in the Flood Insurance Study.

**REGISTERED LAND SURVEY:** A survey map of registered land designating the same into a tract or tracts of a Registered Land Survey Number. See Minnesota Statutes 508.47.

REGULATORY FLOOD PROTECTION ELEVATION: An elevation no lower than one (1) foot above the elevation of the regional flood, plus any increases in flood elevation caused by encroachments on the floodplain that result from designation of a floodway.

**RESORT**: A development consisting of buildings, camping spaces, parking areas, recreation areas, for lease or rent for temporary residence or less, on one (1) tract of land, under one (1) ownership for the purpose of vacationing, relaxation or recreation.

RIGHT-OF-WAY: The land covered by a public road or other land dedicated for public use or for certain private use such as land over which a power line passes.

RIPARIAN: Adjacent to or living on the shore of a water body.

**RIVULET**: A small stream.

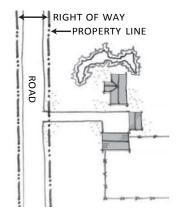


Figure 4.21 Road and Right-of-Way relationship diagram

- **ROAD**: A public right-of-way affording primary access by pedestrians and vehicles to abutting properties, whether designated as a street, highway, thoroughfare, parkway, throughway, road, avenue, boulevard, land, place or however otherwise designated.
- **ROAD**, **CUL-DE-SAC**: A minor street or road with only one (1) outlet and having an appropriate terminal for the safe and convenient reversal of traffic movement.
- **ROAD**, **PRIVATE**: A road that has not been accepted by Winona County or other governmental entity.
- **ROAD FRONTAGE:** The boundary of a lot that abuts a public or private road. Road/Street frontage must be acquired on existing public roadways (not platted), and the frontage must be obtained from road/street that access is being gained.
- **ROAD WIDTH, SUBDIVISION**: The shortest distance between lines of lots delineating the road right-of-way.
- **ROTOR DIAMETER:** The diameter of the circle described by the moving rotor blades.
- SALVAGE YARD: Land or buildings where waste, recycled materials, discarded or salvaged materials are brought, sold, exchanged, stored, cleaned, packed, disassembled or handled, including, but not limited to, scrap metal, rags, paper, rubber products, glass products, lumber products and products resulting from the wrecking of automobiles or other vehicles. When a site exceeds the allowable amount of inoperable vehicles set forth in Chapter 9 the site shall be considered a salvage yard.
- SCENIC BYWAY: Areas specifically designated as Scenic Byways by the State Scenic Byway Commission which comprises members of MN/DOT, DNR, Office of Tourism and the Minnesota Historical Society.
- **SCHOOL:** A public or private educational facility in which a program of educational instruction is provided to children in any grade or grades from kindergarten through the twelfth (12) grade.
- SEDIMENT CONTROL: Methods employed to prevent sediment from leaving the site. Sediment control practices include silt fences, sediment traps, earth dikes, drainage swales, check dams, subsurface drains, pipe slope drains, storm drain inlet protection, and temporary or permanent sedimentation basins.
- SELECTIVE CUTTING: Uneven-age management, the periodic removing of mature and/or high risk trees more or less uniformly across a forested area not to exceed stocking guidelines to improve or regenerate the stand.
- SELF-SERVICE STORAGE FACILITY/MINI-WAREHOUSE: A building consisting of individual, small, self-contained units that are leased or owned for the storage of business and household goods or contractors supplies.
- **SENSITIVE LAND:** Land area that may include bodies of waters, sites of biodiversity, bluffs, or geological sensitive areas.
- SEPTAGE (SSTS): Solids and liquids removed from an SSTS and includes solids and liquids from cesspools, seepage pits, other pits, or similar

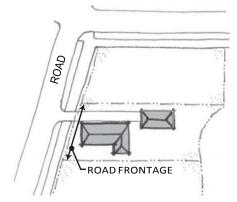


Figure 4.22 Road Frontage diagram

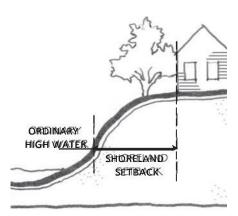


Figure 4.23 Shoreland Setback diagram.

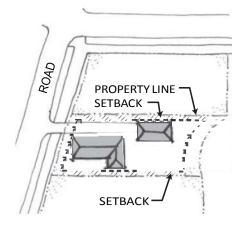


Figure 4.24 Side yard setback diagram.



Figure 4.25 Sinkhole in Minnesota. Image by University of Minnesota Geology.

systems or devices that receive sewage. Septage also includes solids and liquids that are removed from portable, incinerating, composting, holding, or other toilets.

SETBACK: The minimum horizontal distance between a structure, sewage treatment system or other facility and an ordinary high water level, sewage treatment system, top of a bluff, road center line, highway, property line, well, feedlot or other facility.

**SEWAGE:** Waste produced by toilets, bathing, laundry, or culinary operations, or the floor drains associated with these sources. Household cleaners in sewage are restricted to amounts normally used for domestic purposes.

SHORE IMPACT ZONE: Land located between the ordinary high water level of a public water and a line parallel to it at a setback of fifty (50) percent of the structure setback.

SHORELAND: Land located within the following distances from public waters:

- a. One thousand (1,000) feet from the ordinary high water mark of a lake, pond or flow; and
- b. Three hundred (300) feet from a river or stream, or the landward extent of a floodplain designated by this Ordinance on such a river or stream, whichever is greater. The practical limits of shorelands may be less than the statutory limits whenever the waters involved are bounded by natural topographic divides which extend landward from the waters for lesser distances and when approved by the Commissioner.

**SHORELAND SETBACK**: The minimum horizontal distance between a structure and the ordinary high water mark.

SIDE YARD SETBACK: The minimum horizontal distance between a structure and side property lot line. Distances are to be measured perpendicularly from the property line to the most outwardly extended portion of the structure.

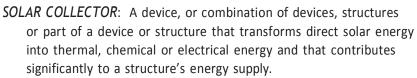
SIGNIFICANT HISTORIC SITE: Any Archaeological site, standing structure or other property that meets the criteria for eligibility to the National Register of Historic Places or is listed in the State Register of Historic Sites. A historic site meets these criteria if it is presently listed on either register or if it is determined to meet the qualifications for listing after review by the Minnesota State Archaeologist or the Director of the Minnesota Historic Society.

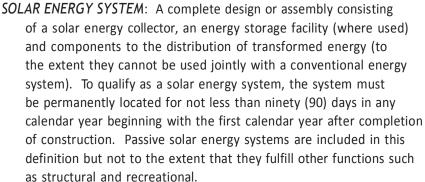
**SINKHOLE:** A surface depression caused by a collapse of soil or overlying formation above fractured or cavernous bedrock. Sinkholes shall be considered "active":

- a. When there is an open hole at the ground surface; or
- b. If there is not an open hole at the ground surface, but the surface depression that exist is known to have been caused by collapse of soil and where surface water rapidly infiltrates in the depressed area.

*SITE*: The areas on which an activity is going to take place.

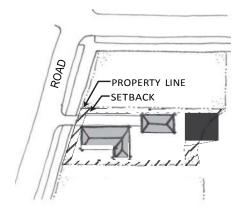
- **SOIL SURVEY**: A soil map or inventory of the soils of an area and a report of text describing the kinds of soils shown on the map and summarizing what is known about these soils including their classification and capabilities.
- SOLAR ACCESS SPACE: That airspace above all lots within the district necessary to prevent any improvement, vegetation or tree located on said lots from casting a shadow upon any solar device located within said zone greater than the shadow cast by a hypothetical vertical wall ten (10) feet high located along the property lines of said lots between the hours of 9:30 AM and 3:30 PM, Central Time on December 21, provided, however, this Ordinance shall not apply to any improvement or tree which casts a shadow upon a solar device at the time of the installation of said device or to vegetation existing at the time of installation of said solar device.





**SOLAR SKYSPACE**: The space between a solar energy collector and the sun which must be free of obstructions that shade the collector to an extent which precludes its cost-effective operation.

- SOLAR SKYSPACE EASEMENT: A right, expressed as an easement, covenant, condition or other property interest in any deed or other instrument executed by or on behalf of any land-owner, which protects the solar skyspace of an actual, proposed or designated solar energy collector at a described location by forbidding or limiting activities or land uses that interfere with access to solar energy. The solar skyspace must be described as the three (3) dimensional space in which obstruction is prohibited or limited, or as the times of day during which direct sunlight to the solar collector may not be obstructed, or as a combination of the two (2) methods.
- **SOLAR STRUCTURE**: A structure designed to utilize solar energy as an alternate for, or supplement to, a conventional energy system.
- SOLID WASTE: Garbage, refuse and other discarded solid materials, except animal waste as used as fertilizer, including solid waste materials resulting from industrial, commercial and agricultural operations and from community activities. Solid waste does not



Flgure 4.26 Setback diagram



Figure 4.27 Roof-mounted Residential Solar Collectors, Image by Department of Energy

include earthen fill, boulders, rock and other materials normally handled in construction operations, solid or dissolved materials in domestic sewage or other significant pollutants in water resources, such as silt, dissolved or suspended solids in industrial waste water effluents, dissolved materials in irrigation return flows or other common water pollutants.

SPECIAL PROTECTION AREA: Land within three hundred (300) feet of all

- a. Protected waters and protected wetlands as identified on the Department of Natural Resources Protected Waters and Wetlands map for Winona County; and
- b. Intermittent streams and ditches identified on United States Geological Survey quadrangle maps and the Winona County Soil Survey, excluding drainage ditches with berms and segments of intermittent streams which are grassed waterways.

SPECIAL WATERS: Special waters are those waters identified in Appendix A of the NPDES Construction Site Permit No: MNR100001 that require additional BMPs. In Winona County, Special Waters are primarily designated trout streams listed in Minn. R. 6264.0050, subp. 4.

#### **SPECIFIED SEXUAL ACTIVITIES:**

- a. Actual or simulated sexual intercourse, oral copulation, anal intercourse, oral-anal copulation, bestiality, direct physical stimulation of unclothed genitals, flagellation or torture in the context of a sexual relationship, or the use of excretory functions in the context of a sexual relationship, and any of the following sexually-oriented acts or conduct; anilingus, buggery, coprophagy, coprophilia, cunnilingus, fellatio, necrophilia, pederasty, pedophilia, piquerism, sapphism, zooerasty; or
- b. Clearly depicted human genitals in the state of sexual stimulation, arousal or tumescence; or
- c. Use of human or animal ejaculation, sodomy, oral copulation, coitus, or masturbation; or
- d. Fondling or touching of nude human genitals, pubic region, buttocks, or female breast(s); or
- e. Situations involving a person or persons, any of whom are nude, clad in undergarments or in sexually revealing costumes, and who are engaged in activities involving the flagellation, torture, fettering, binding or other physical restraint of any such persons; or
- f. Erotic or lewd touching, fondling or other sexually oriented contact with an animal by a human being.

**SPRING**: A place where ground water flows naturally from a rock or the soil onto the land surface or into a body of surface water.

SSTS: Subsurface sewage treatment system including an ISTS or MSTS. STAFF: Any employee, consultant, or other individual performing duties

on behalf of or request of the Winona County Planning Department.

**STATE:** The State of Minnesota.

STEEP SLOPE: Lands where agricultural activity or development is either not recommended or described as poorly suited due to slope steepness and the site's soil characteristics, as mapped and described in available county soil surveys or other technical reports, unless appropriate design and construction techniques and farming practices are used in accordance with the provisions of these regulations. Steep slopes are lands having slopes of twelve (12) percent or greater, as measured over horizontal distances of at least one hundred (100) feet parallel to the fall line.

**STREET**: (See Road)

**STREET WIDTH**: The width of the right-of-way, measured at right angles to the center line of the street.

STRUCTURE: Anything constructed or erected on the ground or attached to the ground or on-site utilities, including, but not limited to, buildings, factories, sheds, detached garages, cabins, manufactured homes, travel trailers/vehicles not meeting the exemption criteria specified in Chapter 9 of this Ordinance and other similar items.

STRUCTURAL ALTERATIONS: Any change in the supporting members of a building, such as bearing walls, columns, beams or girders.

SUBDIVIDER: An individual, individual firm, association, syndicate, copartnership, corporation, trust or other legal entity having sufficient proprietary interest in the land sought to be subdivided to commence and maintain proceedings to subdivide the same.

**SUBDIVISION**: A described tract of land which is to be or has been divided into two (2) or more lots for the purpose of immediate or future transfer of ownership for the purpose of sale or of building development, including the resubdivision or replatting of land or lots.

SUBSTANTIAL DAMAGE: Damage of any origin sustained by a structure where the cost of restoring the structure to its before damaged condition would equal or exceed fifty (50) percent of the market value of the structure before the damage occurred.

SUBSTANTIALIMPROVEMENT: Within any consecutive three hundred and sixty-five (365) day period, any reconstruction, rehabilitation (including normal maintenance and repair), repair after damage, addition, or other improvement of a structure, the cost of which equals or exceeds fifty (50) percent of the market value of the structure before the "start of construction" of the improvement. This term includes structures that have incurred "substantial damage," regardless of the actual repair work performed. The term does not, however, include either:

- a. Any project for improvement of a structure to correct existing violations of state or local health, sanitary, or safety code specifications which have been identified by the local code enforcement official and which are the minimum necessary to assure safe living conditions.
- b. Any alteration of an "historic structure," provided that the alteration will not preclude the structure's continued designation as an "historic structure." For the purpose of this Ordinance,

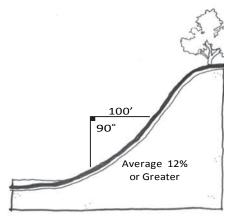


Figure 4.28 Steep Slope diagram

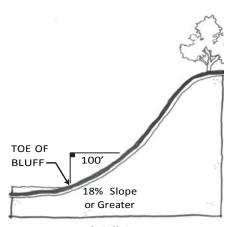


Figure 4.29 Toe of Bluff diagram

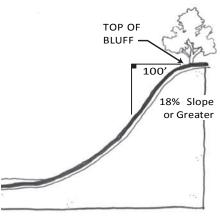


Figure 4.30 Top of Bluff diagram

"historic structure" shall be as defined in 44 Code of Federal Regulations, Part 59.1.

SUBSTATIONS: Any electrical facility designed to convert electricity produced by wind turbines to a voltage greater than thirty-five thousand (35,000) Kv. for interconnection with high voltage transmission lines shall be located outside of the road right of way.

SURVEY PLOT: A map and associated legal description, produced by a licensed surveyor, that identifies any new subdivision of land meant for development that is being permitted, as an exception to the minimum lot area outlined in Chapter 10, or by Conditional Use Permit consistent with the criteria stated in chapter 5 Section #5.5.4.1 a survey plot shall be prepared to the standards and include information described in Chapter 6, Section # 6.11.2.

**SWIMMING POOL:** Any basin, chamber or tank constructed of impervious material, located either indoors or outdoors containing an artificial body of water for swimming or recreational bathing. This includes any related equipment, structures, areas and enclosures that are intended for the use of persons using or operating the swimming pool such as equipment, dressing lockers, showers and toilet rooms.

**TANGENT**: A straight line that is perpendicular to the radius of a curve where a tangent meets a curve.

**TELECOMMUNICATIONS**: Assisted transmission of signals over a distance for the purpose of communication.

TEMPORARY BUSINESS: A commercial establishment that involves the exchange of cash, goods, or services, barter, forgiveness of indebtedness, or any other remuneration in exchange for goods, services, lodging, meals, or entertainment in any form in varying quantities directly to a consumer or purchaser for a limited period of time only.

*TIMBER*: Trees that will produce forest products of value whether standing or down, and including logs, posts, poles, bolts, pulpwood, cordwood, lumber and decorative material.

TIMBER HARVESTING, COMMERCIAL: The gathering of timber on private lands for the purpose of realizing a profit.

TOE OF THE BLUFF: The point on a bluff where there is a clearly identifiable break in the slope from a gentler slope below. If no break in the slope is apparent, the toe of the bluff shall be determined to be the lowest point of a one hundred (100) foot segment with an average slope exceeding eighteen (18) percent.

TOP OF THE BLUFF: The point on a bluff where there is a clearly identifiable break in the slope from a steeper slope below. If no break in the slope is apparent, the top of the bluff shall be determined to be the higher point of a one hundred (100) foot segment with an average slope exceeding eighteen (18) percent.

**TOTAL CONFINEMENT:** Livestock contained in the feedlot building at all times.

**TOTAL HEIGHT (WECS):** The highest point, above ground level, reached by a rotor tip or any other part of the WECS.

**TOWER:** Any outdoor structure designed and constructed to support one (1) or more transmitting or receiving devices for telephone, radio or any similar wireless communication facilities.

**TOWER (WECS):** Towers include vertical structures that support the electrical generator, rotor blades, or meteorological equipment.

**TOWER HEIGHT (WECS):** The total height of the WECS exclusive of the rotor blades.

TOXIC AND HAZARDOUS WASTES: Toxic and hazardous wastes are waste materials including, but not limited to, poisons, pesticides, herbicides, acids, caustics, pathological wastes, radioactive materials, flammable or explosive materials and similar harmful chemicals and wastes which require special handling and must be disposed of in a manner to conserve the environment and protect the public health and safety.

TRACT: Referred to as an area of land.

TRANSMISSION LINE: Those electrical power lines that carry voltages of at least sixty-nine thousand (69,000) KV and are primarily used to carry electric energy over medium to long distances rather than directly interconnecting and supplying electric energy to retail customers.

TRAVEL TRAILER: A vehicle without motor power used or adaptable for living, sleeping, business or storage purposes, having no foundation other than wheels, blocks, skids, jacks, horses or skirting, which does not meet with building code requirements and has been or reasonably may be equipped with wheels or other devices for transporting the structure from place to place. The term "trailer" shall include camp car, camp bus, camper and house car. A permanent foundation shall not change its character unless the entire structure is erected in accordance with the approved State of Minnesota Building Code.

TREATMENT LEVEL (SSTS): Treatment system performance levels defined in Minnesota Rules, Chapter 7083.4030, Table III for testing of proprietary treatment products, which include the following:

- a. Level A: cBOD5 < 15 mg/L; TSS < 15 mg/L; fecal coliforms < 1,000/100 mL.</li>
- b. Level B: cBOD5 < 25 mg/L; TSS < 30 mg/L; fecal coliforms < 10,000/100 mL.
- c. Level C: cBOD5 < 125 mg/L; TSS < 80 mg/L; fecal coliforms N/A.

TRIBUTARY RIVERS: These segments consist of watercourses mapped in the Protected Waters Inventory that have not been assigned one of the river classes. These segments have a wide variety of existing land and recreational use characteristics.

TRUCKING TERMINAL: Land and buildings used as a relay station for the transfer of a load from one (1) vehicle to another or one (1) party to another. The terminal cannot be used for permanent or long-term accessory storage for principal land uses at other locations. The terminal facility may include storage areas for trucks and buildings or areas for the repair of trucks associated with the terminal.



Figure 4.31 Transmission lines, by Nixdorf (2004)

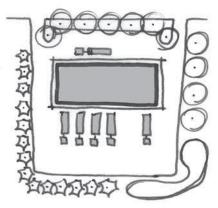


Figure 4.32 Truck terminal with landscape screening

- TYPE I SYSTEM (SSTS): An ISTS that follows a standard trench, bed, at-grade, mound, or greywater system design in accordance with MPCA rules, Minnesota Rules, Chapter 7080.2200 through 7080.2240.
- TYPE II SYSTEM (SSTS): An ISTS with acceptable modifications or sewage containment system that may be permitted for use on a site not meeting the conditions acceptable for a standard Type I system. These include systems on lots with rapidly permeable soils or lots in floodplains and privies or holding tanks.
- TYPE III SYSTEMS (SSTS): A custom designed ISTS having acceptable flow restriction devices to allow its use on a lot that cannot accommodate a standard Type I soil treatment and dispersal system.
- TYPE IV SYSTEM (SSTS): An ISTS, having an approved pretreatment device and incorporating pressure distribution and dosing, that is capable of providing suitable treatment for use where the separation distance to a shallow saturated zone is less than the minimum allowed.
- TYPE V SYSTEM (SSTS): An ISTS, which is a custom engineered design to accommodate the site taking into account pretreatment effluent quality, loading rates, loading methods, groundwater mounding, and other soil, site, and wastewater characteristics such that groundwater contamination by viable fecal coliforms is prevented.
- *USE*: The purpose for which land or premises or building thereon is designated, arranged or intended, or for which it is or may be occupied or maintained.
- USE, NONCONFORMING: Any legal use of lands, structures or buildings already in existence, before the adoption of this Ordinance or amendments thereto that would not have been allowed to become established under the terms of this Ordinance as now written, if this Ordinance had been in effect prior to the date the use was established.
- *USE*, *PERMITTED*: A public or private use which of itself conforms with the purposes, objectives, requirements, regulations and performance standards of a particular district.
- *USE*, *PRINCIPAL*: The main use of land or buildings as distinguished from subordinate or accessory uses. A "principal" use may be either permitted or conditional.
- *USE*, *SEMI PUBLIC*: The use of land by a private, nonprofit organization to provide a public service that is ordinarily open to some persons outside the regular constituency of the organization.
- USE, SUBSTANDARD: Any use existing prior to the adoption of this Ordinance or amendments thereto which is allowed either as a permitted or conditional use but does not meet the minimum lot area, height, yard, width, setbacks or depth standards.
- USE, SURFACE WATER-ORIENTED COMMERCIAL: The use of land for commercial purposes, where access to and use of a surface water feature is an integral part of the normal conductance of business.

  Marinas, resorts and restaurants with transient docking facilities are examples of such use.

UTILITIES: Refers to all utility service providers, whether the same be government owned facilities or furnished by private utility companies.

**VALLEY:** The land between hills or mountains, possibly containing a stream or river.

VARIANCE: Any modification or variation of official controls where it is deter strict er by County Board August 9, 2011.

**VERTICAL CURVE**: The surface curvature on a road or highway center line located between lines of different percentage of grade.

VETERINARY HOSPITAL OR CLINIC: A place used for the care, grooming, diagnosis, and treatment of sick, ailing, infirm or injured animals and those who are in need of medical or surgical attention, and may include overnight accommodations on the premises for the treatment, observation, and/or recuperation. It may also include boarding that is incidental to the primary activity, but does not include a kennel.

**WAREHOUSE**: A building used primarily for the storage of goods and materials.

WATER SUPPLY SYSTEM, COMMUNITY: A system providing water for human consumption and either containing at least fifteen (15) service connections or living units by year-round residents, or regularly serves at least twenty five (25) year-round residents.

WATERS OF THE STATE: All streams, lakes, marshes, watercourses, waterways, wells, springs, reservoirs, aquifers, irrigation systems, drainage systems, and all other bodies or accumulations of water, surface or underground, natural or artificial, public or private, which are contained within, flow through, or border upon the State or any portions thereof.

WATER-ORIENTED ACCESSORY STRUCTURE OR FACILITY: A small, above ground building or other improvement, except stairways, fences, docks and retaining walls, which, because of the relationship of its use to a surface water feature, reasonably needs to be located closer to public waters than the normal structure setback. Examples of such structures and facilities include boathouses, gazebos, screen houses, fish houses, pump houses and detached decks.

*WATERWAY*: An earthen construction which is built to carry water off land without losing soil or cutting ditches.

**WECS OPERATOR:** The entity responsible for the day-to-day operation and maintenance of the WECS, including any third party subcontractors.

**WECS OWNER:** The entity or entities with an equity interest in the WECS, including their respective successors and assigns. Owner does not mean:

- a. The landowner from whom the land is leased for locating the WECS; or
- b. Any person holding a security interest in the WECS solely to secure an extension of credit, or a person foreclosing on such

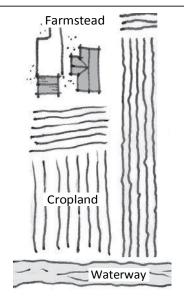


Figure 4.33 Example of waterway adjacent to farmstead



Figure 4.34 Wetland in Minnesota

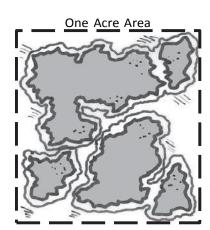


Figure 4.35 Woodland diagram

security interest provided that after foreclosure, such person seeks to sell the WECS at the earliest practicable date.

#### WETLAND:

- 1. Lands transitional between terrestrial and aquatic systems where the water table is usually at or near the surface if the land is covered by shallow water. For purposes of this definition, wetlands must have the following attributes:
  - a. Have a predominance of hydric soils;
  - Be inundated or saturated by surface water or ground water at a frequency inundated sufficient to support a prevalence of hydrophytic vegetation typically adapted for life in saturated soil conditions; and
  - c. Under normal circumstances support a prevalence of hydorphytic vegetation.
- 2. "A wetland" or "the wetland" means a distinct hydrologic feature with characteristics of item 1, surrounded by non wetland and including all contiguous wetland types, except those connected solely by riverine wetlands. "Wetland area" means a portion of "a wetland" or "the wetland."
- 3. Wetlands does not include public waters wetlands and public waters unless reclassified as wetlands by the commissioner under Minnesota Statutes, section 103G.201.
- 4. The wetland size is the area within its boundary. The boundary must be determined according to the United States Army Corps of Engineers Wetland Delineation Manual (January 1987). The wetland type must be determined according to United States Fish and Wildlife Service Circular No. 39 (1971 edition). The local government unit may seek the advice of the technical evaluation panel as to the wetland size and type.
- WIND ENERGY CONVERSION SYSTEM (WECS): An electrical generating facility comprised of one or more wind turbines and accessory facilities, including but not limited to: power lines, transformers, substations and metrological towers, that operate by converting the kinetic energy of wind into electrical energy. The energy may be used on-site or distributed into the electrical grid.
- WIND TURBINE: Any piece of electrical generating equipment that converts the kinetic energy of blowing wind into electrical energy through the use of air foils or similar devices to capture the wind.
- WINE TASTING FACILITY: A building, structure, or place (location) that provides a gathering point to taste and compare different wines, produced on site. This would not include catered facilities, banquet halls, dance halls, party venues.
- WINTER FEEDING AREA: Area or areas where feeding of animals is done during the non-growing season and the area in which the feeding occurs is an area that was pasture or crop during the previous growing season and where the area will be pasture or crop during the following growing season.
- **WOODLAND:** A dense collection of trees encompassing at least one (1) acre in area and with a crown cover of fifty (50) percent or greater.

- *YARD*: A required open space on a lot which is unoccupied and unobstructed by a structure from its lowest level to the sky except as permitted in this Ordinance.
- *YARD, FRONT*: A measurement extending across the front of the lot between the side yard lines and lying between the center line of the road or highway and the nearest line of the building or in the event of a platted lot, measured from the front property line.
- YARD, REAR: An open space unoccupied except for accessory buildings on the same lot with a building between the rear lines of the building and rear line of the lot, for the full width of the lot.
- YARD, SIDE: An open, unoccupied space on the same lot with a building between the building and the side line of the lot extending from the front lot line to the rear of the back yard.
- **YOUTH FACILITY**: A public playground, public swimming pool, library, or licensed day care facility or other similar facilities providing entertainment to youth.
- **ZONING DISTRICT**: An area or areas within the limits of the County for which the regulations and requirements governing use are uniform.
- **ZONING MAP**: The official Winona County Zoning Map setting forth zoning districts.

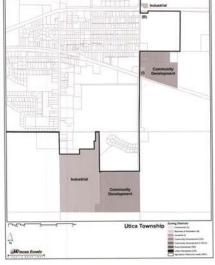


Figure 4.36 Zoning District



## 5.4 Amendments to the Comprehensive Plan and Official Controls

### **5.4.1 Criteria for Granting Amendments**

 The County may adopt amendments to the official controls in relation to both land uses within a particular district or to the location of the district lines. Such amendments shall not be issued indiscriminately, but shall only be used as a means to reflect changes in the goals and policies of the County as reflected in the Comprehensive Plan or changes in County conditions.

### 5.4.2 Required Information and Exhibits

- 1. Application to change wording of official controls.
  - a. The names and addresses of the petitioner or petitioners, and their signature to the petition.
  - b. Stated reason for requested change.
  - Statement of conditions warranting change in zoning district or uses, to insure compatibility with the County Comprehensive Plan.
  - d. Text or portion of the existing official control to be amended.
  - e. Proposed amended text and statements outlining any other effects that the amendment may have on other areas of the Ordinance or other official controls.
  - f. Additional information as may be requested by the Planning Commission.
- 2. Application to change district boundaries or land use.
  - a. The names and addresses of the petitioner or petitioners, and their signatures to the petition.
  - b. A legal description of the area proposed to be rezoned or amended.
  - c. The present district classification of the area and the proposed district classifications.
  - d. Proposed use of the land (a statement of the type, extent, area, etc.) and location of buildings.
  - e. Statement of conditions warranting change in zoning district or uses, to insure compatibility with the Comprehensive Plan.
  - f. Map, plot plan or survey drawing of property to be rezoned or amended showing location, dimensions, zoning of adjacent properties, existing uses and buildings of adjacent properties.

g. Any other information and material requested by the Planning Director or Planning Commission. Such information may include topography, geographical and geological features, existing and proposed utilities, traffic flow patterns, soils analysis, soil percolation tests, water table, floodplain, proposed development plan and other relevant materials.

#### 5.4.3 Procedure

- An amendment to the official controls may be initiated by the County Board, the Planning Commission or by application by the owner. Any amendment not initiated by the Planning Commission shall be referred to the Planning Commission for review and may not be acted upon by the Board until it has received the Planning Commission recommendations. Application shall be submitted to the Planning Director.
- 2. Written notice of public hearings on the proposed amendment to the wording of an official control shall be sent to the governing bodies of all towns and municipalities located within the County and shall be published in the official newspaper of the County at least ten (10) days prior to the hearing. Written notice of public hearings on proposed changes of zoning district boundaries shall be published at least ten (10) days prior to the hearing in the official newspaper of the County and sent at least ten (10) days prior to the hearing to the following:
  - a. Affected board of town supervisors;
  - b. Municipal councils of any municipality within two (2) miles of the affected property;
  - c. In unincorporated areas, property owners of record within one-half (1/2) mile of the property in question;
  - d. In incorporated areas, property owners of record within five hundred (500) feet of the property in question.
- 3. The Planning Commission may require a review of the proposed amendment, when appropriate, by the Winona County Soil and Water Conservation District, County Attorney, County Engineer, Environmental Services Director or any relevant reviewer.
- 4. A public hearing on the application for amendments shall be held by the Planning Commission within sixty (60) days after the request for the amendment has been received. The Planning Commission shall make its report to the County Board at their public hearing recommending approval, disapproval or modified approval of the proposed amendment.
- 5. The County Board shall hold a public hearing on all amendments. Every ordinance shall be enacted by a majority vote of all the members of the County Board. Public hearing notice shall be as stated in Section 5.4.3 (2).

Amendment Initiated

Public Hearing
Notice

Review Proposed
Amendment (opt.)

Planning Commission
Public Hearing

County Board Public
Hearing

Publication of Enacted
Amendment

Amendment Records

Figure 5.1 Procedure for Amending the Comprehensive Plan and Official Controls

Filed

- 6. Every amendment enacted by the Board of County Commissioners shall be published once as part of the proceedings of the meeting at which it was enacted. Publication shall be in the official newspaper of the County. An amendment shall be published in its entirety, or as specified in Minnesota Statute 375.51, Subdivision 3.
- 7. Proof of publication shall be attached to and filed with the amendment in the Office of the County Auditor. The amendment shall be recorded in an ordinance book in the Office of the County Auditor within twenty (20) days after its publication. The amendment shall be suitably entitled as specified in Minnesota Statutes 375.51, Subdivision 1.
- 8. Upon the adoption of an amendment, including any maps or charts supplemented to or as part thereof, the County Auditor shall file a certified copy thereof with the County Recorder for record.
- 9. In the event a zoning district amendment is denied by the Board of County Commissioners, no request on the same property will be considered for rezoning for at least one (1) year.

### 5.5 Conditional Use Permits

In granting a Conditional Use Permit, the Winona County Board shall consider the advice and recommendation of the Planning Department and the Planning Commission and the affect of the land use proposal upon the health, safety, and general welfare of occupants of surrounding lands. To ensure that the spirit of the Winona County Zoning Ordinance is observed and substantial justice done, the County Board shall not grant a Conditional Use unless the petitioner(s) demonstrate the request satisfies the following criteria.

### 5.5.1 Planning Commission Authority to Place Conditions on a Conditional Use Permit Recommendation

The Planning Commission when considering a Conditional Use Permit request or the alteration of an existing Conditional Use may recommend to the County Board the imposition of additional conditions when the Planning Commission considers it necessary to protect the best interest of the surrounding area, or the County as a whole. These conditions may include, but are not limited to the following:

- 1. Increasing the required lot size or yard dimension.
- 2. Limiting the height, size or location of buildings.
- 3. Controlling the location and number of vehicle access points.
- 4. Increasing the street width.
- 5. Increasing the number or required off-street parking spaces.
- 6. Limiting the number, size, location or lighting of signs.
- 7. Requiring diking, fencing, screening, landscaping or other facilities to protect adjacent or nearby property
- 8. Designing sites for open space.
- 9. Establishing a time period for the Conditional Use.

### 5.5.2 Existing Conditional Use Permit Amendments

Any change involving structural alterations, enlargement, intensification of a use, or similar change not specifically permitted by the issued Conditional Use Permit shall require an amended permit obtained as if applying for a new Conditional Use Permit. The Planning Director shall maintain a record of all Conditional Use Permits issued including information on the use, location and conditions imposed by the County Board and the time limits, review dates, and such other information as may be appropriate.

### 5.5.3 Required Information and Exhibits

- 1. Completed application, including the names and addresses of the petitioner or petitioners and their signature to the petition and a statement of the requested conditional use.
- 2. A legal description of the property for which the conditional use is requested.
- A statement of reasons warranting the intended use in the zoning district to insure compatibility of the proposed use with the County Comprehensive Plan.
- 4. A site plan of the property. The site plan shall include, as pertinent but not limited to, the following information: the location of proposed structures, existing structures, geological features, floodplains, architectural plans, traffic generation, signs, drainage, water table, flood proofing, landscaping plans, lighting arrangements, placement of solid waste, hours of operation, utilities, topography, vegetation, soils information, adjacent land use, roads, property lines, waterways, sewage treatment areas, water supply systems, parking, road access, filling, dredging, grading, channel improvement, storage of materials, water supply, sanitary facilities, specifications for building construction and materials.
- 5. The petitioner must submit to the Planning Department a Township Acknowledgment Form. The petitioner is responsible to contact the Town Board where the subject property lies to seek a place on their agenda as a means to advise the Town Board of the proposal. After considering the proposal, the Town Board will record any concerns, observations, and/or recommendation on the Township Acknowledgment Form for the Planning Commission to consider during their review of the request.
- 6. A non binding recommendation from the Township in which the proposal is to be located.
- 7. Any other relevant information and material requested by the Planning Director or the Planning Commission.

#### 5.5.4 Procedure

- 1. The person applying for a Conditional Use Permit shall fill out and submit to the Planning Director a Conditional Use Permit application.
- 2. The Planning Director shall file the application with the Planning Commission for review.

Application Submitted

App. Filed with Planning Commission

Review by Soil & Water Conservation District (opt.)\*

Public Hearing

Planning Commission Recommendation to County Board

County Board Action

Figure 5.2 Procedure for Granting Conditional Use Permits

\*Or any other Entity

- 3. The Planning Commission shall hold a public hearing on the proposal. Notice of the public hearing shall be published in the official newspaper designated by the County Board at least ten (10) days prior to the hearing. In unincorporated areas of the County, property owners of record within one quarter (¾) mile of the affected property or the ten (10) properties nearest to the affected property, whichever is the greatest number of property owners, shall be notified in writing of the public hearing on the request for a conditional use permit. In incorporated areas of the County, property owners of record within five hundred (500) feet of the property in question shall be notified in writing of the public hearing on the request for a Conditional Use Permit. Written notice shall also be given to the affected board of town supervisors and the municipal council of any municipality within two (2) miles of the affected property.
- 4. The Planning Commission may require a review of the Conditional Use Permit, when appropriate, by the Winona County Soil and Water Conservation District to determine the adequacy of the soils in the area for the proposed Conditional Use.
- 5. The Planning Commission shall make a recommendation to the County Board along with its report of findings within thirty (30) days after holding the public hearing. Such recommendation may include any conditions for the issuance of the permit.
- 6. The County Board shall take action on the conditional use permit application within fourteen (14) days following receipt of the findings and recommendation by the Planning Commission. The person making application for a Conditional Use Permit shall be notified in writing of the County Board's action and the reason for approval or denial. If it grants the Conditional Use Permit, the County Board may impose conditions it considers necessary to protect the public health, safety and welfare and such conditions may include a time limit for the use to exist or operate.
- 7. Upon the recommendation of the Planning Commission, the County Board of Commissioners shall arrive at a decision on a Conditional Use Permit in accordance with Minnesota Statute Section 15.99 also known as the "Sixty (60)-day law".
- 8. An amended Conditional Use Permit application shall be administered in a manner similar to that required for a new Conditional Use Permit. Amended Conditional Use Permits shall include requests for changes in conditions and as otherwise described in this Ordinance.
- 9. Floodplain District petitions:
  - a. Upon filing with the Planning Department an application for a Conditional Use Permit, the Planning Department shall submit by mail to the Minnesota Department of Natural Resources Area Hydrologist, acting for the Commissioner of Natural Resources, a copy of the application for proposed Conditional Use sufficiently in advance so that the Minnesota Department of

- Natural Resources will receive at least ten (10) days notice of the hearing.
- b. A copy of all decisions granting Conditional Use Permits shall be forwarded by mail to the Minnesota Department of Natural Resources Area Hydrologist, acting for the Commissioner of Natural Resources within ten (10) days of such action.

# 5.5.4.1 Criteria to Grant a Conditional Use Permit for a Request that is <u>not</u> a Livestock Feedlot or a Dwelling on Less than Required Acreage in the A/RC District

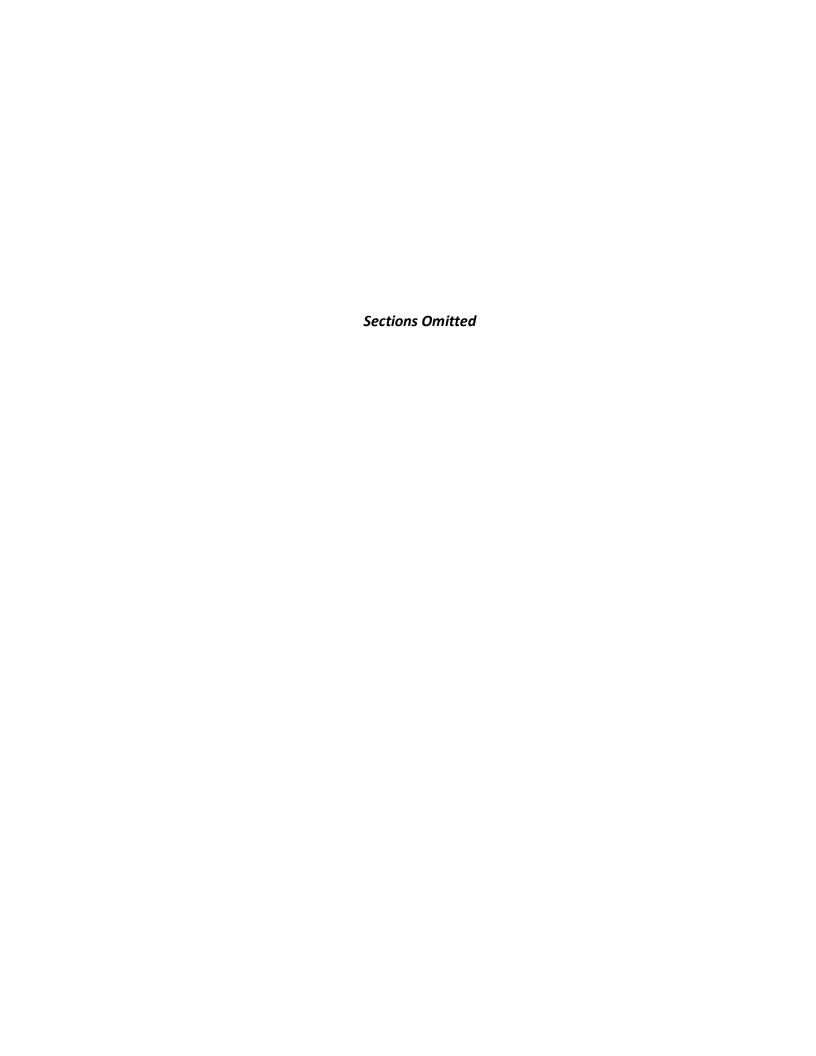
The Planning Commission before making a recommendation to the County Board regarding a Conditional Use request, shall ensure the request fulfils all specific standards of the Winona County Zoning Ordinance, and shall find adequate evidence to the following findings:

- 1. The use will not create an excessive burden on existing parks, schools, streets/roads and other public facilities and utilities which serve or are proposed to serve the area.
- The use will be sufficiently compatible or separated by distance or screening from adjacent land so that existing properties will not be depreciated in value and there will be no deterrence to development of vacant land.
- 3. The structure and site shall have an appearance that will not have an adverse effect upon adjacent residential properties.
- 4. The use is reasonably related to the overall needs of the County and to the existing land use.
- 5. The use is consistent with the purpose of the Zoning Ordinance and the purposes of the zoning district in which the applicant intends to locate the proposed use.
- 6. The use is in conformance with the Comprehensive Plan of the County.
- 7. The use will not cause traffic hazard or congestion.

**Sections Omitted** 

Owners, residents and other users of property in this zoning district or neighboring properties may be subjected to inconvenience or discomfort arising from normal and accepted agricultural practices and operation, including but not limited to, noise, odors, dust, operation of machinery of any kind including aircraft, the storage and disposal of manure or the application of fertilizers, herbicides, soil amendments and pesticides. Owners, residents and users of this property or neighboring property should be prepared to accept such inconveniences, discomfort, and possiblity of injury from normal agricultural operations, and are hearby put on official notice that the state Right-to-Farm Law (Minnesota Statute 561.19) may bar them from obtaining a legal judgement against such normal agricultural operations.

Statement regarding adjacent properties and land use effects



### 5.5.4.4 Criteria for the Issuance of a Conditional Use Permit in the Floodplain District

The Planning Commission before making a recommendation to the County Board regarding a Conditional Use request in the Floodplain District as described by the Natural Features Overlay District, shall ensure the request fulfils all specific standards of the Winona County Zoning Ordinance, and shall find adequate evidence that the use adequately addresses the following issues/concerns:

- Will not create an excessive burden on existing parks, drainage structures, emergency services, schools, streets/roads and other public facilities and utilities which serve or are proposed to serve the area.
- 2. Will not change the essential character of the area, and through its design, construction, operation, and maintenance is harmonious and appropriate in appearance with the existing or intended character of the general vicinity.
- 3. The danger to life and property due to increased flood heights or velocities caused by encroachments.
- 4. The danger that materials may be swept onto other lands or downstream to the injury of others or they may block bridges, culverts or other hydraulic structures.

- 5. The proposed water supply and sanitation systems and the ability of these systems to prevent disease, contamination, and unsanitary conditions.
- 6. The susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual owner.
- 7. The importance of the services provided by the proposed facility to the community.
- 8. The requirements of the facility for a waterfront location.
- 9. The availability of alternative locations not subject to flooding for the proposed use.
- 10. The compatibility of the proposed use with existing development and development anticipated in the foreseeable future.
- 11. The relationship of the proposed use to the Comprehensive Plan and Floodplain Management Program for the area.
- 12. The safety of access to the property in times of flood for ordinary and emergency vehicles.
- 13. The expected heights, velocity, duration, rate of rise, and sediment transport of the flood waters expected at the site.
- 14. Such other factors which are relevant to the purposes of this Ordinance.
- 15. The County Board in granting a Conditional Use Permit in the Floodplain, shall prescribe appropriate safeguards and stipulations to fulfill the purpose of the Natural Features Overlay District. Such stipulations may include, but are not limited to, the following:
  - a. Modification of waste treatment and water supply facilities.
  - b. Limitations on period of use, occupancy, and operation.
  - c. Imposition of operational controls, sureties, and deed restrictions.
  - Requirements for construction of channel modifications, compensatory storage, dikes, levees, and other protective measures.
  - e. Flood proofing measures, in accordance with the State Building Code and this Ordinance. The applicant shall submit a plan or document certified by a registered professional engineer or architect that the flood proofing measures are consistent with the regulatory flood protection elevation and associated flood factors for the particular area.

### 5.5.4.5 Criteria for the Issuance of a Conditional Use Permit in the Shoreland District

The Planning Commission before making a recommendation to the County Board regarding a Conditional Use request in the Shoreland District as described by the Natural Features Overlay District, shall ensure the request fulfils all specific standards of the Winona County Zoning Ordinance, and shall find adequate evidence that the use adequately addresses the following evaluation criteria and conditions:

1. Will not create an excessive burden on existing parks, drainage structures, emergency services, schools, streets/roads and other

- public facilities and utilities which serve or are proposed to serve the area.
- Will not change the essential character of the area, and through its design, construction, operation, and maintenance is harmonious and appropriate in appearance with the existing or intended character of the general vicinity.
- 3. A thorough evaluation of the water body and the topographic, vegetation and soils conditions on the site must be made to ensure:
  - a. The prevention of soil erosion or other possible pollution of public waters, both during and after construction;
  - b. The visibility of structures and other facilities as viewed from public waters is limited;
  - c. The site is adequate for water supply and on-site sewage treatment; and
  - d. The types, uses and numbers of watercraft that the project will generate are compatible in relation to the suitability of public waters to safely accommodate these watercraft.
- 4. The Planning Commission, upon consideration of the criteria listed above and the purposes of this Ordinance, shall attach such conditions to the issuance of the conditional use permits as it deems necessary to fulfill the purposes of this Ordinance. Such conditions may include, but are not limited to, the following:
  - a. Increased setbacks from the ordinary high water level;
  - b. Limitations on the natural vegetation to be removed or the requirement that additional vegetation be planted; and
  - c. Special provisions for the location, design and use of structures, sewage treatment systems, watercraft launching and docking areas and vehicle parking areas.

### 5.6 Variances

See end of document for amendment approved by County Board August 9, 2011.

See end of document for amendment approved by County Board June 28, 2011.

- No alteration of essential character or Impairment of environmental quality
- No impairment of adequate light supply
  - No unreasonable increase in traffic congestion
- No increased danger of fire or public safety
- No undue hardship due to special conditions of land/structure
- Not a use variance
- Requested variance is minimum variance needed to accomplish intended purpose
- No violation of Ordinance
- Does not permit lower degree of flood protection

Figure 5.3 Variance Standards

### **Appeal to District Court**

All decisions by the Board of
Adjustment or the Variance Hearing
Officer, in granting variances
or in hearing appeals from any
administrative order, requirement,
decision, or determination shall
be final except that any aggrieved
person or persons, or any
department, board or commission of
the jurisdiction or of the state shall
have the right to appeal within 30
days, after receipt of notice of the
decision, to the district court in the
county in which the land is located
on questions of law and fact.

Any party that would like to submit an appeal to the decision just rendered at a public hearing must do so to the District Court. The Planning Department is not responsible for filing the appeal.

Figure 5.4 Appeal to District Court

See end of document for amendment approved by County Board August 9, 2011.

See end of document for amendment approved by County Board August 9, 2011.

An applicant or a property owner has the ability to submit an Administrative Appeal as described in Section #5.3.3(1) to a decision rendered by the Planning Director.

### 5.6.3 Procedure

- a. Processing:
  - I. Request for variances, as provided within this Ordinance, shall be filed on forms provided by the Planning Department. The application shall be accompanied by detailed written and graphic materials necessary for the explanation and response to the standards described in Section 5.6.2 when evaluating the variance request. The request shall be considered as being officially submitted when all the information requirements are complied with.
  - II. Upon receipt of said application, the Planning Director shall set a public hearing following proper hearing notification.
  - III. The Planning Director shall instruct the appropriate staff persons to prepare technical reports where appropriate, and provide general assistance in preparing a recommendation on the action to the Board of Adjustment.

Request for Variance Filed with County Planning Director

County Planning Director to set Public Hearing

Applicant/Rep. Appears
Before Board of
Adjustment (BoA)

BoA Conducts Hearing & Reports Findings to County Planning Director

BoA Makes Finding of Fact and Reaches Decision

BoA Decision is Final, Optional Appeal

Figure 5.5 Variance Process

- IV. The Board of Adjustment and Planning Director shall have the authority to request additional information from the petitioner concerning operational factors or to retain expert testimony with the consent and at the expense of the petitioner. Failure of any applicant to supply all necessary supportive information may be grounds for denial of the request.
- V. The petitioner or a representative of the petitioner shall appear before the Board of Adjustment to answer questions concerning the proposed variance.
- VI. Failure of a property owner to receive said notice shall not invalidate any such proceedings as set forth within this Ordinance.
- VII. The Board of Adjustment shall conduct the hearing, and report its findings and recommendations to the Planning Director.
- VIII. The Board of Adjustment shall make a decision and findings of fact regarding the variance request. The Board of Adjustment shall reach a decision consistent with the time table setforth in Minnesota Statues 15.99 (60 Day Rule).
- IX. All decisions by the Board of Adjustment involving a petition shall be final except that the aggrieved person or persons shall have the right to appeal within thirty (30) days of the Board of Adjustment decision.
- X. Floodplain District petitions:
  - i. The Planning Department must forward a copy of the decision and findings of the request by mail to the Minnesota Department of Natural Resources Area Hydrologist, acting for the Commissioner of Natural Resources, within ten (10) days of the public hearing.
  - ii. The Planning Department must submit by mail to the Minnesota Department of Natural Resources Area Hydrologist, acting for the Commissioner of Natural Resources, a copy of the application for proposed variances sufficiently in advance so that the Commissioner will receive at least ten (10) days notice of the hearing, in regards to floodplain district petitions.
  - iii. The Planning Director shall notify the applicant of a variance petition that:
    - The issuance of a variance to construct a structure below the base flood level will result in increased premium rates for flood insurance up to amounts as high as \$25 for \$100 of insurance coverage and;
    - Such construction below the one hundred (100)
      year or regional flood level increases risks to life
      and property. Such notification shall be maintained
      with a record of all variance actions. A community
      shall maintain a record of all variance actions,
      including justification for their issuance, and report

such variances issued in its annual or biennial report submitted to the Administrator of the National Flood Insurance Program.

### 5.6.4 Lapse of Variance

If within one (1) year after granting a variance the use as allowed by the variance shall not have been initiated or utilized, then such a variance shall become null and void unless a petition for an extension of time in which to complete or utilize the use has been reviewed and approved by the Board of Adjustment. An approved extension by the Board of Adjustment shall be no more than one (1) year in length after the extension request date.

## 5.7 Reimbursement of Additional Professional Costs

Should the Planning Director determine it is necessary or desirable for Winona County to obtain professional services for the review of petitions submitted for consideration by the Board of Adjustment, Planning Commission, or the County Board, the Planning Director at the time of petition submission or during the subsequent review of the petition establishes it is necessary to obtain professional services, the petitioner(s) shall be required to deposit a sum equal to the following Initial Escrow Formula with the County as an initial deposit to be credited against the fees and costs incurred for the acquisition of professional services.

5.7.1 Initial Escrow Formula

- 1. For a site not exceeding five (5) acres, the sum of \$1,500.
- 2. For a site exceeding five (5) acres, the sum of \$1,500 plus \$250 for each acre or part thereof in excess of five (5) acres.
- 3. An applicant may submit an appeal to the County Administrator seeking a waiver to the establishment of the Initial Escrow Formula.
- 4. Winona County will refund any remaining balance of funds deposited pursuant to this agreement at the completion of the project.

### 5.7.2 Lack of Reimbursement

Upon the failure of the petitioner(s) to reimburse Winona County in accordance with this agreement, no further action shall be undertaken on any request by the Planning Department or the County Board, or by any other official or quasi-official individual or body there under, including the conduct of any hearings or deliberations, the granting of any relief or approvals, and the execution or recording of any documents, until all such outstanding fees are paid in full and/or the restoration of the initial escrow amount. Furthermore, Winona County may deny any Permit/ Certificate if the petitioner(s) fails to pay such amounts in full. Upon any failure to reimburse Winona County in accordance with this Section, the County may in its discretion, apply any or all of the initial deposit to

An applicant or a property owner has the ability to submit an Administrative Appeal as described in Section #5.3.3(1) to a decision rendered by the Planning Director.

the outstanding balance due and/or elect to place a lien against any real property associated with the request.

### 5.8 Inspection and Monitoring

- The County, its agents, employees, and officers may inspect the
  activity authorized under any administrative or conditional use
  permit required in this ordinance including initial, periodic and final
  inspections, to determine compliance with the requirements and
  conditions of the permit/certificate and the Ordinance.
- 2. In applying for a permit/certificate, the applicant consents to entry upon the land for inspections and monitoring, or for performing any work necessary to bring the activity into compliance.
- 3. Any portion of the activity not in compliance shall be brought to the attention of the permittee and promptly corrected by the permittee.

### 5.9 Responsibility Effect

The issuance of a permit/certificate or a certificate of compliance shall not relieve any person from any responsibility otherwise imposed by law for damage to persons or property; nor shall the issuance of any permit/certificate hereunder serve to impose liability on the County or its officers or employees for injury or damage to persons or property. A permit/certificate issued under this Ordinance shall not relieve the permittee of the responsibility of complying with any other requirements established by law, regulation or ordinance.

### 5.10 Violations, Penalties and Enforcement

### 5.10.1 Violations and Penalties

Any person, firm, agent, or corporation who violates any of the provisions of this Ordinance, or who fails, neglects, or refuses to comply with the provisions of this Ordinance, including violations of conditions and safeguards, or who knowingly makes any material false statement or knowing omission in any document required to be submitted under the provisions hereof, shall be guilty of a misdemeanor and upon conviction thereof, shall be punishable as defined by Minnesota State Statutes. Each day that a violation exists shall constitute a separate offense.

### 5.10.2 General Enforcement

1. This Ordinance shall be administered and enforced by the Planning Director, who is hereby designated the enforcing officer.

- 2. Cease and Desist/Stop Work orders may be issued when the Department has probable cause that an activity regulated by this or any other County Ordinance is being or has been conducted without a permit/certificate or in violation of a permit/certificate. When work has been stopped by a cease and desist order, the work shall not resume until the reason for the work stoppage has been completely satisfied, any administrative fees paid, and the cease and desist/stop work order lifted.
- 3. In the event of a violation or threatened violation of this Ordinance, the County may, in addition to other remedies, initiate appropriate civil action or proceedings to prevent, prosecute, restrain, correct or abate such violations or threatened violations. The County Attorney shall have authority to commence such civil action. The County may recover any and all costs, loss, damage, liability or expense incurred, including reasonable attorneys fees, incurred for enforcement of this Ordinance through a civil action based upon, resulting from, or otherwise arising in connection with any actions, claims or proceedings, brought, or any loss, damage or injury of any type whatsoever sustained, based upon, resulting from, otherwise arising in connection with any actions, claims or proceedings. The corrective action in a civil action in any court of competent jurisdiction or, at the discretion of the Winona County Board of Commissioners, all costs (including legal and attorney's fees) may be certified to the Winona County Auditor/Treasurer; as a Special Assessment against the real property.
- 4. Any property taxpayer or property taxpayers of the County may institute mandamus proceedings in the District Court to compel specific performance by the proper official or officials of any duty required by this Ordinance.
- It shall be the duty of the appointed agent of Winona County, when called upon by the Board of County Commissioners, to perform such duties as may be necessary to enforce the provisions of this Ordinance.
- Any person who violated any provision of this Ordinance or any regulation of the County Board hereunder enacted shall be fined not less than \$300 and not more than \$1,000 for each day the violation occurs.
- 7. Nothing herein contained shall prevent Winona County from taking such other lawful action as is necessary to prevent or remedy any violation occurring in the Floodplain District. Such actions may include but are not limited to:

- a. The Planning Director and Winona County may utilize the full array of enforcement actions available to it including, but not limited to, prosecution and fines, injunctions, after-thefact permits/certificates, orders for corrective measures or a request to the National Flood Insurance Program for denial of flood insurance availability to the guilty party. Winona County must act in good faith to enforce these official controls and to correct ordinance violations to the extent possible so as not to jeopardize its eligibility in the National Flood Insurance Program.
- b. When an ordinance violation is either discovered by or brought to the attention of the Planning Director, the Planning Director shall immediately investigate the situation and document the nature and extent of the violation of the official control. As soon as is reasonably possible, this information will be submitted, if appropriate to federal or State agencies such as the Minnesota Department of Natural Resources and Federal Emergency Management Agency Regional Office along with, if deemed necessary, the community's plan of action to correct the violation to the degree possible.
- 8. In accordance with state law, the Department may notify the MPCA of any inspection, installation, design, construction, alteration or repair of an SSTS by a licensed/certified person or any septage removal by a licensed pumper that is performed in violation of the provisions of this Ordinance.
- 9. If the Department is required to remove or abate an imminent threat to public health or safety, the Department may recover all costs incurred in removal or abatement in a civil action, including legal fees; at the discretion of the Winona County Board of Commissioners, the cost of an enforcement action under this ordinance may be assessed and charged against the real property on which the public health nuisance was located. The County Auditor/Treasurer shall extend the cost as assessed and charged on the tax roll against said real property.
- 10. If the structure and/or use is under construction or development, the Planning Director may order the construction or development immediately halted until a proper permit/certificate or approval is granted by the County. The County shall serve a notice of violation to any person determined to be violating provisions of this Ordinance. The notice of violation shall contain:
  - a. A statement documenting the findings of fact determined through observations, inspections, or investigations;
  - b. A list of specific violation(s) of this Ordinance;
  - c. Specific requirements for correction or removal of the specified violation(s);
  - d. A mandatory time schedule for correction, removal and compliance with this ordinance; and
  - e. A notification of the After-the-Fact Fee to correct the violation.
- 11.If the construction or development is already completed, then the Planning Director shall:

- a. Issue an order identifying the corrective action that must be made within a specified time period to bring the use or structure into compliance with the official controls; and
- b. Notify the responsible party to apply for a Development Certificate and After-The-Fact Fee within a specified period of time not to exceed thirty (30) days. If the responsible party does not appropriately respond to the Planning Director within the specified period of time, each additional day that lapses shall constitute an additional violation of this Ordinance and shall be prosecuted accordingly. The Planning Director shall also, upon the lapse of the specified response period, notify the landowner to restore the land to the condition which existed prior to the violation of this Ordinance.

# 5.10.3 Procedures for Enforcement of Section 9.15 (Soil Erosion and Sediment Control) Complaint.

Winona County Land Occupiers, Township, County, State or Federal Officials may submit a complaint verbal or written against any land occupier alleging that accelerated erosion or sediment damage has occurred or is occurring. The complaint shall include their name, the approximate dates and location of the alleged violation and describe the source, nature and extent of the accelerated erosion or sediment damage alleged to have occurred or which is occurring.

## 5.10.4 Action Initiated by Complaint regarding Soil Erosion and Sediment Control

- a. The Planning Director, upon the receipt of a complaint, shall request the Winona County Soil and Water Conservation District to have an investigation made. A representative of the Soil and Water Conservation District Board, a representative of the Township Board and a representative of the Planning Department shall arrange for a meeting with the land occupier to determine whether an actual violation exists. The complainant will be notified of the time of the investigation and will be given the opportunity to be present when the investigation is conducted.
- b. Within five (5) working days of the completion of the investigation, the Winona County Soil and Water Conservation
   District will notify the Planning Director whether an actual
   violation exists. Upon notification by the meeting attendees, the
   Director shall notify the land occupier by letter within five (5)
   working days.
- c. Emergency corrective action may be required at any time throughout this process.

- d. If a violation exists, the land occupier will be given thirty (30) days from the date of the letter to develop a suitable plan to correct the violation with the Soil and Water Conservation District Board Representative. The plan shall include the following:
  - Specific conservation management and/or structural practices to be implemented to stop the accelerated erosion or sedimentation.
  - II. The date when the practices will be completed.
- e. If the land occupier is unwilling or unable to develop a plan within thirty (30) days, the Soil and Water Conservation District Representative will notify the Planning Director of the situation and request an evaluation of what practices will be required to bring the land into compliance with the Ordinance.
- f. If no suitable plan is submitted within thirty (30) days, the matter shall be turned over to the County Attorney for appropriate action.

## 5.11 Surveys

Any registered land surveyor doing business in Winona County as it relates to surveying is required to file a true and correct copy of said work with the County Recorder's Office and the County Surveyor within thirty (30) days after completion of the survey as required in Winona County Ordinance No. 34. Surveys filed with the Recorder's Office become public records and are available for inspection by citizens of Winona County.

### 5.12 Subdivision of Land

A subdivision of land may occur in any Zoning District provided the proposed subdivision complies with all applicable standards of the Winona County Zoning Ordinance. The intention to subdivide a lot, parcel, or tract of land into three (3) or more lots from the original tract of land described and recorded with the Winona County Recorder as of August 1, 1970 for the purpose of immediate or future transfer of ownership with the intention to obtain Development Certificates, including the re-subdivision, re-platting of lots or parcels, and/or the construction of new roads or the creation of easements intended for dedication as a public thoroughfare requires the submission of a Preliminary Plat Application.

Division of land into lots larger than five (5) acres in area and containing at least three hundred (300) feet of public road frontage and width, which does not involve any new streets or easements of access shall be exempt from the requirements of the Subdivision Regulations pursuant to Chapter 15.

## **CHAPTER 6: PERMITS / CERTIFICATES**

## 6.1 Purpose

To promote and protect the public health, safety, and general welfare by ensuring property owners or their authorized agents obtain all applicable permits/certificates and approvals before commencing with property improvements. The issuance of permits/certificates is a regulatory mechanism whereby Winona County can be assured that upon completion, approved development projects will substantially conform to the requirements and standards contained in the Winona County Zoning Ordinance. Explicitly, nothing contained in Chapter 6 shall be deemed to consent to, license, or sanction the use of any property or to locate, construct, or maintain any building, structure, facility, operation, or conduct any activity or occupation without first securing the necessary permits/certificates.

The Planning Department administers the issuance of the following certificates/permits:

- 1. Advertising Devices
- 2. Change of Use
- 3. Commercial Timber Harvesting
- 4. Development
- 5. Feedlot
- 6. Land Disturbance
- 7. Subsurface Sewage Treatment Systems (SSTS)

The issuance of these various permits/certificates manages the placement of a wide variety of building types and other structures throughout the County as well as preserving farmland, distinctive landscapes, scenic features, mature trees, and historic structures existing on sites proposed for development. In its review of permit/certificate applications, the Planning Department encourages innovative site layouts and coordinated architectural treatment of different building types.

Applicants submitting incorrect information, providing false statements, or omitting project specifics to the extent that the omission may violate other provisions of the County Zoning Ordinance, or jeopardize the safety of adjacent properties, is sufficient basis for the Planning Department to immediately terminate its review. The Planning Department will not issue a permit/certificate for any improvement on a site in violation of any provisions of the Zoning Ordinance except when the improvement activities described in the application request will eliminate the violation.

The remaining portion of Chapter 6 lists the individual requirements for each of the specific permits/certificates. To determine the approval status of a permit/certificate, or to speak to the staff member responsible for its review, an applicant should contact the Planning Department at 507.457.6335. All permits/certificates are accepted/issued between the

hours of 8AM and 4:30PM Monday through Friday, excluding Holidays that are approved by the County Board.

It is the obligation of the property owner to adhere to the Minnesota State Electrical Code 1315 requirements and to schedule an inspection with a State of Minnesota Electrical Inspector.

## **6.2 Permit / Certificate Requirements**

#### 6.2.1 Purpose

The purpose of this Section is to establish requirements and procedures for the processing and consideration of activities allowed by administrative permits/certificates requiring the approval of the Planning Department.

#### 6.2.2 Criteria for Granting a Permit / Certificate

An administrative permit/certificate may be granted, upon the applicant demonstrating that all applicable performance standards and criteria stated in this Ordinance have been or will be satisfied. The Planning Department shall make the following findings where applicable:

- 1. The proposed use is not in conflict with the Comprehensive Plan of Winona County.
- 2. The proposed use is consistent with the purpose of this Ordinance and the purpose of the zoning district in which the applicant intends to locate the proposed use.
- 3. The proposed use satisfies the performance standards and criteria of this Ordinance.
- 4. The proposed use has been described in sufficient detail to enable Planning Department review.

#### 6.2.3 Procedure

- 1. Any person or entity undertaking an activity for which a permit/certificate is required by this Ordinance must first submit to the Planning Department for review the appropriate permit/certificate application along with design data, plans, specifications and other information and exhibits as may be required by this Ordinance.
- 2. Permit/certificate applications must be submitted on the appropriate forms provided by the Planning Department.
- 3. Applications shall include the following signatures:
  - a. Signatures of all owners of the subject property; or
  - b. The signatures of the purchasers of the property under a duly executed, recorded, written contract of sale; or
  - c. The signatures of lessee in possession of the property with the written consent of all the owners; or
  - d. The signatures of the agent of those identified in (a), (b) or (c) when authorized in writing by those with the interests described in (b) or (c), and all the owners of the property; or

- e. The signature of an authorized agent of a public agency or utility holding an easement or other right that entitles the applicant to conduct the proposed use on the subject property without the approval of the property owners; and
- f. The signature of the applicant and the applicants' address and phone number, if other than the property owner.
- 4. Each application for a permit/certificate shall be accompanied by a site plan drawn to scale (when required by the Planning Department) upon substantial paper and shall be of sufficient clarity to indicate the nature and extent of the work proposed. The site plan shall include, as pertinent, but not limited to the following:
  - a. Location and configuration of lot or parcel;
  - b. North arrow;
  - Roads: Federal, State, County and/or Township, including driveway;
  - d. Lot or parcel with parcel definition identification, dimensions in feet including front, sides and rear and any deflections or angles.
     For larger lots an additional area map shall be required.
  - e. Location of proposed new structures and improvements and their distance including setback from the center line of all public roads and distance from all property lines;
  - f. Location of all other existing structures or buildings on the parcel lot:
  - Location of all proposed and/or existing individual sewage treatment systems and alternate areas for sewage treatment;
  - h. Location of all proposed and/or existing wells and water supplies lines;
  - i. Easements of record;
  - j. Direction of surface run-off;
  - k. \*Elevation and topography at ten (10) feet intervals;
  - Location of all waterways, dry runs, streams (by name) and springs;
  - m. Location of vegetation including woodlands;
  - n. Limit of work areas;
  - o. Parking and loading areas;
  - p. Landscaping design plan;
  - q. Locations of all wetlands;
  - r. Location of all karst features such as sinkholes;
  - \*Location of other natural features such as natural communities and rare species;
  - t. \*Lighting arrangement (outside); and
  - u. \*Location of solid waste containers.
  - v. Such other information as required by Planning Department.
- \* As required by Planning Department
- Each application for an permit/certificate must be accompanied by the recorded legal description of the lot or parcel of land on which the development or activity is to take place and legal description of any splits.

Permit Application to
Planning Department
Appropriate Forms
Required Signatures
Site Plan with all
Required Elements
Legal Description
of Lot/Parcel

Permit Approval Subject to Conditions

Secure Environmental & Regulatory Permits

Certificate of Compliance

Figure 6.1 Procedure for Granting an Administrative Permit.

An applicant or a property owner has the ability to submit an Administrative Appeal as described in Section #5.3.3(1) to a decision rendered by the Planning Director.

- 6. A permit/certificate may be approved subject to conditions to assure compliance with this Ordinance. The conditions may specify responsibility for the construction and future maintenance or removal of structures and document other continuing obligations of the permittee or owner.
- 7. Prior to any permit/certificate being issued the applicant shall secure all environmental and regulatory permits required by other governmental entities, and provide the Planning Department with copies of such permits and approvals after issuance.
- 8. A written denial of an permit/certificate shall be issued to the applicant when a determination of noncompliance with applicable standards of this Ordinance is made.

# **6.3 Reimbursement of Permit / Certificate Application Fees**

The Planning Director has the authority to determine the amount of a permit/certificate application fee that can be returned if the applicant nulls the project after submitting applications.

Should the applicant find the reimbursement amount unsatisfactory, then applicant may appeal the decision to the Board of Adjustment.

## 6.4 Duration of Permits / Certificates; Extensions

A permit/certificate issued under this Chapter shall be valid for five (5) years from the date of its issuance. The Planning Director may grant an extension of the original permit/certificate for one (1) year if there has not been regulatory changes that affect the permit/certificate or if there is no significant modifications to the original proposal. The duration of Feedlot Permits shall follow Minnesota Rules Chapter 7020 or the Feedlot Permit durations indicated in this Ordinance. The duration of SSTS Permits shall follow standards located in section 13.7.2 (H) of this Ordinance.

#### 6.5 Modification and Corrections

The issuance of a permit/certificate based on plans, specifications or other data shall not prevent the Planning Department from requiring the correction of errors in the approved plans. The permittee shall not modify the permitted development or activity without the approval of the Planning Department.

## 6.6 Certificate of Compliance

The permittee shall notify the Planning Department when the permitted development or activity is completed. If the Planning Department determines that the measures, activity, development, and use has been satisfactorily executed, the Planning Department shall issue a Certificate of Compliance and release any financial guarantee collected. No permitted/certified development, activity or use shall be deemed

in compliance until a Certificate of Compliance has been issued by the Planning Department.

## **6.7 Advertising Device Permit**

No property owner or their authorized agent may erect an advertising device, except as specified herein, unless the Planning Department issues a permit/certificate for the device.

A permit/certificate shall be required for all advertising devices according to the specific requirements, exceptions and application procedures as set forth in Chapter 9, Performance Standards.

## 6.8 Change of Use Permit

A Change of Use Permit shall be required in the following situations:

- 1. A change or conversion from one permitted principal use to another, within a zoning district; or
- 2. A change or conversion of a permitted use to or from an accessory use, within a zoning district; or
- 3. A change in the property description which results in a dimensional or definitional change of the land, structure or use.

Section Omitted

#### 6.10 Conditional Use Permit

A Conditional Use Permit shall be required for uses listed as "Conditional Uses" in Chapter 10 and also shall be required in accordance the Natural Features Overlay requirements located in Chapter 11.

## **6.11 Development Certificate**

Hereinafter no person shall erect, alter or move any permanent building or part thereof without first securing a Development Certificate. No site work including rough grading, driveway construction, footing construction or other physical changes to the site shall occur prior to the issuance of the Development Certificate, unless authorized and permitted in writing by the Planning Department.

#### **6.11.1 Development Certificate Standards**

- An application for a Development Certificate shall be submitted by the property owner or his/her authorized representative for the following:
  - a. Erecting or building residential, commercial, industrial or agricultural structures or accessory structures;
  - b. Construction of fences in the RR, UR, CD, CD 2, I, and B districts;
  - c. Moving, extending or expanding the exterior dimensions of any existing building or structures; and
  - d. Creation of an additional bedroom.
- 2. A Development Certificate shall <u>not</u> be required for the following:
  - Interior changes/remodeling, exterior maintenance and minor repairs of existing buildings or structures that does not change the exterior dimension;
  - b. Construction of fences in the A/RC district;
  - c. Accessory structures with a material construction value of two thousand (\$2,000) or less as proven through receipt;
  - d. Accessory structures with a footprint of two-hundred (200) square feet or less and a height of ten (10) feet or less.
- 3. A Development Certificate is valid for five (5) years, unless the Planning Department is notified in writing that an extension for an additional year is requested.

#### 6.11.2 Site Plan Requirements

To ensure a proposal to construct a structure, a property owner or their authorized agent must submit for staff review and approval a Site Plan adhering to the following requirements:

1. The applicant shall prepare and submit to the Winona County Planning Department, a Site Plan of the site accommodating the proposed structure. The scale of the Site Plan shall not be smaller than one inch equals one hundred feet (1" = 100') with the sheet size

- no smaller than eight and one half inches by eleven inches (8-1/2" by 11").
- 2. The plan shall be clearly marked as "Site Plan" and shall show the following:
  - a. Title, scale, north arrow and date on each sheet.
  - b. The name and address of the owner and name and address of the surveyor preparing the plot.
  - c. A key map showing the general location of the proposed plot in relation to surrounding roads, natural features, and municipalities.
  - d. The location of property lines, roads, easements, buildings, utilities, water courses, tree masses, natural features and other existing features affecting the plot, including floodplains as defined and approved by the Federal Emergency Management Agency (FEMA).
  - e. Existing zoning of the site and adjoining property.
  - f. The perimeter of the property to be subdivided must be shown with all needed dimensions.
  - g. Any additional existing or proposed lots for existing or proposed driveways, accesses, roads, streets or other rights-of-way, utility locations or drainageways.
  - h. A legal description of the plot.
  - The boundary of the area being plotted, shown as a contrasting line style with the length of boundary lines and the location of the property in reference to known section lines.
  - j. The location, width, dimensions, typical cross section and approximate grades of all driveways, access roads, and roads.
  - k. Present and proposed utility systems, including sanitary and storm sewers, other drainage facilities, water lines, gas distribution lines, electric utilities, telephone lines, wells, television cable lines and other facilities.
  - I. Proposed easements showing locations, widths, purposes and limitations.
  - m. Roads shall not be designated as separate lots. All roads, whether intended to be private or dedicated to the public, shall be part of adjoining lots, with the center line of the road serving as the boundary of lots adjoining opposite sides of the road.
  - n. Any other pertinent information, as determined by the Planning Department.

#### **Section Omitted**

#### 6.13 Land Disturbance Permit

 Prior to the issuance of a Land Disturbance Permit, all applicants must first provide erosion and sediment control measures. No permit shall be issued until the Planning Department approves an erosion and sediment control plan measure. Erosion and sediment control

| Table 6.1 Land<br>Disturbance Permit / CUP   |                                 |  |  |  |
|--|---------------------------------|--|--|--|
| Earthen Material Amount  | Permit Type                     |  |  |  |
| More than 10 cu.yd. in Shoreland District (within stee p slopes, shore and bluff impact zones    | Land Disturbance<br>Permit      |  |  |  |
| More than 50 cu.yd. in Shoreland District (outside of steep slopes, shore and bluff impact zones | Land Disturbance<br>Permit      |  |  |  |
| 500-999 cu.yd.   | Land Disturbance<br>Permit      |  |  |  |
| 1000+ cu.yd.   | Conditional Use<br>Permit (CUP) |  |  |  |
| 1000+ cu.yd. for geothermal  | Land Disturbance<br>Permit      |  |  |  |

- measures must be designed and maintained to attain the fundamental goal.
- 2. A Land Disturbance Permit shall be required in the following situations:
  - a. When there is to be one (1) or more acre of land disturbed and/ or a NPDES/SDS Stormwater Permit for Construction Activity is required;
  - b. When there is to be movement of earthen material, defined as a land disturbance, in excess of fifty (50) cubic yards in the Shoreland District outside of steep slopes and shore and bluff impacts zones;
  - When there is to be movement of earthen materials, defined as a land disturbance, in excess of ten (10) cubic yards in the Shoreland District within shore or bluff impact zones and on steep slopes;
  - d. When there is to be movement of earthen material between five hundred (500) and nine hundred ninety nine (999) cubic yards.
  - e. When there is to be excavation or filling of land that would deprive an adjoining property owner of lateral support.
  - f. When there is to be excavation of earthen material of more than one thousand (1,000) cubic yards, for the installation of a geothermal heat pump system.
  - g. When there is to be excavation of earthen material, for the installation of a geothermal heat pump system located within Shoreland, Floodplain, or on steep slopes as described in Chapter 11.
  - h. A land disturbance permit shall **not** be required for the following situations:
    - For soil conservation and agricultural practices when directly related to and accessory to a farming operations, if permits are required from any other units of government for the use of the altered area, all necessary permits must be obtained prior to the movement of any earthen material;
    - II. When a commercial timber harvesting permit is required;
    - III. For minor land disturbing activities included but not limited to home gardens, landscaping, repairs, and yard maintenance;
    - IV. Land Disturbance and excavations necessary for the construction of structures, sewage treatment systems (installation or repair), and driveways under validly issued permits for these facilities do not require the issuance of a separate Land Disturbance Permit.
    - V. Emergency work necessary to preserve life or property due to an imminent public health or safety threat provided that within ten (10) days following the start of the activity, a land disturbance permit is obtained.
- 3. Approval process and permit conditions:

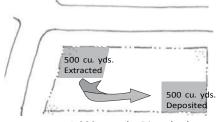
- a. The Planning Department or their designee shall verify that the permit application is complete and includes an Erosion and Sediment Control Plan and a Stormwater Management Plan that complies with the performance standards set out in Section 9.15;
- b. If permanent stormwater management involves directing some or all focused runoff from the site onto another's property, the applicant shall provide documentation of the stormwater easement from the applicable property owner(s);
- Sediment control practices on all down gradient perimeters must be established before any up gradient land disturbing activities take place and shall remain in place until final stabilization. The approved Stormwater Management Plan shall be maintained in perpetuity;
- d. Any proposed modification to approved plans, construction schedules or alterations to accepted sequencing of land disturbing activities shall be approved by the Planning Department or their designee prior to implementation of said changes;
- e. The permittee shall notify the Planning Department prior to commencing land disturbing activities when erosion prevention and sediment control practices are to be put in place.

#### 4. Financial Securities

- a. Upon approval of the Erosion and Sediment Control Plan and the Stormwater Management Plan, a guarantee in the form of a letter of credit, cash deposit, or performance bond in favor of the County equal to one hundred twenty-five percent (125) of the costs to implement the Erosion and Sediment Control Plan and Stormwater Management Plan may be provided to the Planning Department.
- b. If remedial action is required and not undertaken by the permittee, the County shall use the guarantee to undertake the necessary remedial action. The permittee shall be liable for all costs incurred including staff time and contractor fees in completing the remedial action.
- c. The financial guarantee shall be returned to the permittee after completion and observed success of the erosion prevention and sediment control management measures. The guarantee shall not be held more than one (1) year after the successful completion of the installation.

1,000 cu. yd. = 66.6 truck loads = 15 cu. yd.

Figure 6.2 Land disturbance diagram.

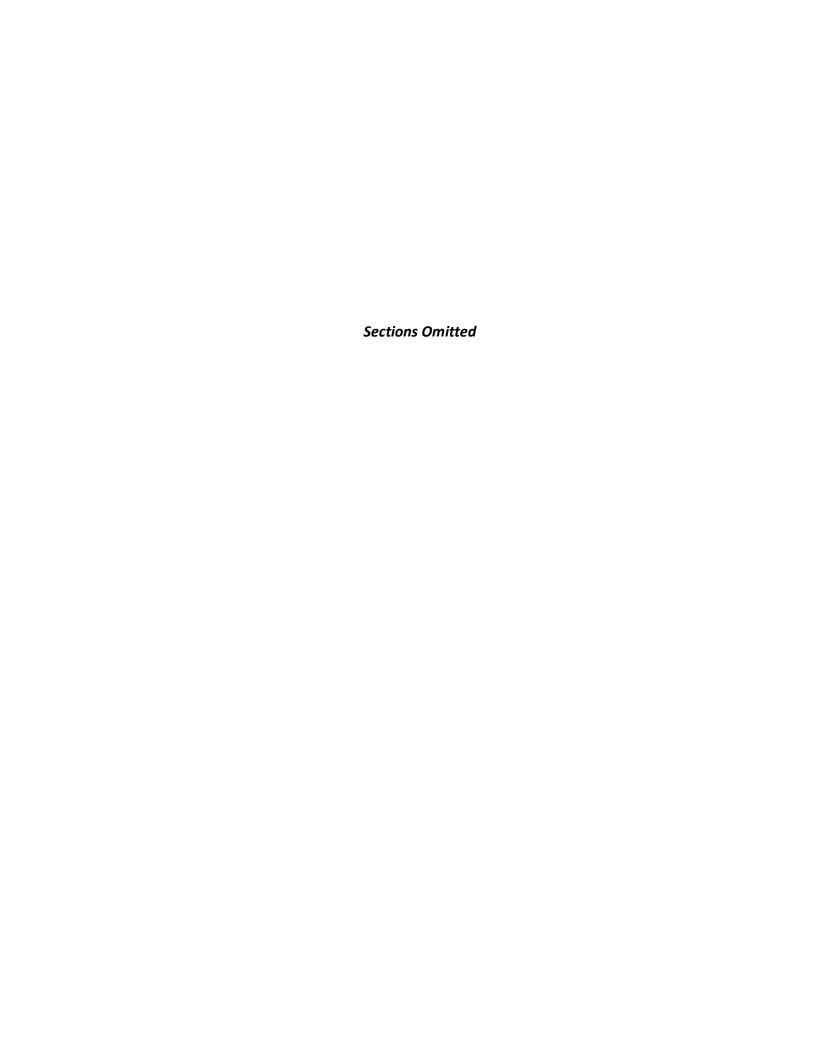


1,000 cu. yds. Disturbed

Figure 6.3 Land disturbance diagram.

The cubic yards of material calculated will not include the material excavated for the foundation of residential development.

Figure 6.4 Material Excavation.



#### **CHAPTER 7: ENVIRONMENTAL REVIEW**

## 7.1 Purpose

The purpose of this section is to determine whether certain projects have or may have the potential for significant environmental effects and should undergo special procedures of the Minnesota Environmental Review Program.

#### 7.2 General Provisions

- No development project shall be approved prior to review by the Planning Director to determine the necessity for completion of an Environmental Assessment Worksheet (EAW) or Environmental Impact Statement (EIS). Procedures for EAW and EIS are set forth in the Minnesota Environmental Quality Board (EQB) regulations for the Environmental Review Program authorized by Minnesota Statute 116D.04 and 116D.04S and specified in Minnesota Rules Parts 4410.0200 to 4410.7800.
- 2. Environmental reviews (EAW and EIS) shall be conducted as early as practical in the processing of a development project. Time delays in the normal permit process cause by the filing and review of the EAW or EIS shall not be considered part of the permit approval time requirements set forth within this Ordinance. Such delays shall be considered as additional required time for each required permit. The permit process for the proposed project may be continued from the point it was interrupted by the EAW/EIS process. No decision on granting a permit or other approval required to commence the project may be issued until the EAW/EIS process is completed.

## 7.3 Environmental Assessment Worksheets (EAW)

- Purpose: The purpose of an EAW is to rapidly assess, in a worksheet format, whether or not a proposed action has the potential for significant environmental effects.
- Mandatory EAW: The preparation of an EAW shall be mandatory for those projects that meet or exceed the thresholds contained in the State Environmental Review Program regulations, Minnesota Rules 4410.4300, as may be amended.
- 3. Discretionary EAW: A discretionary EAW may be required when it is determined that, because of the nature or location of a proposed project, the project may have the potential for significant environmental effects. The Planning Director may suggest and/or the Planning Commission may require the preparation of a discretionary EAW if it is determined that a development project may have some significant environmental impact or when there is a perception of such, provided that the project is not specifically exempted by Minnesota Rules 4410.4600, as may be amended.

Prepare and Distribute

Notification Requirements

Review by Planning Commission

Decision by County Board

Notification Requirements

Figure 7.1 Environmental Assessment Worksheet Procedure.

#### 4. Procedures:

- a. Preparation and Distribution:
  - I. If the Planning Director determines that an EAW shall be prepared, the proposer of the project shall submit an "Application for Environmental Review" along with the EAW prepared in draft form. The applicant shall agree in writing, as a part of the application, to reimburse the County prior to the issuance of any permits for all reasonable costs, including legal and consultants' fees, incurred in preparation and review of the EAW.
  - II. Pursuant to Minnesota Rules 4410.1400, within thirty (30) days of submission of the Application for Environmental Review, the Planning Director shall review the draft EAW for completeness and accuracy, add supplementary material if necessary and approve the EAW for distribution.
  - III. If the EAW is ordered to be prepared pursuant to the petition process of Minnesota Rules 4410.1100, the EAW must be prepared within twenty-five (25) working days of the date of that decision, unless an extension of time is agreed upon by the proposer of the project and the Planning Director.
  - IV. Within five (5) days of approving the EAW for distribution, the Planning Director shall distribute copies of the EAW to the EQB for publication of the notice of availability of the EAW in the EQB Monitor. Copies shall be distributed at the same time to the official EAW distribution list maintained by the EQB staff. Within five (5) days of submission of the EAW to the EQB, the Planning Director shall provide a press release of the County's official newspaper, containing notice of availability of the EAW for public review.
- b. Neighboring Property Owner Notification:
  - I. Upon completion of the EAW for distribution, the Planning Director shall provide mailed notice of the availability of the EAW and date of the meeting at which the Planning Commission will consider the matter to all property owners within at least one-half (1/2) mile of the boundaries of the property which is the subject of the EAW. Said notice shall be mailed at minimum ten (10) days before the date of the Planning Commission meeting during which the EAW will be considered.
  - II. Failure of a property owner to receive notice shall not invalidate any such proceedings as set forth within this Ordinance.

- c. Review by Planning Commission: During the thirty (30) day comment period that follows publication of the notice of availability of the EAW in the EQB Monitor, the Planning Commission shall review the EAW. The Planning Commission shall make recommendations to the County regarding potential environmental impacts that may warrant further investigation before the project is commenced and the need for an EIS on the proposed project.
- d. Decision by County Board: The County Board shall make its decision on the need for an EIS for the proposed project at its first meeting more than ten (10) days but not more than thirty (30) days after the close of the comment period. The Board shall base its decision on the need for an EIS and the proposed scope of an EIS on the information gathered during the EAW process and on the comments received on the EAW. Pursuant to Minnesota Rules 4410.1700, in deciding whether a project has the potential for significant environmental effects, the following factors shall be considered:
  - I. Type, extent and reversibility of environmental effects.
  - II. Cumulative potential effects of related or anticipated future projects.
  - III. The extent to which the environmental effects are subject to mitigation by ongoing public regulatory authority.
  - IV. The extent to which environmental effects can be anticipated and controlled as a result of other environmental studies undertaken by public agencies or the project proposer, or of EISs previously prepared on similar projects.
- e. Within five (5) days of the County's decision on the need for an EIS, notice shall be provided to all persons on the EAW distribution list, to all persons who commented in writing during the thirty (30) days comment period, to the EQB staff for publication of the decision in the EQB Monitor and to any person upon written request.
- 5. Mitigation Measures: Any measures for mitigating that are considered by the County in making their EIS need decision may be incorporated as conditions for approval of conditional use permits, interim use permits, variances, planned unit development, and/or site plan requests as required by this Ordinance.

## 7.4 Environmental Impact Statements (EIS)

 Purpose: The purpose of an EIS is to provide information for governmental units, the proposer of the project and other persons to evaluate proposed projects which have the potential for significant environmental effects, to consider alternatives to the proposed projects and to explore methods for reducing adverse environmental effects.

- 2. Mandatory EIS: An EIS shall be prepared for any project that meets or exceeds the thresholds of any of the EIS categories listed in Minnesota Rules 4410.4400, as may be amended.
- 3. Discretionary EIS: An EIS shall be prepared when the County Board determines that, based on the EAW and any comments or additional information received during the EAW comment period, the proposed project has the potential for significant environmental effects, or when the County Board and the proposer of the project agree that an EIS should be prepared.

#### 4. Procedures:

- a. All projects requiring an EIS must have an EAW on file with the County Board, which will be used to determine the scope of the EIS. All EISs shall be prepared according to the procedures and requirements of the State Environmental Review Program, Rules 4410.2100-4410.3000, as may be amended. The costs of preparation of an EIS shall be assessed to the project proposer in accordance with Minnesota Rules Parts 4410.6000 to 4100.6500, as may be amended.
- b. Any proposal, project or use on which an EIS is required shall be considered a conditional use as defined in Chapter 4 of this Ordinance and shall comply with the procedure for approval of a conditional use permit. Mitigating measures identified in the EIS shall be incorporated as conditions of issuance of the conditional use permit.

**Sections Omitted** 

#### 9.1.16 Radiation Emission

All activities that emit radioactivity shall comply with the minimum requirements of the Minnesota Department of Health.

#### 9.1.17 Electrical Emission

All activities which create electrical emissions shall comply with the minimum requirements of the Federal Communications Commission.

#### 9.1.18 Temporary Storage of Fill

- A. Limitations: The temporary storage of fill from building excavations or construction projects shall be allowed in all zoning districts subject to the following conditions:
  - a. Storage shall not exceed the term of the Development Certificate.
  - b. The storage shall be in compliance with requirements and approved by the Planning Director and/or SWCD.
  - c. Provisions as approved by the Planning Director and/or SWCD shall be made for erosion control.

**Sections Omitted** 

## 9.10 Extraction Pits/Land Alterations

The objective of this provision is to control alterations of land surfaces, minimize soil erosion and land scarring, to monitor the consumption of natural resources and minimize its impact on the adjacent lands and persons residing in the area.

#### 9.10.1 Administration

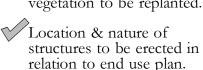
- a. A Conditional Use Permit shall be required for all extraction pits and land alteration operations. The County Board may also require a performance bond of one hundred and ten (110) percent of estimated reclamation expenses from the land owner.
- b. The crushing, washing, refining or processing other than the initial removal of material shall be considered a conditional use. Quarries producing or manufacturing veneer stone, sills, lintels, cut flagstone, hearthstones, paving stone and similar architectural or structural stone and the storing or stockpiling of such products on the site shall be considered a conditional use. The manufacture of concrete building blocks or other similar blocks, the production or manufacturer of lime products, the production of ready-mixed concrete and any similar production or manufacturing processes which might be related to the mining operation shall be considered as a conditional use. Wells used in the process of mineral exploration that use five (5) million gallons or more a year are considered a conditional use.

#### 9.10.2 Required Information

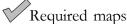
The following information shall be provided by the person requesting the

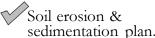
- 1. Name and address of person requesting the mining permit.
- 2. The exact legal property description and acreage of area to be mined.
- 3. The following maps/documents of the entire site and to include all areas within five hundred (500) feet of the site. All maps shall be drawn at a scale of one (1) inch to one hundred (100) feet unless otherwise stated below.
  - Map/Document A Existing conditions to include:
    - i. Contour lines at five (5) foot intervals.
    - ii. Existing vegetation.
    - iii. Existing drainage & permanent water areas.
    - iv. Existing structures.
    - v. Existing wells.
  - Map/Document B Proposed operations to include:
    - i. Structures to be erected.
    - ii. Location of sites to be excavated showing depth of proposed excavation.
    - iii. Location of excavated deposits showing maximum height of deposits.

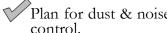
Name & address of person requesting permit. Required maps. Soil erosion & sedimentation plan. Plan for dust & noise control.

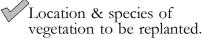


Extraction Pits/Land Alterations.









Residential
Structure

- 500' Min.
- 30' Min.
- Property Line
- 100' Max.

SETBACK
ZONE

Figure 9.18 Setback for Extraction Pits/Land Alterations

- iv. Location of storage of excavated materials, showing the height of storage deposits.
- v. Location of vehicle parking.
- vi. Location of storage of explosives.
- vii. Erosion and sediment control structures.
- Map/Document C Reclamation Plan to include:
  - i. Final grade of proposed site showing elevations and contour lines at five (5) foot intervals.
  - ii. Location and non invasive species of vegetation to be replanted.
  - iii. Location and nature of any structures to be erected in relation to the end use plan.
- 4. A soil erosion and sediment control plan.
- 5. A plan for dust and noise control.
- 6. A full and adequate description of all phases of the proposed operation to include an estimate of duration of the mining operation.
- Any other information requested by the Planning Commission or governing body.

#### 9.10.3 Performance Standards

- WATER RESOURCES: The extraction pit or land alteration operation shall not be allowed to interfere with surface water drainage beyond the boundaries of the operation. The work done shall not adversely affect the quality of surface or subsurface water resources. Surface water originating outside and passing through the mining district shall, at its point of departure from the site, be of equal quality to the water at the point where it enters the site.
- 2. SAFETY FENCING: Any operation adjacent to a residential zone or within three hundred (300) feet of two (2) or more residential structures shall be bound by the following standards:
  - a. Where collections of water occur that are one and one-half (1½) feet or more in depth existing for any period of at least one (1) month, and occupy an area of seven hundred (700) square feet or more, all access to such collections of water shall be barred by a fence of at least four (4) feet in height.
  - b. In locations where slopes occur that are steeper than one (1) foot vertical to three (3) feet horizontal existing for a period of one (1) month or more, access to such slopes shall be barred by a fence or some similar effective barrier such as a snow fence at least four (4) feet in height. Earthen berms also may be constructed to prevent access to the steeper slopes.
- 3. ACCESS ROADS: The location of the intersection of access roads with any public roads shall be selected such that traffic on the access roads will have a sufficient distance or public road in view so that any turns onto the public road can be completed with a margin of safety.
- 4. SETBACK: Processing of minerals shall not be conducted closer than one hundred (100) feet to the property line nor closer than five hundred (500) feet to any residential or commercial structures

located prior to commencement of processing operations without the written consent of all owners and residents of said structures. Mining operations shall not be conducted closer than thirty (30) feet to the boundary of any zone where such operations are not permitted, nor shall such production or processing be conducted closer than thirty (30) feet to the boundary of an adjoining property line, unless the written consent of the owner of such adjoining property is first secured in writing. Mining operations shall not be conducted closer than thirty (30) feet to the right-of-way line of an existing or platted street, road or highway, except that excavating may be conducted within such limits in order to reduce the elevation thereof in conformity to the existing or platted street, road or highway.

- APPEARANCE: All buildings, structures and plants used for the production of processing of sand and gravel shall be maintained in such a manner as is practical and according to acceptable industrial practice as to assure that such buildings, structures and plants will not become dangerously dilapidated.
- 6. HOURS OF OPERATION: All operations shall be conducted between the hours of 6:00 AM and 10:00 PM CST. Permission may be granted for operations beyond these hours to respond to public or private emergencies or whenever any reasonable or necessary repairs to equipment are required to be made.

#### 7. TOPSOIL MANAGEMENT:

- a. Removal: Removal of on-site topsoil and topsoil substitute material removal, when specified in the reclamation plan, shall be performed, prior to any mining activity associated with any specific phase of the mining operation.
- b. Volume: The operator shall obtain the volume of soil required to perform final reclamation by removal of on-site topsoil or topsoil substitute material or by obtaining topsoil or substitute material as needed to make up the volume of topsoil as specified in the reclamation plan approved pursuant to this chapter.
- c. Storage: Once removed, topsoil or topsoil substitute material shall, as required by the reclamation plan approved pursuant to this chapter, either be used in contemporaneous reclamation or stored in an environmentally acceptable manner. The location of stockpiled topsoil or topsoil substitute material shall be chosen to protect the material from erosion or further disturbance or contamination. Runoff water shall be diverted around all locations in which topsoil or topsoil substitute material is stockpiled.

#### 8. FINAL GRADING & SLOPES:

a. All areas affected by mining shall be addressed in the approved reclamation plan, pursuant to Chapter 9 to provide that a stable and safe condition consistent with the post-mining land use is achieved. The reclamation plan may designate high walls or other unmined and undisturbed natural solid bedrock as stable and safe and not in need of reclamation or designate other areas affected by mining including slopes comprised of unconsolidated

- materials that exceed a 3:1 slope, whether or not graded, as stable and safe. For slopes designated as stable under this Subsection, the County may require that a site-specific engineering analysis be performed by a registered professional engineer to demonstrate that an acceptable slope stability factor is attainable at a steeper slope.
- b. Final reclaimed slopes covered by topsoil or topsoil substitute material may not be steeper than a 4:1 horizontal to vertical incline, unless demonstrated based on site-specific engineering analysis performed by a registered professional engineer. All areas in the extraction pit site where topsoil or topsoil substitute material is to be reapplied shall be graded or otherwise prepared prior to topsoil or topsoil substitute material redistribution to provide the optimum adherence between the topsoil or topsoil substitute material and the underlying material.
- c. When the approved post-mining land use includes a body of water, the approved final grade at the edge of a body of water shall extend vertically six (6) feet below the lowest seasonal water level. A slope no steeper than 3:1 shall be created at a designated location or locations, depending on the size of the water body to allow for a safe exit.

#### 9. DRIVEWAY/ACCESS FOR SITE:

- Driveway/access to the commercial/industrial site shall not be located within twenty-five (25) feet of adjacent property boundaries.
- b. Driveway/access shall also receive applicable Township/Highway Department/State/Federal approval.

#### 9.10.4 Reclamation

All sites shall be reclaimed immediately after operations cease. Reclamation shall be complete within one (1) calendar year after operation ceases. The following standards shall apply:

- Within a period of three (3) months after the termination of a operation, or within three (3) months after abandonment of such operation for a period of six (6) months, or within three (3) months after expiration of a permit, all buildings, structures and plans incidental to such operation shall be dismantled and removed by, and at the expense of, the mining operator last operating such buildings, structures and plants.
- 2. Topsoil Redistribution for Reclamation: Topsoil or topsoil substitute material shall be redistributed in accordance with the reclamation plan approved pursuant to this chapter in a manner which minimizes compacting and prevents erosion. Topsoil or topsoil substitute material shall be uniformly redistributed except where uniform redistribution is undesirable or impractical. Topsoil or topsoil substitute material redistribution may not be performed during or immediately after a precipitation event until the soils have sufficiently dried.

- 3. Assessing Completion of Successful Reclamation:
  - a. The criteria for assessing when reclamation is complete shall be specified in the reclamation plan approved pursuant to this Chapter. Criteria to evaluate reclamation success shall be quantifiable.
  - b. Compliance with the re-vegetation success standards in the approved reclamation plan shall be determined by:
    - I. On-site inspections by Winona County or its agent;
    - II. Reports presenting results obtained during reclamation evaluations including summarized data on re-vegetation, photo documentation or other evidence that the criteria approved in the reclamation plan to ascertain success have been met: or
    - III. A combination of inspections and reports.
  - c. In those cases where the post mining land use specified in the reclamation plan requires a return of the mining site to a premining condition, the operator shall obtain baseline data on the existing plant community for use in the evaluation of reclamation success pursuant to this section.
  - d. Re-vegetation success may be determined by:
    - I. Comparison to an appropriate reference area;
    - II. Comparison to baseline data acquired at the mining site prior to its being affected by mining; or
    - III. Comparison to an approved alternate technical standard.
  - e. Re-vegetation using a variety of plants indigenous to the area is encouraged.
- 4. Maintenance: During the period of the site reclamation the operator shall perform any maintenance necessary to prevent erosion, sedimentation or environmental pollution, comply with the standards of this Subchapter, or to meet the goals specified in the reclamation plan approved pursuant to this Chapter.

#### 9.10.5 Non-Conforming Extraction Pits

Existing non-conforming pits shall be required to submit a reclamation plan following the standards in this Section.

## 9.11 Subsurface Mineral Exploration

Exploration of oil and natural resources can have a serious affect on land and the groundwater below. It is the intention of this Section of the Ordinance to monitor any exploratory activity, to insure such activity is in compliance with state law.

Remote sensing/exploration that does not disturb any soil do not require a Conditional Use Permit.

#### 9.11.1 Conditional Use Permit

All Subsurface Mineral Exploration borings shall require a Conditional Use Permit in all zoning districts. Individuals or organizations wishing to undertake oil or mineral exploration in Winona County must provide sufficient proof to the County Planning Department, legal authority to explore and/or mine in Winona County. See Minnesota Statute Chapter 1031.

#### 9.11.2 General Information

The following information shall be required to be submitted by the applicant as part of the conditional use permit for exploratory borings:

- 1. A description of the mineral or minerals which are the subject of the exploration.
- A copy of the lease arrangement with the landowner shall be provided. This lease shall be recorded in the County Recorder's Office prior to granting the permit. The time limit and the location of the Conditional Use Permit shall be incidental to that of the lease arrangement.
- 3. A map indicating the location of the proposed exploratory boring(s).
- 4. A copy of the license provided by the Minnesota Department of Health for Exploratory Boring.
- 5. The applicant shall post a surety performance bond in an amount of one hundred and ten (110) percent of cost of installation per hole to assure that sufficient funds will be available to carry out required reclamation and, if necessary, decontamination of affected ground water and surface water. The bond shall be released two (2) years after exploration has ceased unless the County finds, for good cause shown, that the water quality of the affected area has not been restored or the reclamation plan has not been completed.
- 6. An exact, technical description of the exploration process, types of equipment to be used, and an estimated timetable for each phase of work and for final completion of the program.
- 7. A general description of the regional environmental conditions to include surface land use and vegetation, as well as a general description of the area's geological formations and hydrology.
- 8. A description of the major environmental impacts that exploration will create as well as a proposed plan to mitigate those impacts including such items as soil erosion, air and water contamination, as well as related hazards to public life and safety.
- 9. A plan shall be provided for the reclamation of the land after exploration is completed. Surface reclamation shall take into account the impact on adjacent land uses, natural resources and the proposed future use of the lands explored. The plans shall include:
  - a. A reclamation schedule.
  - b. Method used to plug drill holes.
  - c. Method of grading, backfilling and contouring of exploration sites and access roads.

- d. Methods of waste management and disposal, including liquid and solid wastes such as tailings.
- e. Method of revegetation.

#### 9.11.3 Exploratory Boring Construction Requirements

At least ten (10) days prior to commencement of exploratory boring the explorer shall submit to the Minnesota Department of Natural Resources a map indicating the location of the proposed exploratory boring to the nearest estimated forty (40) acre parcel. A copy of this map shall be submitted to the Winona County Planning Department and the Minnesota Department of Health. The explorer shall notify the Planning Department on the day that drilling begins and allow State and County officials access to the drill site.

- All test borings shall be constructed in accordance with Minnesota Department of Health Rules and shall be constructed in a manner as to prevent all known sources of contamination from entering the boring at any time.
  - a. Drilling mud additives shall be stored in clean containers and shall be free of material that may adversely affect the aquifer.
  - b. Water used for cooling parts of engines, air compressors or other equipment may not be returned into the boring.
  - Drilling mud, cuttings and discharge water shall not be disposed
    of in a manner so as to create damage to public or private
    property.
  - d. Exploratory borings encountering flowing artesian conditions should be constructed to prevent erosion of the aquifer or the overlying confining mantle.
  - e. Any boring which encounters a karst feature shall be cased and grouted to prevent the introduction of surface water into the groundwater and to prevent the passage of water from one aquifer to another.
  - f. In the case of an unexpected emergency, including but not limited to any act or condition that would affect the health, welfare and property of area residents, the explorer shall have the ability to cap the boring at anytime. In this instance the explorer shall immediately notify the Winona County Planning Department and proper State agencies of such an emergency. In case of such an emergency, all costs shall be borne by the explorer.
  - g. No test hole shall be used as a water well unless a water sample is taken by the County, tested for nitrates, bacteria and radiation and approved by the Minnesota Department of Health. Expenses for all related tests shall be paid for by the explorer.

#### 9.11.4 Exploratory Boring Setbacks

The following setbacks shall be applicable to exploratory drilling sites:

- 1. Required setbacks from Road Center line:
  - a. One hundred thirty (130) feet for State Highways.

| Table 9.4 Setbacks for<br>Exploratory Boring Sites  |          |  |
|---|----------|--|
|   | Setback  |  |
| State Highway*  | 130 feet |  |
| County & State Aid Roads*   | 100 feet |  |
| Township Roads*   | 65 feet  |  |
| Adjoining Property Line   | 200 feet |  |
| Ne arest occupie d<br>residence   | 500 feet |  |
| Electrical Line   | 100 feet |  |
| Gas Line  | 150 feet |  |
| Prep. or storag e area<br>for spray materials,<br>comme rcial fertilizers or<br>chemicals | 150 feet |  |
| Below grad e manure<br>storag e are a**   | 100 feet |  |
| Buried sewer, septic tank,<br>subsurface disposal field or<br>privy                       | 100 feet |  |
| Existing water well   | 200 feet |  |
| Lake or stream  | 200 feet |  |

\*from road center line, \*\* conforming to MPC Regulations

- b. One hundred (100) feet for County and State Aid Roads.
- Sixty-five (65) feet for Township Roads.
- 2. Two hundred (200) feet to adjoining property line.
- 3. Five hundred (500) feet to nearest occupied residence.
- 4. One hundred (100) feet to any overhead or underground electrical line
- 5. One hundred and fifty (150) feet to any gas line.
- 6. One hundred and fifty (150) feet to a preparation or storage area of spray materials, commercial fertilizers or chemicals that may result in pollution of the soil or groundwater.
- 7. One hundred (100) feet from a below grade manure storage area if in conformance with the Minnesota Pollution Control Agency.
- 8. One hundred (100) feet from a buried sewer, septic tank, subsurface disposal field or privy.
- 9. Two hundred (200) feet from existing water wells.
- 10. Two hundred (200) feet from any lake, stream or river.

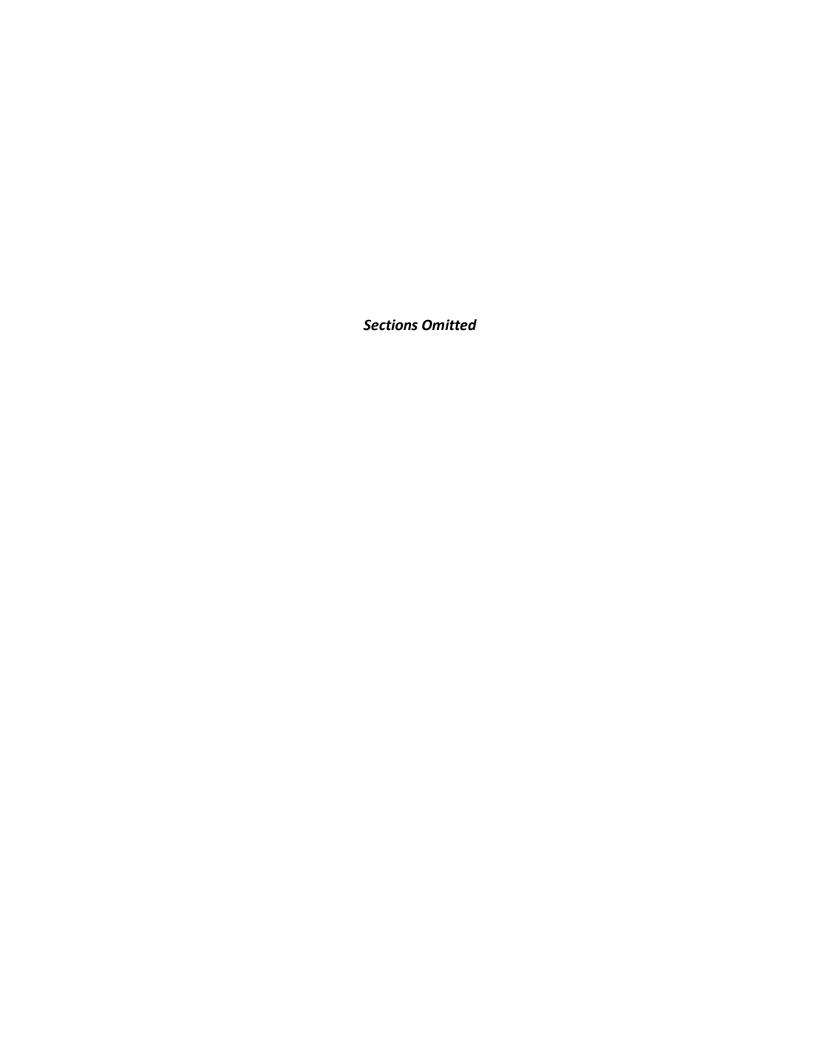
#### 9.11.5 Abandonment of Exploratory Borings

- 1. Abandonment of all exploratory borings shall be carried out in accordance with the following provisions:
  - a. Abandonment, whether temporary or permanent, shall be undertaken immediately upon completion of drilling activities.
     When the test hole is to be abandoned, the Winona County Planning Department shall be notified so that the abandonment process may be inspected.
  - b. Within thirty (30) days of the completion of drilling or the drilling equipment leaving the site, whichever occurs first, an abandonment report shall be completed by the explorer, and filled with the Winona County Planning Department on forms provided by that office. The report shall include, but not be limited to, such things as water bearing formations encountered, method of construction used and method of abandonment. The abandonment report shall specify whether the boring is being temporary or permanently abandoned.
- 2. TEMPORARY ABANDONMENT: A boring which is temporarily abandoned shall be constructed to prevent the introduction of surface contaminants into the boring and to prevent passage of water from one aquifer to another.
  - a. At the minimum, a temporary abandoned boring shall be cased from bedrock or from the bottom of the boring if the boring terminates in unconsolidated materials, to a point one (1) foot above the ground surface, or if in a floodplain, at least two (2) feet above the level of the highest flood of record. The casing shall be protected with an overlapping can which will prevent any surface contamination from entering the boring.

- b. Any boring which is temporarily abandoned shall be marked and protected with four (4) steel posts (schedule 40 pipe) of at least four (4) inch diameter at equal distance from each other, two (2) feet from the center of the casing. Such posts shall be installed to a minimum depth of three (3) feet into solid ground.
- c. A boring shall not be temporarily abandoned for more than two (2) years.

#### 3. PERMANENT ABANDONMENT:

- a. Whenever the explorer determines that a boring needs not remain open any longer, or whenever the explorer is about to lose the right to explore, the explorer shall permanently abandon the boring. The boring shall be filled with grout to prevent contaminating materials from entering the water bearing ground formations.
- b. All materials, debris and obstructions that may interfere with sealing operations shall be removed from the boring.
- c. All casing and screen may be salvaged except for casing that has been cemented in place.
- d. The top of the hole shall be fitted with ten (10) feet of cement or concrete grout to within two (2) feet of the land surface. Casing remaining in the hole shall be cut off at least six (6) feet below the land surface. The remaining two (2) feet of the hole shall be filled with native topsoil.
- e. When concrete or cement is used as a grout material, it shall be inserted in the boring through a grout pipe from the bottom of the boring upward to the surface under pressure.
- f. A permanently abandoned boring shall be filled and sealed using one (1) or more of the following substances in accordance with geological materials penetrated:
  - The section of a boring in unconsolidated deposits shall be filled with neat cement, concrete or heavy drilling fluid to provide a permeability no greater than the natural condition.
  - II. The section of a boring in a rock formation shall be filled with neat cement or concrete.
  - III. The section of a boring in a cavernous or crevice rock such as cavernous limestone or creviced granite shall be filled with concrete or neat cement and gravel or stone aggregate. At the top of cavernous or creviced formation, the filling shall be completed by a layer of neat cement or concrete extending at least ten (10) feet into the above overlying formation and finished as provided in those rules.
  - IV. When a temporarily abandoned boring is permanently abandoned, a separate abandonment report shall be filed.



#### **CHAPTER 10: ZONING DISTRICTS**

## 10.1 Zoning Districts

The zoning districts in this Ordinance are so designed as to assist in carrying out the Comprehensive Plan for Winona County.

For purposes of this Ordinance, Winona County is hereby divided into the following zoning districts:

## 10.2 Zoning Maps

| Map Symbol | District Name                        |
|------------|--------------------------------------|
| A/RC       | Agricultural / Resource Conservation |
| RH         | Rural Heritag e                      |
| UR         | Urba n Resid ential                  |
| CD/CD2     | Comm unity Development               |
| RR         | Rural Residential                    |
| В          | Business and Recreational            |
| Ī          | General Industry                     |

The location and boundaries of the districts established by this Ordinance are set forth on the zoning map except the Shoreland District, which is established by definition, which is hereby incorporated as part of this Ordinance. A copy of the official Zoning Map shall be kept in the office of the Planning Department. It is the responsibility of the Planning Director to continually maintain and update this map. Any amendments to the Zoning Map shall be recorded on such map within thirty (30) days after the official adoption of the zoning amendment by the Winona County Board.

The Floodplain Districts are based on the data contained within the Flood Insurance Study for Winona County prepared by the Federal Emergency Management Agency dated July 18, 1983 and the Flood Insurance Rate Maps and Flood Boundary and Floodway Maps therein dated January 18, 1984 as amended by the Letter of Map Revision issued by the Federal Emergency Management Agency on November 19, 2001 with an effective date of March 29, 2002, including all maps, tables and profiles attached thereto. The above noted Flood Insurance Study, Flood Insurance Rate Maps, Flood Boundary and Floodway Maps, and Letter of Map Revision are hereby adopted by reference and attached to the Official Zoning Map.

The Official Zoning Map shall be identified by the signature of the Chairman of the County Board attested by the County Auditor/ Treasurer, and bearing the seal of the County under the following words: "This is to certify that this is the Official Zoning Map of Winona County, Minnesota."

## Chapter 10

Any unauthorized change of whatever kind by any person or persons shall be considered a violation of this Ordinance and punishable as provided under the provisions of this Ordinance.

#### 10.3 District Boundaries

The boundaries between districts are, unless otherwise indicated, the center lines of highways, roads, streets, alleys or railroad right-of-way or such lines extended or lines parallel or perpendicular thereto, or section, half-section, quarter-section, quarter-quarter-section or other fractional section lines of the United States public land surveys, as established by law. Where figures are shown on the Zoning Map between a road and district boundary line, they indicate that the District boundary line runs parallel to the road centerline at a distance there from equivalent to the number of feet so indicated, unless otherwise indicated.

The boundaries of the Floodplain District shall be determined by scaling distances on the Official Map.

# 10.4 Agricultural / Resource Conservation District 10.4.1 Purpose

The purpose of the Agricultural / Resource Conservation District is to protect the working agricultural landscape of Winona County as a means to ensure the continued viability of this resource as called for in the Comprehensive Plan. The District also recognizes the unique Blufflands of southeastern Minnesota where dense tree growth sustains commercial forestry, and numerous public lands afford residents and visitors alike with recreational opportunities. This Section establishes the policies and regulations ensuring the long-term stability and productivity of agriculture and the adjacent forests, and their supporting industries. Besides conserving the agricultural and forestry resources of Winona County, these policies and regulations stabilize increases in public expenditures for roads and their maintenance, emergency services, community facilities, and schools.

Since agricultural and natural resource lands management practices may not be compatible with non-agricultural and resource uses, development densities in the Agricultural / Resource Conservation District shall be limited to one (1) dwelling per forty (40) acres. The County Board must issue a Conditional Use Permit for the placement of one (1) dwelling on a lot less than forty (40) acres in the A/RC District, if not eligible for one of the listed exceptions in Section 10.4.2.

Owners, residents and other users of property in this zoning district or neighboring properties may be subjected to inconvenience or discomfort arising from normal and accepted agricultural practices and operation, including but not limited to, noise, odors, dust, operation of machinery of any kind including aircraft, the storage and disposal of manure or the application of fertilizers, herbicides, soil amendments and pesticides. Owners, residents and users of this property or neighboring property should be prepared to accept such inconveniences, discomfort, and possibility of injury from normal agricultural operations, and are hearby put on official notice that the state Right-to-Farm Law (Minnesota Statute 561.19) may bar them from obtaining a legal judgment against such normal agricultural operations.

Any established use or structure legally established prior to the adoption of this Ordinance, may be continued in like fashion and provided the use or structure is in compliance with Section 3.2.3 and 3.2.4.

# Highlights from the Winona County Comprehensive Plan:

Local decisions should:

- Reflect the importance of maintaining agricultural best management practices
- Support maintaining and sustaining the vitality of family farms.

Goal: Preservation and promotion of agriculture as a viable land use activity throughout the County.

# Implementation Strategies for Agricultural Areas

- Complete a digital parcel map layer within the next five years.
- 2. Review the County's Zoning Ordinance and include additional agricultural zones that reflect the size of farms, production and location.
- 3. Consider the use of declaratory statements for non-farm dwellings.
- 4. Implement the sections of the Winona County Water Plan that relate to agricultural land practices and water management.
- 5. Review and strengthen the County's agricultural zoning classifications to further protect agricultural land and promote sustainable farming practices.

#### 10.4.2 Minimum Lot Area

The minimum lot area for one (1) dwelling in the A/RC District is forty (40) contiguous acres under common ownership.

#### **Exceptions:**

- a. A parcel of land, either in the form of a platted lot or a metes and bounds plat, which has been recorded with the County Recorder's Office prior to 1970, which may not conform to the lot width, depth and area requirements listed in Section 10.4.7.
- b. The split of an existing residence and associated accessory structures for the purpose of farm consolidation if the subject residence existed prior to the enactment of the January 5, 1989 Zoning Ordinance, and the remaining parcel contains a minimum of twenty (20) contiguous acres.

Proposed dwellings on less than forty (40) acres and not meeting the listed exceptions shall require a Conditional Use Permit within the Agricultural / Resource Conservation District.

A proposal to create three (3) separate lots from the original tract or the creation of a lot or lots with a road or an easement access intended for dedication as a public thoroughfare requires the submission of a Preliminary Plat Application as well as the Conditional Use Application.

Division of land into lots larger than five (5) acres in area and containing at least three hundred (300) feet of public road frontage and width, which does not involve any new streets or easements of access shall be exempt from the requirements of the Subdivision Regulations pursuant to Chapter 15.

#### 10.4.3 Site Design Criteria

In an attempt to retain special landscape features such as natural vegetation, stream crossings, unique geologic elements, or distinctive structures, Winona County promotes innovative and flexible site design. Whenever possible, property owners should place new residences and accessory structures in a manner that is in keeping with local traditions, and results in the least amount of substantial modifications to perennial vegetation, existing natural vegetation and topography. Property owners should also take advantage of existing driveways and access roads as a means to improve safety and efficiency of County thoroughfares, and as a means to maintain the rural character of Winona County.

#### 10.4.4 Permitted Principal Uses

 Additional dwelling provided the resident or residents of said dwelling either owns, operates, or is employed full time on said farm. Dwelling shall be placed upon parcel that work is being

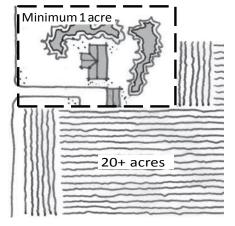


Figure 10.1 Proposed split of the residence from the remaining acreage.

- conducted and parcel shall consist of at least forty (40) contiguous acres exclusively used for agricultural use.
- 2. Advertising Devices which comply with Chapter 9.
- Essential services located within public right-of-ways and services to supply individual sites excluding power transmission lines exceeding 35kV.
- 4. Farm buildings.
- 5. Dwellings (frame or manufactured homes), and their accessory buildings located on a contiguous parcel consisting of forty (40) acres or more. Each new dwelling shall:
  - a. have no setback from feedlots with less than ten (10) animal units;
  - b. be five hundred (500) feet from feedlots with a capacity for ten (10) to fifty (50) animal units;
  - c. be one thousand (1000) feet from feedlots with a capacity for more than fifty (50) animal units.

The following are exempt from meeting the feedlot setbacks:

- I. The dwelling of the feedlot owner or operator, and
- II. One manufactured home for the occupation by family members providing health care or need health care from one or more residents of the permitted dwellings associated with the feedlot, and for part-time farm help when established upon the land where the work is being performed.
- Farm drainage systems, grade stabilization ponds and watershed structures and erosion control devices meeting all County, State and Federal minimum regulations.
- 7. Farm production, consisting of the raising of crops and livestock.
- 8. Historic sites and monuments, scenic lookouts and public recreation information centers.
- 9. Home occupations complying with the Standards of Chapter 9.
- 10.Land Disturbances.
- 11. Land treatment of petroleum-contaminated soils as defined in Minn. Rules 7037, subject to the following specific conditions:
  - a. The activity must be consistent in all respects with each and every one of the requirements and conditions as contained within Minn. Rules 7037, as it currently exists, and as from time to time amended;
  - b. All monitoring shall be conducted by an MPCA approved contractor; and
  - c. Each person maintaining such a permitted use that will involve the excavation of more than fifty (50) cubic yards, shall post an assurance bond for each individual land treatment site maintained to be in effect until the site meets all MPCA requirements, including Minn. Rules 7037.2700. The amount of the bond shall be set by the County Board, shall be graduated according to the volume of contaminated soil spread and shall be intended to compensate the County for monitoring and site-

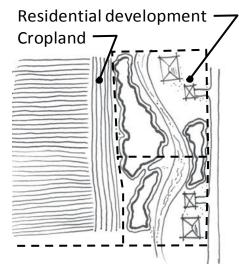


Figure 10.2 Through the Conditional
Use process, residential development
is encouraged to occur in areas not in
cultivation, such as wooded remnants,
and abandoned pastures. Siting
recommendations and tree preservation
standards protect the neighborhood's
existing character. This example depicts the
creation of new lots at a wooded site along
the field margins.

management costs should the operator fail to fully perform. The Board, upon application, can waive or reduce the bond required at the County Board's discretion based on the circumstances of each site and its operator.

- 12. Livestock feedlots having less than three hundred (300)-animal units and subject to the standards found in Chapter 8.
- 13. National, State and County parks and wildlife areas, game management and forest preserves.
- 14. Nurseries and tree farms.
- 15. Public administration and government buildings including police stations, fire halls and town halls.
- 16. Public campgrounds, canoe trails, snowmobile trails, scenic and nature trails or routes.
- 17. Railroad right-of-ways.
- 18. Recreational cabins and recreational vehicles complying with the Standards of Chapter 9.
- 19. Single family dwelling occupying a parcel consisting of a minimum of forty (40) contiguous acres under common ownership.
- 20. Temporary or seasonal roadside stands with adequate off street parking not to exceed one (1) stand per farm.
- 21. The creation of a parcel containing a dwelling on less than forty (40) acres must acquire a Conditional Use Permit meeting the development standards for the A/RC District.
- 22. Timber Harvesting subject to standards found in Chapter 9.

#### 10.4.5 Accessory Uses

- Any incidental machinery, structure or building necessary to the conduct of agricultural or timber harvesting operations or other permitted and conditional uses.
- 2. Micro WECS subject to standards in Chapter 12.
- 3. Non Commercial WECS subject to standards in Chapter 12.
- 4. Outdoor wood-fired Burner.
- 5. Recreational area, incidental.
- 6. Solar Energy System

#### 10.4.6 Conditional Uses

- A new animal feedlot or change in the operation of an animal feedlot which results in a feedlot having in excess of three hundred (300) animal units but not more than one thousand and five hundred (1,500) animal units.
- 2. Agriculture oriented businesses such as grain and feed sales, general repair and installation services, custom meat processing.
- 3. Airports.
- 4. Bed and Breakfast
- 5. Broadcasting towers: radio and television appurtenant structures.
- 6. Cellular Communication Towers and auxiliary equipment sheds.

- Churches, chapels, temples, synagogues, cemeteries, hermitages and monasteries with normal accessory buildings for education and living quarters.
- 8. Commercial grain storage and drying.
- 9. Commercial outdoor recreation areas that are similar to public recreation areas including private campgrounds.
- 10. Commercial sawmills and lumber processing and treatment plants.
- 11. Commercial WECS subject to standards in Chapter 12.
- 12. Convalescent, health, convention facilities and business existing at the time of the adoption of this Ordinance.
- 13. Demolition waste facilities.
- 14.Dog kennels.
- 15. Essential services located outside of public right-of-ways and power transmission lines up to 35kV. Services located outside of public right-of-ways must have a minimal twenty five (25) foot setback from the right-of-way.
- 16. Extraction pits and mining operations
- 17. Festival and mass gathering events
- 18. Full-season recreation campgrounds.
- 19. Golf courses and/or associated restaurants.
- 20. Home occupations complying with the Standards of Chapter 9.
- 21. Horse boarding facility and riding clubs.
- 22.Land Disturbances exceeding one thousand (1,000) cubic yards.
- 23.Livestock sales barns and accessory facilities.
- 24. Metrological Tower (WECS) subject to standards in Chapter 12.
- 25. Museums.
- 26. One (1) manufactured home, in addition to other permitted dwellings, when the manufactured home is occupied by family members providing health care to or needing health care from one or more residents of the permitted dwellings and for part-time farm help when established upon the land where the work is being performed.
- 27. Other uses similar to those listed as permitted and conditional uses.
- 28.Outdoor recreational facilities and outfitters.
- 29. Public Display Garden.
- 30. Public and private harbors and landings.
- 31. Public and Private schools.
- 32. Railroad staging yards including repair facilities and operation centers.
- 33.Regional pipelines, power transmission lines over thirty-five (35) KV relay, radio, television and commercial towers.
- 34. Salvage yards.
- 35. Sanitary landfills and solid waste and hazardous waste disposal facilities.
- 36. Single family dwelling on less than forty (40) contiguous acres but not less than one (1) contiguous acre and not subject to the exceptions listed in Chapter 5. Chapter 5 lists the approval criteria for the granting of a Conditional Use Permit to allow for a dwelling to be placed in less than forty (40) acres in the A/RC District.
- 37. Solar Energy Systems subject to standards in Chapter 9.

| Tab le 10.1 Required<br>Setba ck Distance |                       |
|---|-----------------------|
| From Road Road Class Center line          |                       |
| 200 feet                                  | Principal Arterial    |
| 130 feet                                  | Minor Arterial        |
| 130 feet                                  | Major Collector       |
| 100 feet                                  | Minor Collector       |
| 65 feet                                   | All other local roads |

## Chapter 10

| Table 10.2 Yard Regulations |          |
|-----------------------------|----------|
| Side Yard                   | 20' min. |
| Rear Yard                   | 50' min. |

#### **Land Capability Classification**

The land capability classification shows, in a general way, the suitability of soils for most kinds of field crops. The Capability Classes are indicated by Roman Numerals and indicate progressively greater limitations and narrower choices for practical use. The classes are defined as follows:

<u>Class I:</u> soils have few limitations that restrict their use.

<u>Class II:</u> soils have moderate limitations that reduce the choice of plants or that require moderate conservation practices.

<u>Class III:</u> soils have severe limitations that reduce the choice of plants or that require moderate conservation practices, or both.

<u>Class IV:</u> soils have very severe limitations that reduce the choice of plants or that require very careful management, or both.

<u>Class V:</u> soils are not likely to erode but have other limitations, impractical to remove, that limit their use.

<u>Class VI:</u> soils have severe limitations that make them unsuitable for cultivation.

<u>Class VII:</u> soils have very severe limitations that make them unsuitable for cultivation.

<u>Class VIII:</u> soils and miscellaneous area have limitations that nearly preclude their use for commercial crop production.

source: Soil Survey of Winona County, Minnesota.

- 38. Subsurface Mineral Exploration borings.
- 39. Temporary housing for migratory or other farm workers.
- 40. Temporary small businesses
- 41. Wine Tasting Facility.

#### 10.4.7 Performance Standards

#### 1. HEIGHT REGULATIONS.

- a. In the A/RC District, agricultural structures and legally approved conditional uses are exempt from the height limitation of thirty five (35) feet. Residences either established as a permitted use or through a Conditional Use Permit are limited to a maximum height of thirty five (35) feet.
- b. Structures not enumerated in (1) shall not exceed a height of thirty-five (35) feet.

#### 2. FRONT YARD REGULATIONS.

- a. Required Setback Distance: See Table 10.1.
- b. Where a lot is located at the intersection of two (2) or more roads or highways, there shall be a front yard setback on each road or highway side of each corner lot.
- 3. SIDE YARD REGULATIONS: See Table 10.2.
  - a. There shall be a minimum side yard of twenty (20) feet on each side of the building.
- 4. REAR YARD REGULATIONS: See Table 10.2.
  - a. For non-agricultural buildings, there shall be a minimum rear yard of fifty (50) feet.

#### 5. LOT ACCESS REGULATIONS:

- a. Access to a parcel for development of a dwelling shall be gained by the road/street that is being used to meet the required road frontage or easement requirement of thirty three (33) feet in width and the driveway shall adhere to the standards described in Chapter #9.7. The Planning Department requires the submission of the access easement for review prior to recording with the Winona County Recorder's office. The Planning Department will not issue the Development Certificate for any of the respective improvements on the subject property until the recording of the access easement has been completed.
- 6. SOIL TYPES: Parcels of land to contain dwelling(s) shall consist of Class IV through Class VIII soils as identified in the Soil Survey of Winona County as a means to prevent the disturbance to prime soils. An applicant may also develop a site if the percentage of Class I through Class III soils compose less than forty (40) percent of the entire parcel.

### **Exceptions:**

- a. An existing dwelling may be replaced with a new dwelling within three hundred (300) feet of the previous building site.
- b. Additional dwellings intended for farm use permitted pursuant to Chapter 10.4.4.1 and valid conditional use permits issued pursuant to Chapter 10.4.6.26 are allowed, provided they are to

- be located within three hundred (300) feet of existing farmstead or homestead buildings on the parcel in question.
- 7. GENERAL REGULATIONS: Additional requirements for site development are located in relevant chapters.

# **10.4.8** Performance Standards - Agricultural Preservation Program

- 1. Landowners, farm or timber, in making application for exclusive agricultural use zone designation, must verify in writing compliance with one (1) of the following two (2) conditions:
  - a. Farmland must be in production for the intended purpose of growing a cash crop and/or in support of livestock, inclusive, but not limited to, dairy cows, hogs, beef cattle and poultry, or land used exclusively for animal feedlots where crop production is not germane to the operation:
    - I. Farmland identified in the application must lie in the Agricultural Resource Lands District.
    - II. Each application must include a soil conservation plan, developed with the assistance of the local NRCS (Natural Resource Conservation Service) office, outlining the methods to be utilized to prevent soil erosion.
  - b. Timberland must contain fifty (50) percent or more of growing tree stands. However, land with less than fifty (50) percent forestation can qualify if the landowner agrees to plant the deficit acreage with tree seedlings:
    - I. Timberland identified in the application must lie in the Agricultural Resources District.
    - II. Each application must include a soil conservation plan developed with the assistance of the local NRCS (Natural Resource Conservation Service) office outlining the methods to be utilized to prevent soil erosion.
    - III. Each application must include a Forest Management Plan.

      The Plan must be prepared by a competent public or private land forester.
- Land owners, by making application, agree that sound soil conservation practices will be utilized in their exclusive use zones. Requirements under Minnesota Statute 40A.13, "Soil Conservation Practices", apply.

## 10.4.9 Application - Agricultural Preservation Program

- A person having title to land contained within a Winona County Agricultural/Natural Resource District may apply for designation as an exclusive agricultural use zone, as outlined in Minnesota Statute 40A.
- Applications should be delivered to the Winona County Planning Department forms provided by Minnesota's Commissioner of Agriculture, and contain at least, but not limited to, the following information:



Figure 10.3 Application items for Agricultural Preservation Program

- a. Legal description of the area to be designated including parcel identification numbers, when available.
- b. Name and address of the owner(s).
- c. A witnessed signature of the owner stating that the land be kept exclusive agricultural and will be used in accordance with the provisions of Chapter 40A, applicable at the date of application.
- d. A statement that the restrictive covenant will be binding on the owner or the owner's successor or assignee and will run with the land.
- e. In the case of enrolled property, the owner shall submit the owner's duplicate certificate of title along with the application.
- 3. All applications are subject to review by Winona County and by the Winona County Soil and Water Conservation District in all matters regarding application requirements. Either body may impose additional requirements, when conditions warrant.
- 4. Exclusive use zones will commence for purposes of benefits and restrictions thirty (30) days from the date the County approves an application.
- The Planning Department imposes an application fee on each exclusive agricultural preservation application. The fee will be set by County resolution, however, the fee will not exceed the limitation imposed by Minnesota Statutes Chapter 40A.10.
- 6. In order for a parcel to be eligible for the Agricultural Preservation Program a minimum of thirty five (35) acres is required. Existing enrolled acreages, which propose a split of less than thirty five (35) acres must terminate said acreage from program by submitting a Partial Termination from the Planning Department.

## 10.5 Rural Heritage District (RH)

## **10.5.1** Purpose

The Rural Heritage District recognizes the existence of single-family residences and their accessory structures on rural properties prior to the adoption of this Ordinance. The Rural Heritage District respects the rights of property owners to expand and modify their residences and enjoy their lands. The Rural Heritage District is similar to the previous Agricultural / Natural Resource District since the residences occupying the District adhered to the A/NR standards when constructed. The application of the bluff / slope standards found in Chapter 11 of this Ordinance do not render existing residences and their accessory structures as nonconformities. The properties are also subject to the development standards found in this Section.

Any established use or structure legally established prior to the adoption of this Ordinance, may be continued in like fashion and provided the use or structure is in compliance with Section 3.2.3 and 3.2.4.

## 10.5.2 Site Design Criteria

In an attempt to retain special landscape features such as natural, stream crossing, unique geologic elements, or distinctive structures, Winona County promotes innovative and flexible site design. Expansions and modifications of existing residences in the Rural Heritage District should relate harmoniously to the surrounding natural features as a means to reduce the impact of noise and light on adjacent properties.

## 10.5.3 Permitted Principal Uses

- Farm buildings, and the production of agricultural commodities including the raising of crops and livestock.
- Farm drainage systems, grade stabilization ponds and watershed and erosion control devices meeting all County, State, and Federal minimum regulations.
- 3. Home Occupations complying with the standards of Chapter 9.
- 4. Land disturbances.
- 5. Livestock feedlots having less than three hundred (300)-animal units and subject to the standards found in Chapter 8.
- 6. Nurseries and tree farms.
- 7. Recreational cabins and recreational vehicles complying with the standards of Chapter 9.
- 8. Single-family residences established prior to the adoption of this Ordinance.
- 9. Timber harvesting subject to standards found in Chapter 9.

## 10.5.4 Accessory Uses

- Any incidental machinery, structure or building necessary to conduct agricultural or timber harvesting operations or permitted and conditional uses.
- 2. Dwellings and their accessory buildings shall be located at least one thousand (1,000) feet from an existing feedlot, except:
  - a. The dwelling of the feedlot owner or operator, and
  - b. One manufactured home for the occupation by family members providing health care or need health care from one or more residents of the permitted dwellings associated with the feedlot, and for part-time farm help when established upon the land where the work is being performed.
- 3. Micro WECS subject to standards in Chapter 12.
- 4. Non Commercial WECS subject to standards in Chapter 12.
- 5. Outdoor wood-fired burner.

#### 10.5.5 Conditional Uses

- A new animal feedlot or change of an animal feedlot which results in a feedlot having in excess of 300-animal units but not more than one thousand and five hundred (1,500) animal units.
- 2. Agriculture oriented businesses such as grain and feed sales, general repair and installation services, custom meat processing.
- Churches, chapels, temples, synagogues, cemeteries, hermitages and monasteries with normal accessory buildings for education and living quarters.
- 4. Commercial grain storage and drying.
- 5. Commercial sawmills and lumber processing and treatment plants.
- 6. Commercial WECS subject to standards in Chapter 12.
- 7. Convalescent, health, convention facilities and business existing at the adoption of this Ordinance.
- 8. Dog kennels.
- 9. Home occupations complying with standards of Chapter 9.
- 10. Horse boarding facility and riding clubs.
- 11.Land Disturbances exceeding one thousand (1,000) cubic yards.
- 12.Livestock sales barns and accessory facilities.
- 13. Metrological Tower (WECS) subject to standards in Chapter 12.
- 14. Museums.
- 15. One (1) manufactured home, in addition to other permitted dwellings, when the manufactured home is occupied by family members providing health care to or needing care from one or more residents of the permitted dwellings and for part-time farm help when established upon the land where the work is being performed.
- 16. Other uses similar to those listed as permitted and conditional uses.
- 17. Public and private harbors and landings.
- 18. Single-family dwellings and their accessory structures established prior to the adoption of this Ordinance.
- 19. Temporary small businesses subject to the following conditions:
- 20. Wine Tasting Facility.

#### 10.5.6 Performance Standards

#### 1. HEIGHT REGULATIONS.

- a. In the A/RC District, agricultural structures and legally approved conditional uses are exempt from the height limitation of thirty five (35) feet. Residences either established as a permitted use or through a Conditional Use Permit are limited to a maximum height of thirty five (35) feet.
- b. Structures not enumerated in (1) shall not exceed a height of thirty-five (35) feet.

#### 2. FRONT YARD REGULATIONS.

- a. Required Setback Distance: See Table 10.1.
- b. Where a lot is located at the intersection of two (2) or more roads or highways, there shall be a front yard setback on each road or highway side of each corner lot.
- 3. SIDE YARD REGULATIONS: See Table 10.2.
  - a. There shall be a minimum side yard of twenty (20) feet on each side of the building.
- 4. REAR YARD REGULATIONS: See Table 10.2.
  - a. For non-agricultural buildings, there shall be a minimum rear yard of fifty (50) feet.
- GENERAL REGULATIONS: Additional requirements for parking, signs, sanitary sewage systems and other standards are set forth in Chapter 9.

#### 6. DESIGN REQUIREMENTS:

- a. An expansion or a modification of a structure may occur through the issuance of a Development Certificate as long as the improvement is in the opposite direction of the bluff / slope setbacks.
- b. An expansion of a structure toward a bluff / slope setback or if the structure is entirely within these designated areas can only occur after a staff review to verify the project satisfies the following design requirements:
  - I. The submission of an erosion control plan for review by the County Engineer.
  - II. The submission of an inspection report documenting the conditions of the septic system.
  - III. The impervious surface coverage of the lot does not exceed 60-percent.
  - IV. There is no light spillage onto adjacent properties or the public right-of-way.

# 10.5.7 Performance Standards and Application - Agricultural Preservation Program

The Agricultural Preservation Program is outlined/explained and regulated in section 10.4.8 and 10.4.9.

| Table 10.1 Required<br>Setback Distance |                       |
|---|-----------------------|
| From Road<br>Center line                | Road Class            |
| 200 feet                                | Principal Arterial    |
| 130 feet                                | Minor Arterial        |
| 130 feet                                | Major Collector       |
| 100 feet                                | Minor Collector       |
| 65 feet                                 | All other local roads |

| Table 10.2 Yard Regulations |          |  |
|-----------------------------|----------|--|
| Side Yard                   | 20' min. |  |
| Rear Yard                   | 50' min. |  |

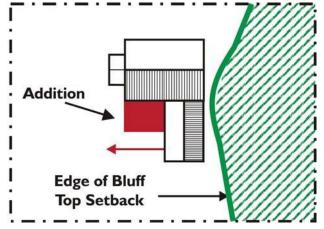


Figure 10.5a: Opposite direction of the bluff and/or Shoreland setbacks.

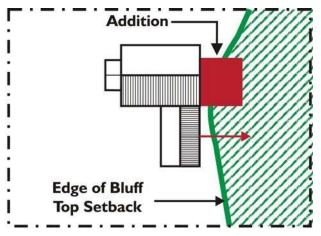


Figure 10.5b: Expansion of a structure with design requirements.

## 10.6 Urban Residential District (UR)

## **10.6.1 Purpose**

This District is intended to recognize and allow low-density residential development in unincorporated areas that have been developed or are surrounded by developed lands and are near a municipality.

The Comprehensive Plan lists the following five (5) Implementation <a href="Strategies">Strategies</a> for Urban Expansion Areas:

- 7. Develop PUD criteria for the urban expansion area that require central sewer and water, orderly annexation agreements, open space, cluster development and accordance with major street and highway plans.
- 8. Develop zoning and subdivision regulations for urban expansion areas that are consistent between the cities and the County. A transitional zoning district around the larger cities such as Winona and St. Charles would help recognize that these cities will be expanding outward in the future to accommodate project growth. A transitional zone would place landowners on notice that this area is subject to future growth and annexation, thereby minimizing major agricultural investments that could not be recouped. Such a zone could minimize urban/rural conflicts by regulating intensive agriculture, such as feedlots, from locating in these areas.
- Develop major street and highway plans for the urban expansion areas that are consistent with cities, County and regional transportation objectives.
- 10. Develop open space plans for the urban expansion areas that are consistent between the cities and County.
- 11. Modify subdivision ordinances to provide for re-subdividing land into smaller lots and securing additional right-of-way and land dedication for utilities and other public infrastructure.

Any established use or structure legally established prior to the adoption of this Ordinance, may be continued in like fashion and provided the use or structure is in compliance with Section 3.2.3 and 3.2.4.

## 10.6.2 Site Design Criteria

In an attempt to retain special landscape features such as natural vegetation, stream crossings, unique geologic elements, or distinctive structures Winona County promotes innovative and flexible site design. Whenever possible, property owners should place new residences and accessory structures in a manner that is in keeping with local traditions, and results in the least amount of substantial modifications to perennial vegetation, existing natural vegetation and topography. Property owners should also take advantage of existing driveways and access roads as a means to improve safety and efficiency of County thoroughfares, and as a means to maintain the rural character of Winona County.

#### 10.6.3 Permitted Uses

- 1. Advertising Devices which comply with Chapter 9.
- Essential services located within public right-of-ways and services to supply individual sites excluding power transmission lines exceeding 35kV.
- 3. Existing agricultural uses.
- 4. Parks and natural recreation areas.
- 5. Public administrative and government buildings and structures, including police stations, fire halls and town halls.
- 6. Single-family dwellings.

## 10.6.4 Accessory Uses

- 1. Living quarters of persons employed on the premises when a primary use is allowed through a Conditional Use Permit.
- 2. Micro WECS subject to standards in Chapter 12.
- 3. Private garages.
- 4. Solar Energy System
- 5. Uses customarily accessory or incidental to the uses listed in 10.6.3 and 10.6.5.

#### 10.6.5 Conditional Uses

- 1. Bed and Breakfast
- 2. Cellular communication tower and accessory equipment buildings and sheds.
- Churches, chapels, temples, synagogues, cemeteries, hermitages and monasteries with normal accessory buildings for education and living quarters.
- 4. Cluster developments.
- 5. Commercial outdoor recreational activities.
- 6. Essential services located outside of public right-of-ways and power transmission lines up to 35kV. Services located outside of public right-of-ways must have a minimal twenty five (25) foot setback from the right-of-way.
- 7. Non Commercial WECS subject to standards in Chapter 12.
- 8. Duplexes.
- 9. Home occupations complying with the standards of Chapter 9.
- 10.Land disturbance activity of one thousand (1,000) cubic yards or more of material.
- 11. Metrological Tower (WECS) subject to standards in Chapter 12.
- 12. Mining and extraction pit(s).
- 13. Mobile/manufactured home parks.
- 14. One (1) manufactured home, in addition to other permitted dwellings, when the manufactured home is occupied by family members providing health care to or needing health care from one or more residents of the permitted dwellings and for part-time farm help when established upon land used as a farm.
- 15. Public and private schools.

- 16. Regional pipelines, power transmission lines over thirty-five (35) KV relay, radio, television and commercial towers.
- 17. Residential health care facilities.
- 18. The raising, breeding or housing of animals which equals or exceeds two (2) animal units

## 10.6.6 Performance Standards

- 1. HEIGHT REGULATIONS: No building shall exceed a height of thirty-five (35) feet.
- 2. FRONT YARD REGULATIONS
  - a. Required setback distance: See Table 10.5.
  - b. Where a lot is located at the intersection of two (2) or more roads or highways, there shall be a front yard setback on each road or highway side of each corner lot.
- 3. SIDE YARD REGULATIONS: There shall be a side yard width of not less than eight (8) feet on each side of the building. See Table 10.6.
- 4. REAR YARD REGULATIONS: There shall be a rear yard of not less than fifteen (15) feet. See Table 10.6.
- 5. LOT AREA REGULATIONS: The minimum lot size shall be:
  - a. Twenty thousand (20,000) square feet for lots with individual sewer and water; and
  - b. Ten thousand (10,000) square feet for lots with a community water supply system and a community sewer system.
- 6. LOT WIDTH AND DEPTH REGULATIONS: Every lot or plat shall have a minimum width of not less than one hundred (100) feet abutting a public right-of-way and a minimum depth of not less than one hundred twenty-five (125) feet.
- 7. IMPERVIOUS SURFACE COVERAGE: Impervious surface coverage of a lot must not exceed twenty five percent (25) of the total lot area.
- 8. GENERAL REGULATIONS: Additional requirements for site development are located in relevant chapters.

| Table 10.5 Required<br>Setback Distance |                    |
|---|--------------------|
| From Road<br>Center line                | Road Class         |
| 200 feet                                | Principal Arterial |
| 130 feet                                | Minor Arterial     |
| 130 feet                                | Major Collector    |
| 100 feet                                | Minor Collector    |
| 65 feet                                 | All other local    |
|   | roads              |

| Table 10.6 Yard Regulations |          |  |
|-----------------------------|----------|--|
| Side Yard                   | 8' min.  |  |
| Rear Yard                   | 15' min. |  |

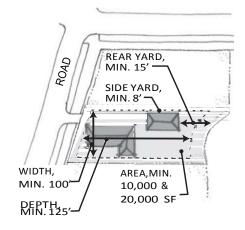


Figure 10.4 Lot area and dimension minimums.

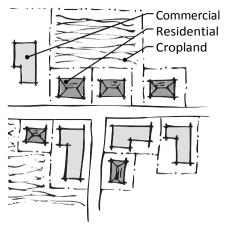


Figure 10.5 Diagram illustrating the mixed -use character of the CD District.

## 10.7 Community Development District (CD)

## **10.7.1** Purpose

The purpose of this District is to allow a continuation and limited expansion of existing land uses in the unincorporated communities throughout the County. Most of these communities were platted and developed some time ago and include a mixture of land uses. Thus, this District has been designed for maximum flexibility within standards related to public health and safety.

The Comprehensive Plan lists the following three (3) Implementation Strategies for Rural Development:

- Continue to require that two (2) or more lots under single ownership be combined to meet the minimum lot size and sanitary sewer provisions of the Zoning Ordinance. This can eliminate or minimize potential pollution problems.
- Continue to use mixed-use planned development districts for these rural communities to recognize the existing development in these areas.
- 3. Develop an interchange zoning district for freeway interchanges.

Any established use or structure legally established prior to the adoption of this Ordinance, may be continued in like fashion and provided the use or structure is in compliance with Section 3.2.3 and 3.2.4.

## 10.7.2 Site Design Criteria

In an attempt to retain special landscape features such as natural vegetation, stream crossings, unique geologic elements, or distinctive structures Winona County promotes innovative and flexible site design. Whenever possible, property owners should place new residences and accessory structures in a manner that is in keeping with local traditions, and results in the least amount of substantial modifications to perennial vegetation, existing natural vegetation and topography. Property owners should also take advantage of existing driveways and access roads as a means to improve safety and efficiency of County thoroughfares, and as a means to maintain the rural character of Winona County.

## 10.7.3 Permitted Uses

- 1. Advertising Devices which comply with Chapter 9.
- 2. Convalescent homes.
- 3. Duplexes.
- Essential services located within public right-of-ways and services to supply individual sites excluding power transmission lines exceeding 35kV.
- 5. Parks and open space.
- 6. Public administration and government buildings including police stations, fire halls and town halls.

- 7. Public and private schools.
- 8. Single family residential.

## 10.7.4 Accessory Uses

- 1. Garages, parking facilities and any incidental structures or buildings necessary for the permitted and conditional use.
- 2. Living quarters of persons employed on the premises when a primary use is allowed through a Conditional Use Permit.
- 3. Micro WECS subject to standards in Chapter 12.
- 4. Outdoor wood-fired burner.
- 5. Solar Energy System

#### 10.7.5 Conditional Uses

- 1. Bed and Breakfast
- Churches, chapels, temples, synagogues, cemeteries, hermitages and monasteries with normal accessory buildings for education and living quarters.
- 3. Cluster developments.
- 4. Commercial uses including the following:
  - a. Retail trade.
  - b. Commercial recreation including bowling alleys.
  - c. Offices.
  - d. Hotel and motel.
  - e. Other similar commercial uses.
  - f. Restaurants, cafes and supper clubs.
  - g. On and off sale liquor establishments.
  - h. Wholesale trade.
  - i. Automobile service stations and commercial garages established after the effective date of this Ordinance shall meet the following standards:
    - I. The minimum lot size shall be fifteen thousand (15,000) square feet.
    - II. Gasoline service stations shall have five hundred (500) square feet of lot area for each additional pump over four (4) and one thousand (1,000) square feet of lot area for each additional vehicle storage space.
    - III. Commercial garages shall have 1,000 square feet of lot area for each additional service bay over two. There shall also be three hundred (300) square feet of additional land area for each space intended for storage of disabled vehicles awaiting repair.
    - IV. The minimum lot width shall be one hundred and fifty (150) feet.
    - V. All activities except those to be performed at the fuel pumps shall be performed within a completely enclosed structure.

- VI. Fuel pumps shall be at least fifteen (15) feet from any street right-of-way and any canopies shall be at least twelve (12) feet in height and no more than twenty-five (25) percent of the required front and side yard is covered by the canopy.
- VII. There shall be no outdoor storage of discarded auto parts.
- VIII.Except for vehicles in the process of being serviced, vehicles of employees, service and tow trucks owned by the establishment, and rental vehicles, no vehicles shall be parked on the premises. Vehicles awaiting repair shall not be stored outside for more than seven (7) days. No vehicles may be parked or stored on any public right-of-way.
- IX. Permanently disabled vehicles, which are not awaiting repair, may not be stored on the premises at any time.
- X. Principal access shall be from an arterial or collector street.
- XI. Parking areas, vehicle stacking spaces, buffer yards, and signs shall meet applicable sections of this Ordinance.
- XII. Parking of rental trucks or trailers shall be permitted, as an accessory use as along as not more than five (5) vehicles of any one (1) type or more than ten (10) vehicles altogether shall be stored on the premises.
- 5. Convenience stores providing the following products or services and must comply with the following standards:
  - The convenience store may have accessory retail sales of nonalcoholic beverages, packaged foods, fast food, tobacco, lottery tickets, and similar convenience goods.
  - Convenience store canopies shall meet all minimum setback requirements for the Community Development (CD) District and be designed with recessed lighting.
- 6. Essential services located outside of public right-of-ways and power transmission lines up to 35kV. Services located outside of public right-of-ways must have a minimal twenty five (25) foot setback from the right-of-way.
- 7. Funeral home.
- 8. Home occupations complying with the standards of Chapter 9.
- 9. Land disturbing activity involving one thousand (1,000) cubic yards or more of material.
- 10. Limited industrial uses including the following:
  - a. Grain elevators.
  - b. Limited manufacturing.
  - c. Transportation and freight terminals.
  - d. Road salt storage and loading facilities.
- 11.Manufactured Home Park
- 12. Meteorological Tower (WECS) subject to standards in Chapter 12.
- 13. Non Commercial WECS subject to standards in Chapter 12.
- 14.One (1) manufactured home, in addition to other allowed dwellings, being that the occupant of said manufactured home is providing health care to or needing health care from one or more residents of the permitted dwellings.

- 15. Subsurface Mineral Exploration borings.
- 16. The raising or breeding of animals which equals or exceeds two (2) animal units.

## 10.7.6 Prohibited Uses

Any intense or heavy industrial or commercial use which would cause land use conflicts or lead to pollution problems or increase demand for urban services.

#### 10.7.7 Performance Standards

- 1. HEIGHT REGULATIONS:
  - a. Residential thirty-five (35) feet.
  - b. Commercial thirty-five (35) feet.
  - c. Industrial forty (40) feet.
- 2. FRONT YARD REGULATIONS:
  - a. Required Setback Distance: See Table 10.7, except;
    - In a block where two (2) or more dwellings have been erected gaining road frontage from the same roadway, the setback for a proposed dwelling shall be determined by the average front yard setback of the existing dwellings located within two hundred and fifty (250) feet on both sides of the parcel proposing a dwelling.
  - b. Except that in a block where two (2) or more structures (commercial or residential) have been erected facing the same roadway, the setback for the proposed structure shall be determined by the average setback of existing structures located two hundred and fifty (250) feet on both sides of the parcel proposing a structure.
  - c. Where a lot is located at the intersection of two (2) or more roads and highways, there shall be a front yard setback on each road or highway side of each corner lot.
- 3. SIDE YARD REGULATIONS: See Table 10.8.
  - a. Residential ten (10) feet.
  - b. Commercial twenty (20) feet.
  - c. Industrial twenty (20) feet.
- 4. REAR YARD REGULATIONS: See Table 10.8.
  - a. Residential thirty (30) feet.
  - b. Commercial thirty (30) feet.
  - c. Industrial forty (40) feet.
- 5. LOT AREA REGULATIONS: The minimum lot size shall be twenty thousand (20,000) square feet. The County Board may require larger lot sizes for residential dwellings based upon recommendations of the Planning Director to ensure the proper functioning of the private sewer system. The County Board shall also require the combining of adjacent, vacant lots under single ownership to meet the Minnesota requirements.

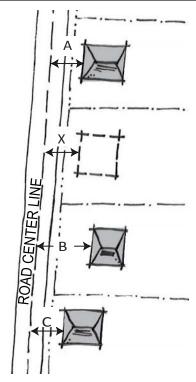


Figure 10.6 Average front yard setback sample calculation: A + B + C / 3 = X.

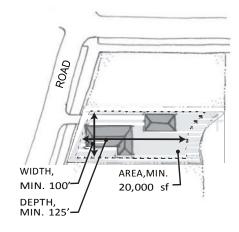


Figure 10.7 Lot area and dimension minimums.

An applicant or a property owner has the ability to submit an Administrative Appeal as described in Section #5.3.3(1) to a decision rendered by the Planning Director.

## Chapter 10

| Table 10.7 Required<br>Setback Distance |                       |
|---|-----------------------|
| From Road<br>Center line                | Road Class            |
| 200 feet                                | Principal Arterial    |
| 130 feet                                | Minor Arterial        |
| 130 feet                                | Major Collector       |
| 100 feet                                | Minor Collector       |
| 65 feet                                 | All other local roads |

| Table 10.8 Performance Standards |                    |             |            |
|----------------------------------|--------------------|-------------|------------|
|                                  | L                  | and Use     |            |
|                                  | Residential        | Comm ercial | Industrial |
| Height                           | 35'                | 35'         | 40'        |
| Side Yard                        | 10'                | 20'         | 20'        |
| Rear Yard                        | 30'                | 30'         | 40'        |
| Lot Area                         | 20,000 square feet |             |            |
| Lot Width                        | 100'               |             |            |
| Lot Depth                        | ·                  | 125'        |            |

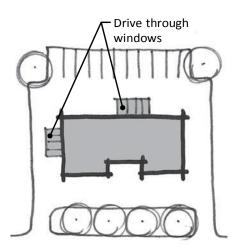


Figure 10.8 Locate drive through windows and car lanes on the sides and rear of buildings.

- 6. SCREENING AND FENCING: The County may require the screening and fencing of commercial and industrial uses to prevent visual blight, especially on side and rear yards which face residential and agricultural uses.
- 7. GENERAL REGULATIONS: Additional requirements for site development are located in relevant chapters.
- 8. EXTERIOR STORAGE/DISPLAY: All outside storage shall be screened so as not to be visible from adjoining properties and public streets except for the following:
  - a. Merchandise being displayed for sale in accordance with Chapter 9 Standards.
  - b. Materials and equipment currently being used for construction on the premises.
- EROSION AND SEDIMENT CONTROL AND STORMWATER MANAGEMENT: The entire area of any business shall have an approved Land Disturbance permit and an approved Erosion and Sediment Control Plan and a Stormwater Management Plan prior to construction if the development meets the conditions described in Chapter 6.
- 10.LOT WIDTH AND DEPTH REGULATIONS: Every lot or plat shall have a minimum width of not less than one hundred (100) feet abutting a public right-of-way and a minimum depth of not less than one hundred and twenty-five (125) feet.

## 10.7.8 Community Development District 2 (CD-2)

The CD-2 District is created to meet the particular needs of certain limited areas in the County. CD-2 is identical to CD district in all respects, except Conditional Uses is amended to simply allow "Transportation and freight terminals" as one of the conditional uses in the CD-2 district; the other conditional uses listed are not permitted conditional uses in the CD-2 district. All other features of the CD district apply fully within the CD-2 district. All other references elsewhere in the Zoning Ordinance to the CD district or to "all districts" or similar inclusive references are deemed to be applicable to and within the CD-2 district as well.

## 10.8 Rural Residential District (RR)

## **10.8.1 Purpose**

This District is created to allow low-density residential development in areas near a municipality that have been developed and are not suitable for agricultural or timber production and will not adversely impact agricultural or timber production or natural resource areas.

Any established use or structure legally established prior to the adoption of this Ordinance, may be continued in like fashion and provided the use or structure is in compliance with Section 3.2.3 and 3.2.4.

## 10.8.2 Site Design Criteria

In an attempt to retain special landscape features such as natural vegetation, stream crossings, unique geologic elements, or distinctive structures Winona County promotes innovative and flexible site design. Whenever possible, property owners should place new residences and accessory structures in a manner that is in keeping with local traditions, and results in the least amount of substantial modifications to perennial vegetation, existing natural vegetation and topography. Property owners should also take advantage of existing driveways and access roads as a means to improve safety and efficiency of County thoroughfares, and as a means to maintain the rural character of Winona County.

#### 10.8.3 Permitted Uses

- 1. Advertising devices which comply with Chapter 9.
- Essential services located within public right-of-ways and services to supply individual sites excluding power transmission lines exceeding 35kV.
- 3. Existing agricultural uses.
- 4. Home occupations as allowed by Chapter 9.
- 5. Land disturbances.
- 6. Parks and natural recreation areas.
- 7. Public, administrative and government buildings and structures, including police stations, fire halls and township halls.
- 8. Single family dwellings.

## 10.8.4 Accessory Uses

- 1. Living quarters of persons employed on the premises.
- 2. Micro WECS subject to standards in Chapter 12.
- 3. Outdoor wood-fired burner.
- 4. Private garages.
- 5. Solar Energy System.

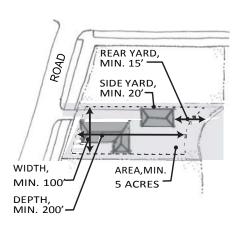


Figure 10.9 Lot area and dimension minimums

| Table 10.9 Required<br>Setback Distance |                       |
|---|-----------------------|
| From Road<br>Center line                | Road Class            |
| 200 feet                                | Principal Arterial    |
| 60 feet                                 | Minor Arterial        |
| 60 feet                                 | Major Collector       |
| 50 feet                                 | Minor Collector       |
| At Right of Way<br>Line                 | All other local roads |

| Table 10.10 Yard Regulations |            |
|------------------------------|------------|
| Side Yard                    | 20' min.*  |
| Rear Yard                    | 15' min. * |

\*50' min for lots ab utting Residential or Agricultural District

### 10.8.5 Conditional Uses

- 1. Bed and Breakfast.
- 2. Cellular communication tower and accessory equipment buildings and sheds.
- 3. Churches, chapels, temples, synagogues, cemeteries, hermitages and monasteries with normal accessory buildings for education & living quarters.
- 4. Cluster developments.
- 5. Commercial outdoor recreational activities.
- 6. Duplexes.
- 7. Essential services located outside of public right-of-ways & power transmission lines up to 35kV. Services located outside of public right-of-ways must have a minimal twenty five (25) foot setback from the right-of-way.
- 8. Extraction pits if incidental to a residential subdivision for which a final plat has been approved under the Subdivision Chapter.
- 9. Home occupations as allowed by Chapter 9.
- 10. Land disturbance activity exceeding one thousand (1,000) cubic yards or more of material.
- 11. Metrological Tower (WECS) subject to standards in Chapter 12.
- 12. Mobile/manufactured home parks.
- 13. Non Commercial WECS subject to standards in Chapter 12.
- 14.One (1) manufactured home, in addition to other permitted dwellings, when the manufactured home is occupied by family members providing health care to or needing health care from one or more residents of the permitted dwellings and for part-time farm help when established upon land used as a farm.
- 15. Public and private schools.
- 16. Regional pipelines, power transmission lines over thirty-five (35) KV relay, radio, television and commercial towers.
- 17. Residential health care facilities.
- 18. The raising, breeding or housing of animals which equals or exceeds two (2) animal units.

## 10.8.6 Performance Standards

- 1. HEIGHT REGULATIONS: No building shall exceed a height of thirty-five (35) feet.
- 2. FRONT YARD REGULATIONS:
  - a. Required setback distance: See Table 10.9.
  - b. Where a lot is located at the intersection of two (2) or more roads or highways, there shall be a front yard setback on each road or highway side of each corner lot.
- 3. SIDE YARD REGULATIONS: There shall be a side yard width of not less than twenty (20) feet on each side of the building. See Table 10.10.
- 4. REAR YARD REGULATIONS: There shall be a rear yard of not less than fifteen (15) feet. See Table 10.10.

- 5. LOT AREA REGULATIONS: The minimum lot size shall be five (5) acres.
- 6. LOT WIDTH AND DEPTH REGULATIONS: Every lot or plat shall have a minimum width of not less than one hundred (100) feet abutting a public right-of-way and a minimum depth of not less than two hundred (200) feet.
- 7. GENERAL REGULATIONS: Additional requirements for site development are located in relevant chapters.

## 10.9 Business and Recreational District (B)

## 10.9.1 Purposes

The intended purpose of this District is to provide a wide range of goods and services, commercial and recreational, for local residents and the traveling public.

Any established use or structure legally established prior to the adoption of this Ordinance, may be continued in like fashion and provided the use or structure is in compliance with Section 3.2.3 and 3.2.4.

## 10.9.2 Site Design Criteria

In an attempt to retain special landscape features such as natural vegetation, stream crossings, unique geologic elements, or distinctive structures Winona County promotes innovative and flexible site design. Whenever possible, property owners should place new residences and accessory structures in a manner that is in keeping with local traditions, and results in the least amount of substantial modifications to perennial vegetation, existing natural vegetation and topography. Property owners should also take advantage of existing driveways and access roads as a means to improve safety and efficiency of County thoroughfares, and as a means to maintain the rural character of Winona County.

## 10.9.3 Permitted Principal Uses

- 1. Advertising Devices which comply with Chapter 9.
- 2. Agricultural business and farm implement dealers.
- 3. Bait Shops.
- 4. Bowling alleys, billiard and pool halls.
- Essential services located within public right-of-ways and services to supply individual sites excluding power transmission lines exceeding 35kV.
- 6. Golf courses and clubhouses.
- 7. Hotels and motels.
- 8. Indoor theaters.
- 9. Miniature golf course, par-three (3) golf courses or archery or golf driving ranges operated for commercial purposes.
- 10. Nurseries, garden stores and commercial greenhouses.
- 11.Pet and animal hospitals.
- 12. Professional offices.
- 13. Recreation campground (Commercial and Full-Season).
- 14. Restaurants, cafes and supper clubs.
- 15. Resort facilities including lodges, guest houses and cabins.
- 16. Riding academies and stables.
- 17. Ski areas and lodges.
- 18. Sporting good establishments, outfitters and suppliers.
- 19. Taverns and restaurants servicing a resort or recreation development.

## 10.9.4 Permitted Accessory Uses

- 1. Accessory uses customarily incidental to the permitted and conditional uses.
- 2. Micro WECS subject to standards in Chapter 12.
- 3. Nature trails, snowmobile and ski trails.
- 4. Outdoor wood-fired burner.
- 5. Solar Energy System.
- 6. Storage garages and rental good establishments.
- Swimming pools, saunas and outdoor recreational equipment and structures.

#### 10.9.5 Conditional Uses

- 1. Adult Establishments which comply with Chapter 9.
- 2. Auditoriums, coliseums or convention halls.
- Automobile sales (new and/or used) must comply with the following standards:
  - a. For sites intended to sell, lease and/or display outdoors vehicles exceeding 8,000-pounds in gross weight, including, but not limited to, construction and farm equipment, semi-tractors and/ or semi-trailers, large trucks, buses, or other heavy commercial must have a 500-foot separation nearest residence.
  - b. The permanent outdoor sales and display area shall be located on the same lot with a principal building having a minimum floor area of 10,000 square feet. The facility besides having floor area devoted as a showroom and sales and leasing offices may also include floor area devoted to accessory uses including repairs and servicing, car wash, detailing, and financial and other related services.
  - c. The outdoor sales and display areas must be paved and shall meet all yard requirements for the Business and Recreational
     (B) District as well as suitable screening of a minimum six feet in height towards all residential properties not directly opposite the main façade of the facility.
- 4. Auto service stations.
- 5. Car/Truck/Semi Washes (including accessory to service stations and convenience stores) must comply with the following standards:
  - An attendant shall be present on the site during hours of operation.
  - b. Hours of operation shall be limited to between 6:00 AM and 12:00 AM.
  - c. The facility operator(s) shall secure the wash bays overhead doors when the establishment is closed.
- 6. Banks and lending institutions.
- 7. Bed and Breakfast.
- 8. Bottling plants.
- 9. Cellular communications tower and accessory equipment buildings and sheds.

- 10. Drive-in establishments such as restaurants, financial services with drive-up windows, car washes, drive-up photo finishing, and other businesses with drive-up windows shall meet the following standards:
  - a. Principal access shall be from arterial or collector streets.
  - b. The establishments shall be located a minimum of five hundred (500) feet from an automobile service station, commercial garage, or another drive-in establishment located on the same side of the street, as measured by a line drawn along the right-of-way between the nearest property lines.
  - c. Parking areas, vehicle stacking spaces, bufferyards, and signs shall meet applicable sections of this Ordinance.
- 11. Essential services located outside of public right-of-ways and power transmission lines up to 35kV. Services located outside of public right-of-ways must have a minimal twenty five (25) foot setback from the right-of-way.
- 12. Land disturbance activity exceeding one thousand (1,000) cubic yards or more of material.
- 13. Laundries and launderettes; automatic and self-service.
- 14. Marinas, harbors and docking facilities.
- 15. Metrological Tower (WECS) subject to standards in Chapter 12.
- 16.Motels.
- 17. Non Commercial WECS subject to the Standards in Chapter 12.
- 18. Other highway business activity of the same general character as permitted uses.
- 19. Recreation equipment and vehicles, boat sales and servicing establishments.
- 20. Regional pipelines, power transmission lines over thirty-five (35) KV relay, radio, television and commercial towers.
- 21. Single-family dwellings for personnel directly connected with the ownership or operation of a resort or recreational facility.
- 22. Subsurface Mineral Exploration boring.
- 23. Taverns and restaurants.
- 24. The raising, breeding or housing of animals which equals or exceeds two (2) animal units.
- 25. Vehicle repair shop

### 10.9.6 Performance Standards

Highway businesses shall be located only adjacent to thoroughfares. Each development shall provide a service road between thoroughfares and the business establishments and the service road shall have access only to the thoroughfare. No service roads shall have direct access to local residential streets nor shall highway business oriented traffic be routed on or directed through local residential areas.

- 1. HEIGHT REGULATIONS: No building shall hereafter be erected or structurally altered to exceed forty (40) feet in height.
- 2. FRONT YARD REGULATIONS:
  - a. Required Setback Distance: See Table 10.11.

- b. Where a lot is located at the intersection of two (2) or more roads or highways there shall be a front yard setback on each road or highway side of each corner lot.
- 3. SIDE YARD REGULATIONS: See Table 10.12.
  - a. There shall be a side yard having a width of not less than thirty (30) feet on each side of a building.
  - b. No building shall be located within fifty (50) feet of any side lot line abutting a lot line in any Residential or Agricultural District.
- 4. REAR YARD REGULATIONS: See Table 10.12.
  - a. There shall be a minimum rear yard of thirty-five (35) feet.
  - b. No building shall be located within fifty (50) feet of any rear lot line abutting a lot in any Residential or Agricultural District.
- 5. LOT AREA REGULATIONS: The minimum lot area shall be fifteen thousand (15,000) square feet.
- 6. LOT WIDTH AND DEPTH REGULATIONS: Every lot shall have a width of not less than one hundred and fifty (150) feet abutting a public right-of-way.
- 7. LOT COVERAGE: Not more than fifty (50) percent of the lot shall be occupied by buildings.
- 8. SCREENING AND FENCING: The County may require the screening or fencing of commercial or industrial uses to prevent visual blight, especially on side and rear yards which face residential or agricultural districts.
- 9. GENERAL REGULATIONS: Additional requirements for site development are located in relevant chapters.
- 10. EROSION AND SEDIMENT CONTROL AND STORMWATER MANAGEMENT: The entire area of any business shall have an approved Land Disturbance Permit and an approved Erosion and Sediment Control Plan and a Stormwater Management Plan prior to construction if the development meets the conditions described in Chapter 6.
- 11. EXTERIOR STORAGE/DISPLAY: All outside storage shall be screened so as not to be visible from adjoining properties and public streets except for the following:
  - a. Merchandise being displayed for sale in accordance with Chapter 9.
  - b. Materials and equipment currently being used for construction on the premises.

| Table 10.11 Required<br>Setback Distance |                       |
|--|-----------------------|
| From Road<br>Center line                 | Road Class            |
| 200 feet                                 | Principal Arterial    |
| 130 feet                                 | Minor Arterial        |
| 130 feet                                 | Major Collector       |
| 100 feet                                 | Minor Collector       |
| 65 feet                                  | All other local roads |

| Table 10.12 Yard Regulations |           |
|------------------------------|-----------|
| Side Yard                    | 30' min.* |
| Rear Yard                    | 35' min.* |

\*50' min. for lots ab utting Residential or Agricultural District

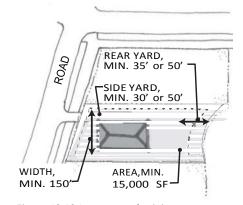


Figure 10.10 Lot area and minimum dimensions

## 10.10 General Industry District (I)

## **10.10.1 Purpose**

This District is intended to provide for general and highway oriented industries and industrial uses, agriculture, excavation and timber harvesting.

The Comprehensive Plan lists the following six (6) Implementation <a href="Strategies">Strategies</a> for Economic Development:

- Continue to support and work with the Winona Joint Corporation Committee (WAJCC) or similar committees on economic development.
- 2. Develop and maintain relationships with the Minnesota Department of Trade and Economic Development to encourage economic growth and business diversification.
- 3. Where appropriate, utilize studies such as "A Comprehensive Study of Housing and Industrial Development in Winona County, Minnesota" prepared by Maxfield Research Inc. and Bonestroo, Rosene, Anderlink & Associates to identify needs and strategies.
- 4. Encourage agricultural related industry to locate in the County, especially where facilities already exist, e.g. Altura's vacant turkey processing plant.
- 5. Update the County's Zoning Ordinance to include regulations on adult oriented businesses that reduce secondary effects on the community, and community, and restricts location.
- Develop economic development plans that are flexible enough to respond to change and enable communities to capitalize on opportunities. These plans should encourage the retention of young people in the County.

The Winona County Economic Development Authority Mission Statement: "The mission of the Winona County Economic Development Authority is to build a strong, diversified, and sustainable economy as a means to improve the quality of life of County residents. The EDA promotes the use of innovative strategies ensuring the sound stewardship of natural resources by entrepreneurs, businesses, agriculture, and rural communities."

Any established use or structure legally established prior to the adoption of this Ordinance, may be continued in like fashion and provided the use or structure is in compliance with Section 3.2.3 and 3.2.4.

## 10.10.2 Site Design Criteria

In an attempt to retain special landscape features such as natural vegetation, stream crossings, unique geologic elements, or distinctive structures Winona County promotes innovative and flexible site design. Whenever possible, property owners should place new residences and accessory structures in a manner that is in keeping with local traditions,

and results in the least amount of substantial modifications to perennial vegetation, existing natural vegetation and topography. Property owners should also take advantage of existing driveways and access roads as a means to improve safety and efficiency of County thoroughfares, and as a means to maintain the rural character of Winona County.

#### 10.10.3 Permitted Uses

- 1. Advertising Devices which comply with Chapter 9.
- 2. Autorepair garages.
- 3. Contractors and construction offices no outdoor storage.
- 4. Dwelling units for security persons and their families located on the premises where they are employed.
- Essential services located within public right-of-ways and services to supply individual sites excluding power transmission lines exceeding 35kV.
- 6. Freight handling facility no outdoor storage.
- 7. Greenhouses and nurseries.
- 8. Any production, processing, cleaning, servicing, testing, repair or storage of materials, goods or products which is not stated as a conditional or prohibited use provided said industry can conform to prescribed performance standards.
- 9. Public administration and governmental buildings and utility structures including police and fire stations.
- 10. Warehousing, distribution and storage no outdoor storage.
- 11. Wholesale establishments.

## 10.10.4 Permitted Accessory Uses

- 1. Outdoor wood-fired burner.
- 2. Micro WECS subject to the Standards in Chapter 12.
- 3. Solar Energy System.

## 10.10.5 Conditional Uses

- 1. Adult establishments which comply with Chapter 9.
- 2. The raising, breeding or housing of animals which equals or exceeds two (2) animal units.
- 3. Bottled gas dealers.
- 4. Cellular communications tower and accessory equipment buildings and sheds.
- 5. Commercial sawmills.
- 6. Commercial WECS subject to the Standards in Chapter 12.
- 7. Essential services located outside of public right-of-ways and power transmission lines up to 35kV. Services located outside of public right-of-ways must have a minimal twenty five (25) foot setback from the right-of-way.
- 8. Fertilizer manufacturing, compost or strong processing of garbage, offal, dead animals, refuse or rancid fats.
- 9. Fleet fueler facility with bulk fuel storage.
- 10. Any industry that creates excessive odor, noise or air pollution.

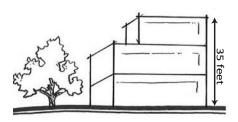


Figure 10.11 Industrial height regulations.

| Table 10.13 Required<br>Setback Distance |                       |  |  |  |  |
|--|-----------------------|--|--|--|--|
| From Road<br>Center line                 | Road Class            |  |  |  |  |
| 200 feet                                 | Principal Arterial    |  |  |  |  |
| 130 feet                                 | Minor Arterial        |  |  |  |  |
| 130 feet                                 | Major Collector       |  |  |  |  |
| 100 feet                                 | Minor Collector       |  |  |  |  |
| 65 feet                                  | All other local roads |  |  |  |  |

| Table 10.14 Yard Regulations |  |  |  |  |  |
|------------------------------|--|--|--|--|--|
| Side Yard 20' min.*          |  |  |  |  |  |
| Rear Yard 35' min.*          |  |  |  |  |  |

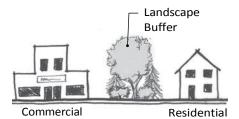


Figure 10.12 Landscape buffer between dissimilar uses.

- 11. Land disturbance exceeding one thousand (1,000) cubic yards or more of material.
- 12. Livestock feeding yards or slaughterhouses or processing plants.
- 13. Manufacturing facility dedicated to the production of fuels from biomaterial.
- 14. Manufacturing, refining or processing of chemicals.
- 15. Manufacture of water based coatings.
- 16. Metrological Tower (WECS) subject to standards in Chapter 12.
- 17. Non Commercial WECS subject to standards in Chapter 12.
- 18. Off site signs.
- 19. Outdoor storage, as an accessory use, including, but not limited to vehicles, boats, utility trailers, semi-tractors and/or semi-trailers, construction and farm equipment, large trucks, buses, temporary storage containers, dumpsters, machinery, equipment, building materials and supplies, goods or other material, provided it occupies no more than fifty (50) percent of the lot area of a site.
- 20. Regional pipelines, power transmission lines exceeding thirty-five (35) KV relay, and broadcast towers.
- 21. Restaurants and cafes.
- 22.Retail trade.
- 23. Road salt storage and loading facilities.
- 24. Salvage yards.
- 25. Solid waste and hazardous waste disposal facilities.
- 26. Subsurface Mineral Exploration borings.
- 27. Truck stops meeting the following standards:
  - a. Truck stops shall provide at least on adequate sized stacking space at each island pump to minimize the need for waiting trucks to stack in the public right-of-way.
  - b. The truck stop may have accessory retail sales of beverages, packaged foods, fast food, tobacco, lottery tickets, and similar convenience goods for truck stop customers, and vehicle washes. The facility may also have accessory restaurants and showers. Facilities with accessory uses shall be required to meet the above stacking requirements for truck stops in addition to parking requirements for accessory retail and/or restaurant uses on the premises.

#### 10.10.6 Performance Standards

- 1. HEIGHT REGULATIONS: No building shall hereafter be erected or structurally altered to exceed thirty-five (35) feet in height.
- 2. FRONT YARD REGULATIONS:
  - a. Required Setback Distance: See Table 10.13.
  - b. Where a lot is located at the intersection of two (2) or more roads or highways there shall be a front yard setback on each road or highway side of each corner lot.
- 3. SIDE YARD REGULATIONS: See Table 10.14.
  - a. There shall be a side yard having a width of not less than twenty (20) feet on each side of a building.

- b. No building shall be located within fifty (50) feet of any side lot line abutting a lot in any Residential or Agricultural District.
- 4. REAR YARD REGULATIONS: See Table 10.14.
  - a. There shall be a minimum rear yard of thirty-five (35) feet.
  - b. No building shall be located within fifty feet of any rear lot line abutting a lot in any Residential or Agricultural District.
- 5. LOT WIDTH REGULATIONS: Every lot shall have a width of two hundred feet (200) abutting a public right-of-way.
- SCREENING AND FENCING: The County may require the screening or fencing of commercial or industrial uses to prevent visual blight, especially on side yards which face Residential or Agricultural Districts.
- 7. SITE DESIGN CRITERIA AND RELATIONSHIPS TO ADJACENT PROPERTIES: Developments in the General Industry District shall strive to coexist sensibly with adjacent properties by adhering to the following site design criteria as a means to promote a coordinated built environment.
  - a. All developments in the General Industry District shall have direct vehicular access to and from an arterial or a major collector capable of supporting the average heaviest gross transport loads at any time of the year. Alleys and half-streets abutting an industrial use shall not be a means of ingress and egress for any freight or for any employees and the development shall not utilized them for loading and unloading berths, or maneuvering room.
  - b. Any developments in the General Industry District shall adhere to acceptable access management design principals to ensure the safe and efficient flow of traffic on and off the site.
  - c. All developments in the General Industry District shall have a forty (40)-foot wide green space area within the required front yard landscaped with a combination of shade and ornamental trees, shrubs, and grasses and ground cover as approved by the Planning Director.
  - d. Structures in the General Industry District shall avoid single, large dominant massing to a reasonable extent.
  - e. Facades in the General Industry District fronting arterials or major collectors shall have architectural interest and variety and avoid the effect of a single, long or massive wall by implementing a change in plane, a change in texture, or a material change every fifty feet in length, measured horizontally.
  - f. The County requires the screening, fencing, or the enclosing of storage, loading, and refuse areas of commercial or industrial uses with either an architecturally compatible enclosure or with landscaping/fencing.
  - g. An applicant of a development in the General Industry District shall submit a landscape plan for approval by the Planning Director illustrating planting designs for the required yards, green space, parking areas, and building foundations. The

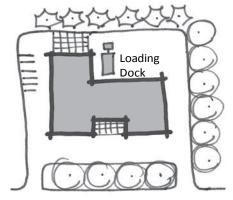
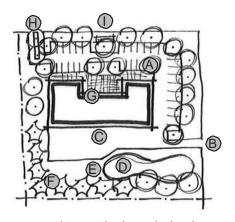


Figure 10.13 Locate service areas to the rear, side or internal to reduce visibility from the public right-of-way.



A-Parking with Planted Islands B-Service Entrance
C-Service in Rear
D-Retention Pond as Site Amenity
E-Green Space
F-Landscape Screening GFacade Treatments HMonument Sign
I-Controlled Access

Figure 10.14 Commercial and Industrial Site Development

An applicant or a property owner has the ability to submit an Administrative Appeal as described in Section #5.3.3(1) to a decision rendered by the Planning Director.

## Chapter 10

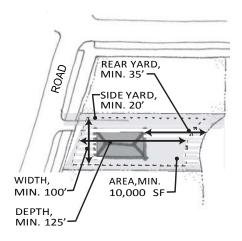


Figure 10.15 Lot area and minimum dimensions.

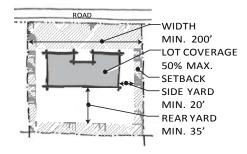


Figure 10.16 Industrial lot coverage dimensions.

- landscape plan should include the greatest amount of plant diversity to ensure variety and visual appeal.
- 8. GENERAL REGULATIONS: Additional requirements for site development are located in relevant chapters.
- 9. EXTERIOR STORAGE/DISPLAY: All outside storage shall be screened so as not to be visible from adjoining properties and public streets except for the following:
  - a. Merchandise being displayed for sale in accordance with Chapter 9 Standards.
  - b. Materials and equipment currently being used for construction on the premises.
- 10. EROSION AND SEDIMENT CONTROL AND STORMWATER MANAGEMENT: The entire area of any business shall have an approved Land Disturbance permit and an approved Erosion and Sediment Control Plan and a Stormwater Management Plan prior to construction if the development meets the conditions described in Chapter 6.
- 11.LOT AREA REGULATIONS: The minimum total lot area shall be the area necessary to meet the stipulated yard setback and all parking, loading, buffering, sewage or other space requirements set forth for the particular use in this Ordinance. The minimum total lot area shall be the area described in a parcel of record. However, no lot or parcel of land of less than ten thousand (10,000) square feet shall be allowed as a building site unless the owner can prove that sanitary sewer facilities can be provided.
- 12.LOT COVERAGE: Not more than fifty (50) percent of the lot shall be occupied by buildings.
- 13.LOT DEPTH REGULATIONS: There shall be a minimum lot depth of not less than one hundred and twenty-five (125) feet.

# CHAPTER 11: NATURAL FEATURES OVERLAY DISTRICTS

## 11.1 Intent and Purpose

The intent of the Natural Features Overlay Districts is to conserve the sensitive and unique environmental areas of Winona County by implementing policies contained in the Comprehensive Plan as well as Federal and Minnesota policies and statutes. The focus of the Winona County Natural Features Overlay Districts includes the critical geological and environmental attributes found throughout the County in the forms of shorelands, floodplains, wetlands, steep slopes, bluff lands, and karst features. The Overlay District has the goal of protecting the public from injury and property damage due to flooding, erosion, and other natural hazards that may be intensified by developing environmentally sensitive lands. An additional goal of the overlay district is protecting natural resources for their public benefits. These resources include surface and ground water, riparian buffer areas, ground water recharge areas, and native plant and animal communities. Despite an emphasis on conservation to ensure the continued presence of natural areas, the Overlay District still recognizes the ability of residents to pursue reasonable uses of properties by permitting appropriate development activities adhering to the provisions listed in this Chapter. Specifically, Winona County has composed the Natural Features Overlay District to protect and conserve natural features for the following reasons as portrayed in the Comprehensive Plan:

- 1. The intrinsic value of natural areas and wildlife;
- 2. Flood control and the treatment of stormwater runoff;
- Acknowledgment of historic resources and their educational and artistic significance'
- 4. Recreational amenities; and
- 5. Aesthetic and quality of life contributions.

## 11.2 Organization

The Natural Features Overlay Districts Chapter is a comprehensive approach of applying multiple, natural system overlays to manage activities in areas designated as shoreland, floodplain, wetland, karst, and steep slopes/bluffs, as well as the protection of historically significant sites within Winona County. Overlay zoning is a means for the County to superimpose a higher level of regulations for special areas in the underlying districts.

## 11.3 Shoreland

# 11.3.1 Shoreland Statutory Authorization, Policy and Purpose

 The Shoreland district is adopted pursuant to the authorization contained in the Laws of Minnesota 1969, Chapter 777, and in SHORELAND

## Chapter 11

## **SHORELAND**

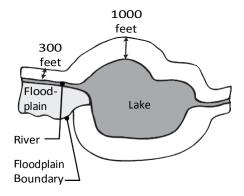


Figure 11.1 Shoreland District: includes 1000 feet back from the OHWL of lakes, 300 feet from the OHWL of rivers and back to the floodplain if it is greater. The Mississippi River is considered a general development lake.

| Dresba ch Township     | 105       |
|------------------------|-----------|
| Elba Township          | 107       |
| Fremont Township       | 105       |
| Hart Townshio          | 105       |
| Hillsdale Township     | 107       |
| Home r Township        | 106 & 107 |
| Mt. Vernon Township    | 108       |
| New Hartford Township  | 105       |
| Norton Township        | 107       |
| Pleasant Hill Township | 105       |
| Richmond Township      | 106       |
| Rollingstone Township  | 107 & 108 |
| St.Charles Township    | 106       |
| Saratog a Township     | 105       |
| Utica Township         | 106       |
| Warren Township        | 106       |
| Whitew ater Township   | 108       |
| Wilson Township        | 106       |
| Winona Township        | 107 & 108 |
| Wiscoy Township        | 105       |

- furtherance of the policies declared in Minnesota Statutes, Chapter 103F, 115, 116, 394, and Minnesota Regulations, Parts 6120.2500-6120.3900.
- 2. The uncontrolled use of shorelands of Winona County, Minnesota, affects the public health, safety and general welfare not only by contributing to pollution of public waters, but also by impairing the local tax base. Therefore, it is in the best interest of the public health, safety and welfare to provide for the wise development of shorelands of public waters. The legislature of Minnesota had delegated responsibility to the counties of the state to regulate the subdivision, use and the development of the shorelands of public waters located in unincorporated areas and thus preserve and enhance the quality of surface waters, preserve the economic and natural environmental values of shorelands and provide for the wise utilization of waters and related land resources. This responsibility is hereby recognized by Winona County, Minnesota.
- 3. To achieve the policies described in Section 11.1, and to;
  - a. Designate suitable land use districts for each public water;
  - b. Regulate the placement of sanitary and waste disposal facilities on lots;
  - c. Regulate the area of a lot and the length of water frontage suitable for a building site; and
  - d. Regulate alteration of the shorelands of public waters.

## 11.3.2 Shoreland Classification Scheme

The Regulations in the Shoreland Zoning District of Winona County will apply to all rivers and lakes classified by the Department of Natural Resources as defined in the adjacent tables.

The public waters of Winona County have been classified in Table 11.4 following the criteria found in Minnesota Regulations, Part 6120.3000. The shoreland areas of the public water listed below and those designated trout stream tributaries shown on the revised 1996 Protected Waters and Wetlands Maps for Winona County are regulated by this Section. Those public waters not specifically classified shall be consider "Tributary". Changes made to the public waters inventory map of Winona County by Minnesota Department of Natural Resources will be incorporated into this section by reference.

| Table 11.4 Protected Waters |                |      |      |     |      |      |     |  |  |
|-----------------------------|----------------|------|------|-----|------|------|-----|--|--|
| Class                       | Name           | From | From |     |      | То   |     |  |  |
| Class                       | Name           | Sec. | Twp. | Rg. | Sec. | Twp. | Rg. |  |  |
| Tributary                   | Trout Run (TR) | 6    | 105  | 10  | 7    | 105  | 10  |  |  |
| Tributary                   |                | 18   | 105  | 10  | 32   | 105  | 10  |  |  |
| Tributary                   | Unnamed to TR  | 30   | 105  | 10  | 30   | 105  | 10  |  |  |
| Tributary                   |                | 30   | 105  | 10  | 30   | 105  | 10  |  |  |
| Tributary                   | Unnamed to TR  | 18   | 105  | 10  | 19   | 105  | 10  |  |  |
| Tributary                   | Money Creek    | 28   | 105  | 10  | 33   | 105  | 10  |  |  |

| Tributary | Pine Creek(PC)             | 19 | 105 | 9  | 32 | 105 | 9 |
|-----------|----------------------------|----|-----|----|----|-----|---|
| Tributary |                            | 33 | 105 | 9  | 33 | 105 | 9 |
| Tributary |                            | 33 | 105 | 9  | 33 | 105 | 9 |
| Tributary |                            | 34 | 105 | 9  | 34 | 105 | 9 |
| Tributary |                            | 35 | 105 | 9  | 33 | 105 | 8 |
| Tributary | Unnamed to PC              | 25 | 105 | 10 | 30 | 105 | 9 |
| Tributary | Unnamed to PC              | 31 | 105 | 9  | 31 | 105 | 9 |
| Tributary | Hemingwa y Creek           | 28 | 105 | 9  | 26 | 105 | 9 |
| Tributary | Coolridg e Creek           | 22 | 105 | 9  | 22 | 105 | 9 |
| Tributary |                            | 23 | 105 | 9  | 26 | 105 | 9 |
| Tributary | Rush Creek (RC)            | 34 | 106 | 9  | 33 | 105 | 8 |
| Tributary | Ferguson Creek             | 11 | 105 | 9  | 11 | 105 | 9 |
| Tributary |                            | 12 | 105 | 9  | 18 | 105 | 8 |
| Tributary | Unnamed to RC              | 27 | 106 | 9  | 27 | 106 | 9 |
| Tributary |                            | 26 | 106 | 9  | 35 | 106 | 9 |
| Tributary | Unnamed to RC              | 30 | 106 | 8  | 25 | 106 | 9 |
| Tributary |                            | 36 | 106 | 9  | 36 | 106 | 9 |
| Tributary | Unnamed to RC              | 4  | 105 | 8  | 4  | 105 | 8 |
| Tributary |                            | 9  | 105 | 8  | 19 | 105 | 8 |
| Tributary | Unnamed to RC              | 15 | 105 | 8  | 21 | 105 | 8 |
| Tributary |                            | 20 | 105 | 8  | 33 | 105 | 8 |
| Tributary | Unnamed to RC              | 27 | 105 | 8  | 34 | 105 | 8 |
| Tributary |                            | 33 | 105 | 8  | 33 | 105 | 8 |
| Tributary | Money Creek (MC)           | 3  | 105 | 7  | 16 | 105 | 7 |
| Tributary |                            | 21 | 105 | 7  | 35 | 105 | 7 |
| Tributary | Gernander Creek            | 24 | 105 | 8  | 29 | 105 | 7 |
| Tributary | West Branch Money<br>Creek | 5  | 105 | 7  | 16 | 105 | 7 |
| Tributary | Wiscoy Creek               | 6  | 105 | 7  | 6  | 105 | 7 |
| Tributary | Unnamed to MC              | 4  | 105 | 7  | 3  | 105 | 7 |
| Tributary | Unnamed to MC              | 15 | 105 | 7  | 15 | 105 | 7 |
| Tributary |                            | 16 | 105 | 7  | 16 | 105 | 7 |
| Tributary | Corey Creek (CC)           | 18 | 105 | 6  | 34 | 105 | 7 |
| Tributary |                            | 35 | 105 | 7  | 35 | 105 | 7 |
| Tributary | Campb ell Creek            | 21 | 105 | 6  | 32 | 105 | 6 |
| Tributary | Looney Creek               | 34 | 105 | 6  | 34 | 105 | 6 |
| Tributary | Silver Creek               | 35 | 105 | 6  | 35 | 105 | 6 |
| Tributary | Pine Creek(PiC)            | 14 | 105 | 6  | 12 | 105 | 5 |
| Tributary |                            | 13 | 105 | 6  | 32 | 105 | 5 |
| Tributary |                            | 34 | 105 | 5  | 34 | 105 | 5 |
| Tributary |                            | 35 | 105 | 5  | 35 | 105 | 5 |
| Tributary | Unnamed to PiC             | 36 | 105 | 6  | 32 | 105 | 5 |
| Tributary | South Fork Pine<br>Cree k  | 24 | 105 | 6  | 19 | 105 | 5 |
| Tributary | Unnamed to PiC             | 18 | 105 | 5  | 18 | 105 | 5 |
| Tributary | Unnamed to PiC             | 20 | 105 | 5  | 29 | 105 | 5 |
| Tributary | Unnamed to PiC             | 29 | 105 | 5  | 32 | 105 | 5 |
| Tributary | Rose Valley Creek          | 22 | 105 | 5  | 25 | 105 | 5 |
| Tributary | Lane Valley Creek          | 24 | 105 | 5  | 36 | 105 | 5 |
|           | •                          |    | •   | •  | •  | •   | • |

| TABLE 11.2 Shoreland Classification Scheme |    |  |  |  |  |
|--|----|--|--|--|--|
| Natural Environment                        | NE |  |  |  |  |
| General Development                        | GD |  |  |  |  |
| Remote river segments                      | R  |  |  |  |  |
| Forested river segments                    | F  |  |  |  |  |
| Transition river segments                  | T  |  |  |  |  |
| Agricultural river segments                | А  |  |  |  |  |
| Tributary river segments                   | Tr |  |  |  |  |

| TABLE 11.3 LAKES |                                     |                   |  |  |  |  |
|------------------|-------------------------------------|-------------------|--|--|--|--|
| CLASS            | NAME                                | INVENTORY<br>NMBR |  |  |  |  |
| GD               | U.S. Lock and<br>Dam No. 7<br>Pool  | 85-0001 00        |  |  |  |  |
| GD               | U.S. Lock and<br>Dam No. 6<br>Pool  | 85-0002 00        |  |  |  |  |
| NE               | Polander                            | 85-0013 01        |  |  |  |  |
| NE               | Boller's Lake                       | 85-0010 00        |  |  |  |  |
| GD               | U.S. Lock and<br>Dam No. 5A<br>Pool | 85-0013 00        |  |  |  |  |
| GD               | U.S. Lock and<br>Dam No. 8<br>Pool  | 28-0005 00        |  |  |  |  |
| GD               | U.S. Lock and<br>Dam No. 5<br>Pool  | 79-0001-00        |  |  |  |  |

| Tributary              | Burns Valley Creek                  | 31 | 105 | 4 | 31 | 105 | 4 |
|------------------------|-------------------------------------|----|-----|---|----|-----|---|
| ,                      | Dakota Creek (DC)                   | 3  | 105 | 5 | 7  | 105 | 4 |
| Tributary              | Unnamed to DC                       | 11 | 105 | 5 | 2  | 105 | 5 |
| Tributary<br>Tributary |                                     |    | -   |   |    |     |   |
| ,                      | Richmond Creek                      | 27 | 106 | 5 | 22 | 106 | 5 |
| Tributary              | Unn a me d to<br>Mississipp i River | 20 | 106 | 5 | 17 | 106 | 5 |
| Tributary              | Big Trout Creek                     | 34 | 106 | 6 | 7  | 106 | 5 |
| Tributary              |                                     | 8  | 106 | 5 | 8  | 106 | 5 |
| Tributary              | Little Trout Creek                  | 32 | 106 | 5 | 13 | 106 | 6 |
| Tributary              | Cedar Creek                         | 6  | 105 | 6 | 1  | 106 | 6 |
| Tributary              | Cedar Valley Creek                  | 5  | 105 | 6 | 5  | 105 | 6 |
| Tributary              | Cedar Valley Creek                  | 32 | 106 | 6 | 32 | 106 | 6 |
| Tributary              | Homer Creek                         | 8  | 106 | 6 | 33 | 107 | 6 |
| Tributary              | Pleasant Valley<br>Cree k           | 25 | 106 | 7 | 1  | 106 | 7 |
| Tributary              |                                     | 31 | 107 | 6 | 31 | 107 | 6 |
| Tributary              | Unnamed to PVC                      | 13 | 106 | 7 | 7  | 106 | 6 |
| Tributary              | East Burns Valley<br>Cree k         | 15 | 106 | 7 | 35 | 107 | 7 |
| Tributary              |                                     | 36 | 106 | 7 | 36 | 107 | 7 |
| Tributary              | West Burns Valley<br>Cree k         | 16 | 106 | 7 | 3  | 106 | 7 |
| Tributary              | Gilmore Creek                       | 6  | 106 | 7 | 20 | 107 | 7 |
| Tributary              |                                     | 19 | 107 | 7 | 19 | 107 | 7 |
| Tributary              | Garvin Brook (GB)                   | 17 | 106 | 8 | 11 | 107 | 8 |
| Tributary              |                                     | 2  | 107 | 8 | 2  | 107 | 8 |
| Tributary              | Unnamed to GB                       | 35 | 107 | 8 | 34 | 107 | 8 |
| Tributary              | Stockton Valley<br>Creek (SVC)      | 23 | 106 | 8 | 34 | 107 | 8 |
| Tributary              | Unnamed to SVC                      | 24 | 106 | 8 | 24 | 106 | 8 |
| Tributary              |                                     | 14 | 106 | 8 | 14 | 106 | 8 |
| Tributary              | Unnamed to SVC                      | 10 | 106 | 8 | 3  | 106 | 8 |
| Tributary              | Peterson Creek                      | 7  | 106 | 8 | 8  | 106 | 8 |
| Tributary              | Unnamed to GB                       | 33 | 107 | 8 | 33 | 107 | 8 |
| Tributary              | Rollingstone Creek (RC)             | 35 | 107 | 9 | 11 | 107 | 8 |
| Tributary              | Middle Valley Creek                 | 16 | 107 | 8 | 11 | 107 | 8 |
| Tributary              | Unnamed to RC                       | 35 | 107 | 9 | 35 | 107 | 9 |
| Tributary              | Bear Creek (BC)                     | 16 | 107 | 9 | 13 | 107 | 9 |
| Tributary              | Unnamed to BC                       | 22 | 107 | 9 | 15 | 107 | 9 |
| Tributary              | Straight Valley<br>Cree k           | 11 | 107 | 9 | 12 | 107 | 9 |
| Tributary              | Speltz Creek (SC)                   | 35 | 108 | 9 | 35 | 108 | 9 |
| Tributary              |                                     | 36 | 108 | 9 | 5  | 107 | 8 |
| Tributary              | Unnamed to SC                       | 36 | 108 | 9 | 36 | 108 | 9 |
| Tributary              | Deering Valley<br>Creek             | 20 | 108 | 8 | 28 | 108 | 8 |
| Tributary              | Trout Valley Creek<br>(TVC)         | 20 | 108 | 9 | 5  | 108 | 9 |
| Tributary              | Unnamed to TVC                      | 9  | 108 | 9 | 9  | 108 | 9 |

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| Tributary      |                            | 8  | 108 | 9  | 8  | 108 | 9  |
|----------------|----------------------------|----|-----|----|----|-----|----|
| Tributary      | Unnamed to TVC             | 21 | 108 | 9  | 21 | 108 | 9  |
| Tributary      |                            | 17 | 108 | 9  | 17 | 108 | 9  |
| Remote         | Whitew ater River (WR)     | 9  | 107 | 10 | 1  | 108 | 10 |
| Forested       | Whitew ater River<br>(WR)  | 6  | 108 | 9  | 6  | 108 | 9  |
| Tributary      | Unnamed to WR              | 23 | 108 | 10 | 23 | 108 | 10 |
| Tributary      | Unnamed to WR              | 36 | 108 | 10 | 36 | 108 | 10 |
| Tributary      |                            | 35 | 108 | 10 | 35 | 108 | 10 |
| A gric ultural | South Fork WR<br>(SFWR)    | 19 | 106 | 10 | 2  | 106 | 10 |
| Tra nsition    | South Fork WR<br>(SFWR)    | 1  | 106 | 10 | 3  | 107 | 10 |
| Tributary      | Unnamed to SFWR            | 6  | 107 | 9  | 11 | 107 | 10 |
| Tributary      | Unnamed to<br>Unnamed      | 12 | 107 | 10 | 12 | 107 | 10 |
| Tributary      | Unnamed to SFWR            | 30 | 107 | 9  | 30 | 107 | 9  |
| Tributary      |                            | 25 | 107 | 10 | 24 | 107 | 10 |
| Tributary      | Unnamed to SFWR            | 7  | 106 | 9  | 7  | 106 | 9  |
| Tributary      |                            | 6  | 106 | 9  | 1  | 106 | 10 |
| Tributary      | Unnamed to SFWR            | 15 | 107 | 10 | 15 | 107 | 10 |
| Tributary      |                            | 14 | 107 | 10 | 14 | 107 | 10 |
| Tra nsition    | Middle Fork WR<br>(MFWR)   | 30 | 107 | 10 | 19 | 107 | 10 |
| Tributary      |                            | 19 | 107 | 10 | 9  | 107 | 10 |
| Tributary      | Trout Run (TrR)            | 31 | 107 | 10 | 31 | 107 | 10 |
| Tributary      |                            | 29 | 107 | 10 | 29 | 107 | 10 |
| Tributary      | Unnamed to TrR             | 29 | 107 | 10 | 29 | 107 | 10 |
| Tributary      | Unnamed to MFWR            | 19 | 107 | 10 | 19 | 107 | 10 |
| Tra nsition    | North Fork WR              | 6  | 107 | 10 | 9  | 107 | 10 |
| Tributary      | Unnamed to<br>Randall Pool | 32 | 108 | 10 | 27 | 108 | 10 |
| Tributary      | Beaver Creek (BeC)         | 19 | 108 | 10 | 15 | 108 | 10 |
| Tributary      | Unnamed to BeC             | 17 | 108 | 10 | 17 | 108 | 10 |
| Tributary      |                            | 16 | 108 | 10 | 16 | 108 | 10 |
| Tributary      | Unnamed to WR              | 3  | 108 | 10 | 3  | 108 | 10 |
| Tributary      |                            | 10 | 108 | 10 | 11 | 108 | 10 |

## 11.3.3 Designated Trout Streams

The stream names Section in Table 11.5 are the names listed in the Minnesota DNR Protected Waters Inventory for Winona County. Minnesota DNR Fisheries have recognized different names for some streams that are designated as trout streams in Minnesota Rules.

Chapter 6264. These names may or may not be names local citizens use to identify these streams.

Table 11.5 lists designated trout waters in Winona County, their location and the Protected Waters Name listed in the Protected Waters Inventory.

| TABLE 11.5 Designated Trout Streams |                   |             |   |                             |  |  |  |
|-------------------------------------|-------------------|-------------|---|-----------------------------|--|--|--|
| Trout Stream Name                   | Twp.              | Rg.         | Section                                       | Protected<br>Waters Name    |  |  |  |
| Ahrensfeld Creek                    | 105               | 8           | 8,9,16,17,19,20                               | Unnamed to Rush<br>Creek    |  |  |  |
| Bear Creek                          | 107               | 9           | 13,14,15,16,22                                |                             |  |  |  |
| Beaver Creek                        | 108               | 10          | 15,16,19,20,21                                |                             |  |  |  |
| Borson Spring                       | 105               | 8           | 29,32,33                                      | Unnamed to Rush<br>Creek    |  |  |  |
| Burns Valley Creek<br>East Branch   | 106               | 7           | 3,10,15                                       | East Burns Valley<br>Cree k |  |  |  |
| Burns Valley Creek<br>West Branch   | 106<br>107        | 7<br>7      | 3,4,9,16<br>34                                | West Burns Valley<br>Creek  |  |  |  |
| Burns Valley Creek<br>Main Branch   | 106<br>107        | 7<br>7      | 2<br>35                                       | East Burns Valley<br>Creek  |  |  |  |
| Campb ell Creek                     | 105               | 6           | 21,28,29,32                                   |                             |  |  |  |
| Cedar Valley Creek                  | 105<br>106        | 6<br>6      | 6<br>1,11,12,14,15,<br>21,22,28,29,31,<br>32  | Cedar Creek                 |  |  |  |
| Coolridg e Creek                    | 105               | 9           | 23,26   |                             |  |  |  |
| Corey Creek                         | 105<br>105        | 6<br>7      | 18,19<br>24,25,26,27,34                       |                             |  |  |  |
| Dakota Creek                        | 105<br>105        | 4<br>5      | 7<br>1,2,3,11,12                              |                             |  |  |  |
| Ferguson Creek                      | 105<br>105        | 8<br>9      | 18<br>12,13                                   |                             |  |  |  |
| Garvin Brook                        | 106<br>107        | 8           | 4,5,8,17<br>10,11,14,15,23,<br>26,27,33,34,35 |                             |  |  |  |
| Gilmore Creek                       | 106<br>107        | 7<br>7      | 6<br>20,29,30,31,32                           |                             |  |  |  |
| Hemingwa y Creek                    | 105               | 9           | 26,28,33,34,35                                |                             |  |  |  |
| Money Creek                         | 105               | 7           | 3,4,6,7,8,9,16,17                             |                             |  |  |  |
| Peterson Creek                      | 106               | 8           | 7,8   |                             |  |  |  |
| Pickwick Creek                      | 106<br>106        | 5<br>6      | 7,18<br>13,23,24,26,34,35                     | Big Trout Creek             |  |  |  |
| Pickwick Creek, Little              | 106<br>106        | 5<br>6      | 18,19,29,30,32<br>13                          | Little Trout Creek          |  |  |  |
| Pine Creek (Fillmore)               | 105<br>105<br>105 | 8<br>9<br>6 | 30,31,32,33<br>25,26,33,34,35<br>13,36        |                             |  |  |  |
| Pine Creek South Fork               | 105<br>105        | 5<br>6      | 19<br>24                                      |                             |  |  |  |
| Pleasant Valley Creek               | 106<br>106        | 6<br>7      | 7,18,19<br>1,12,13,24,25                      |                             |  |  |  |

| Rollingstone Creek  | 107<br>107               | 8                  | 2,3,4,5,6,7,9,<br>10,11<br>12,13                  |  |
|---|--------------------------|--------------------|---|--|
| Rollingstone Creek<br>Middle Branch                         | 107                      | 8                  | 9,16  | Middle Valley                          |
| Rose Valley Creek   | 105                      | 5                  | 22,27,34,35                                       |  |
| Rupprecht Creek   | 107                      | 9                  | 13,24,25,26,35                                    | Rollingstone Creek<br>(upp er portion) |
| Rush Creek (Fillmore)                                       | 106<br>105<br>105        | 9<br>9<br>8        | 26,34,35,36<br>1,2,12<br>6,7,18,19,0,29,<br>32,33 |  |
| Silver Creek (Houston)                                      | 105                      | 6                  | 34,35   | Looney Creek<br>(included)             |
| Speltz Creek  | 107<br>108<br>108        | 8<br>8<br>9        | 5,6<br>31<br>36                                   |  |
| Sto ckton Valley<br>Creek                                   | 106<br>107               | 8<br>8             | 2,3,10,11,14,23<br>34                             |  |
| Straight Creek  | 107                      | 9                  | 2,11,12   | Straight Valley<br>Cree k              |
| Trout Run Creek<br>(Fillmore)                               | 105                      | 10                 | 18,19,30,31,32                                    | Trout Run                              |
| Trout Run -<br>Whitew ater Park                             | 107                      | 10                 | 29  |  |
| Trout Valley Creek<br>(Wabasha)                             | 108                      | 9                  | 5,8,17,20   |  |
| Unn ame d Cree k<br>(W hitew ater<br>Tributary)             | 108                      | 10                 | 35,36   |  |
| Unnamed Creek   | 105<br>105               | 7<br>8             | 19,29,30<br>24                                    | Gernander Creek                        |
| Unnamed Creek<br>(Miller Valley)                            | 106                      | 5                  | 21,22,27,28                                       | Richmond Creek                         |
| Unnamed Creek<br>(Deering Valley)                           | 108                      | 8                  | 20,28,29  | Deering Valley<br>Creek                |
| Whitewater River<br>Main Branch                             | 107<br>108               | 10<br>10           | 2,3,9,10<br>1,2,10,11,14,15,<br>22,23,26,27,35    | Whitew ater River<br>(WR)              |
| Whitew ater River<br>Middle Branch<br>(Olmste d)            | 107                      | 10                 | 9,10,16,17,19,<br>20,30                           | Middle Fork WR                         |
| Whitewater River<br>North Branch<br>(Wabasha &<br>Olmste d) | 107                      | 10                 | 5,6,7,8,9   | North Fork WR                          |
| Whitewater River<br>South Branch                            | 106<br>106<br>107<br>107 | 9<br>10<br>9<br>10 | 6<br>1<br>31<br>3,10,11,13,14,24,25,36            | South Fork WR                          |

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#### 11.3.4 Permitted Uses

All permitted uses are allowed and regulated by the applicable zoning district underlying this Shoreland Overlay District as indicated on the official zoning map of the County, unless it is listed as a conditional use under Section 11.3.5. Those uses listed as conditional uses under the applicable zoning district underlying the shoreland overlay district shall be permitted uses if the Minnesota Department of Natural Resources granted a Public Waters Work Permit for such use within the scope of work that is being performed pursuant to Minnesota Statute 103G.245.

#### 11.3.5 Conditional Uses

All conditional uses and applicable attached conditions allowed and regulated by the applicable zoning district underlying this shoreland overlay district as indicated on the official zoning map of the County and as required by Chapter 5 of the Ordinance. The following uses are conditional uses also, if listed as permitted uses in the applicable underlying zoning district:

- 1. Agricultural feedlots.
- 2. Parks and historic sites.
- 3. Dwellings within the A/RC District.
- 4. Public, semi public uses.
- 5. Duplexes.
- 6. Surface water oriented commercial uses.
- 7. Commercial uses except on General Development Lakes.
- 8. Industrial uses.

#### 11.3.6 Prohibited Uses

Any uses which are not permitted or conditional uses as regulated by the applicable zoning district underlying this shoreland overlay district as indicated on the Official Zoning Map of the County.

### 11.3.7 Performance Standards

- PURPOSE: To manage the effects of shoreland and water surface crowding, to prevent pollution of surface and ground waters of the state, to provide ample space on lots for sewage treatment systems, to minimize damage caused by flood and erosion, to maintain property values, to maintain historic values of significant historic sites, and to maintain ecological integrity and natural characteristics of shorelands and adjacent water areas, shoreland controls must regulate lot sizes, placement of structures, and alterations of shorelands.
- 2. LOT SIZE: Lots created after the date of enactment of the local shoreland controls must meet or exceed the standards presented in subparts 11.3.7(3) and 11.3.7(4), and the following:
  - a. If the underlying zoning district lot dimensional standards are more restrictive, then they shall apply.

- b. Suitability. Only land above the ordinary high water level of public waters can be used to meet lot area standards, and lot width standards must be met at both the ordinary high water level and at the required minimum structure setback from the ordinary high water level. Local government controls shall also require all of the following standards to be met:
  - I. In areas not served by publicly-owned sewer, the buildable area shall be at least eight thousand five hundred (8,500) square feet per lot.
  - II. In areas not served by publicly owned sewer, local governments shall require at least two soil treatment and dispersal areas be available for each lot, as described in Minnesota Rules. Chapter 7082.
- c. Lots must not be created for the intention of obtaining access to public waters where multiple owners or an association, whose members are entitled by virtue of the member's ownership interest in the association to a proprietary lease, own the lot except as provided in Minnesota Rules 6120.4200 and the common open space of planned unit developments in part 6120.4000.
- d. Lot sizes may be smaller or densities may be greater than those specified in subpart 11.3.7(3) and 11.3.7(4) with any of the following:
  - I. For cities, density for subdivisions and lot sizes may be the same as for the underlying zoning district provided all the following criteria are met or exceeded:
    - the area is not within designated wild, scenic, or recreational river shorelands;
    - ii. the area is served by publicly-owned sewer;
    - iii. the stormwater facilities within the area have adequate maintenance standards and the city has identified the responsible parties for such maintenance; and
    - iv. the area is within an existing residential area having at least three (3) dwelling units per acre, a downtown area, a brownfield area, or a previous industrial area; and elsewhere the following is required:
      - the Comprehensive Land Use Plan has identified the area for higher density development than provided by subpart 11.3.7(3)(a);
      - Minnesota licensed Professional Engineer, with expertise in stormwater management and appropriate training, and certified personnel in Design of Stormwater Pollution Prevention Plans are on staff or contract, and they review development plans and implementation of stormwater management best management practices to meet or exceed performance standards;

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- 3. a Comprehensive Stormwater Management Plan and a Stormwater Ordinance have been adopted and effectively implemented; and
- 4. a natural resource priority map for their jurisdiction.
- II. Where land dedication or conservation easement of the riparian area is elected or required, density and the minimum lot width and lot size may be the same as for the underlying zoning district. The riparian area is the land located between the ordinary high water level of a public water and a line parallel to it at a specified distance measured horizontally for the entire width of the parcel. A one hundred fifty (150) foot riparian area dedication or conservation easement is required for developments under this paragraph except for cities within areas meeting the requirements of subitem 11.3.7(2), a one hundred (100) foot riparian area dedication or conservation easement may be used. The local government must approve accepting any dedication and the form of any conservation easement, and the protection and administration of this area shall be consistent with Minnesota Rule Chapter 6120.4100, subpart 4, item C.

#### 3. LOT AREA AND WIDTH STANDARDS:

- a. The minimum lot width (feet) and lot size (sqft) for new single-family residential lots are shown in tables 11.6(a-d) and 11.7.
- b. The minimum lot width (feet) and lot size (sqft) for new duplex residential lots are shown in tables 11.6(a-d) and 11.7.
- c. Duplex, multi-family dwelling, and commercial lots are not allowed within designated wild, scenic, and recreational river shorelands.

| Table 11.6(a) Unsewered Lakes<br>Natural Environment |               |       |         |       |
|--|---------------|-------|---------|-------|
|  | Riparian Lots |       | Nonrip  | arian |
|  | Area          | Width | Area    | Width |
| Single   | 80,000        | 200'  | 80,000  | 200   |
| Duplex   | 120,000       | 300'  | 160,000 | 400   |

| Table 11.6 (b) Sewered Lakes<br>Natural Environment |               |       |             |       |
|---|---------------|-------|-------------|-------|
|   | Riparian Lots |       | Nonriparian |       |
|   | Area          | Width | Area        | Width |
| Single  | 40,000        | 125   | 20,000      | 125   |
| Duplex  | 70,000        | 225   | 35,000      | 220   |

| Table 11.6(c) Unsewered Lakes<br>General Development |               |       |        |       |
|--|---------------|-------|--------|-------|
|  | Riparian Lots |       | Nonrip | arian |
|  | Area          | Width | Area   | Width |
| Single   | 20,000        | 100   | 40,000 | 150   |
| Duplex   | 40,000        | 180   | 80,000 | 265   |

| 11.6 (d) Sewered Lakes<br>General Developm ent |               |       |        |       |
|--|---------------|-------|--------|-------|
|  | Riparian Lots |       | Nonrip | arian |
|  | Area          | Width | Area   | Width |
| Single   | 15,000        | 75    | 10,000 | 75    |
| Duplex   | 26,000        | 135   | 17,500 | 135   |

| Table 11.7 River/Stream Lot Width<br>Standards |             |        |             |        |
|--|-------------|--------|-------------|--------|
|  | Single      |        | Duplex      |        |
| Remote   | 300'        |        | 450'        |        |
| Forested                                       | 200'        |        | 300'        |        |
| Tra nsition                                    | 250'        |        | 375'        |        |
| Ag   | 150'        |        | 225'        |        |
| Tributary                                      | No<br>Sewer | Sewe r | No<br>Sewer | Sewe r |
|  | 100'        | 75'    | 150'        | 115'   |

#### 4. DENSITY:

- a. The local government shall regulate residential densities for subdivisions, and the density shall be the lesser of:
  - I. The local government's underlying zoning district density; or
  - II. The project area divided by the single-family residential lot size for the shoreland class in subpart 11.3.7(2). Calculations that result in fractional units/sites, the fractional number shall be rounded to the nearest whole number.
- b. The local government shall have shoreland control for resorts that meet the density standards in Minnesota Rules Chapter 6120.4400, subpart 10.

#### 5. OPEN SPACE REQUIREMENTS:

- Open space shall be integrated into residential and commercial developments as required in Minnesota Rules Chapter 6120.4100.
- b. Local governments may identify locations within their jurisdiction where riparian dedication or conservation easements are allowed or required for development and redevelopment for the purpose of allowing density at the underlying zoning district consistent with Minnesota Rules Chapter 6120.3300, subpart 2, item D, subitem (3) and for providing open spaces such as parks, trails, and recreational and natural areas in shorelands.
- 6. PLACEMENT AND HEIGHT OF STRUCTURES AND FACILITIES ON LOTS: When more than one (1) setback requirement applies to a site, structures and facilities must be located to meet all setbacks. Where structures exist on the adjoining lots on both sides of a proposed building site, structure setbacks may be altered without a variance to conform to the adjoining setbacks from the ordinary high water level, provided the proposed building site is not located in a shore impact zone or in a bluff impact zone. The placement of structures and other facilities on all lots must be managed by shoreland controls as follows:
  - The minimum structure setbacks, except water-oriented accessory structures that are managed according to 11.3.7(6)(f), shall be:
    - Structure setback standards from Ordinary High Water Level (OHWL) in feet are shown in table 11.8.

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| Table 11.9 Addt'l Structure<br>Setbacks   |                      |  |  |
|---|----------------------|--|--|
| Setback From  | Setback<br>(in feet) |  |  |
| Unplatted cemetery  | 50                   |  |  |
| Right-of-way line of<br>federal, state or county<br>highway; and                                | 50                   |  |  |
| Right-of-way line of<br>town road, public street<br>or other roads or streets<br>not classified | 20                   |  |  |
| Bluff   | 30                   |  |  |

- II. Additional Structure setback standards in the Shoreland District are shown in table 11.9.
- III. fifty (50) feet from the riparian dedication or conservation easement area, where a one hundred (100) foot or greater riparian area fee-simple title dedication or conservation easement is elected or required consistent with subpart 2;
- IV. seventy five (75) feet from type 3, 4 and 5 wetlands having surface water connections or adjacent public waters and not classified as natural environment;

| TABLE 11.8 Structure and Septic setback standards from OHWL (feet) |  |  |                                |  |
|--|--|--|--------------------------------|--|
| Class  | Structure<br>(non-municipal<br>service location) | Structure<br>(municipal<br>service location) | Sewage<br>Tre atment<br>System |  |
| Forested/Transition  | 150  | 150  | 100                            |  |
| Agriculture/Tributary Rivers                                       | 100  | 50   | 75                             |  |
| Remote   | 200  | 200  | 150                            |  |
| Natural Environment  | 150  | 150  | 150                            |  |
| General Development  | 75   | 50   | 50                             |  |

- b. High water and lowest floor elevations. In addition to the setback requirements of section 11.3.7(6)(a), local shoreland controls must regulate placement of structures in relation to high water elevation. Where state-approved, local flood plain management controls exist consistent with Minnesota Rules Chapter 6120.5000 to 6120.6200, structures must be placed at an elevation consistent with the flood protection elevation specified in these controls. Where these controls do not exist, the elevation to which the lowest floor, including basement and crawl spaces, is placed or flood-proofed must be determined as follows:
  - For lakes, by placing the lowest floor at a level at least three

     (3) feet above the highest known water level, or three
     (3) feet above the ordinary high water level, whichever is higher. As an alternative, the lowest floor may be placed at an elevation equal to or above the flood protection elevation determined consistent with Minnesota Rules Chapter 6120.5000 to 6120.6200. In instances where lakes have a history of extreme water level fluctuations or have no outlet capable of keeping the lake level at or below a level three
     (3) feet above the ordinary high water level, local controls may require structures to be placed higher.
  - II. For rivers and streams, by placing the lowest floor at least three (3) feet above the highest known water level, or three (3) feet above the ordinary high water level, whichever is higher. As an alternative, the lowest floor may be placed at an elevation equal to or above the flood protection elevation determined consistent with parts Minnesota Rules Chapter 6120.5000 to 6120.6200.

- III. Water-oriented accessory structures may have the lowest floor placed lower than the elevation determined in this subpart if the structure is constructed of flood-resistant
- IV. materials to the elevation, electrical and mechanical equipment is placed above the elevation and, if long duration flooding is anticipated, the structure is built to withstand ice action and wind-driven waves and debris.
- c. Structures and accessory facilities, except stairways and landings, must not be placed within bluff impact zones. No impervious surfaces shall be allowed within the shore impact zone, except where allowed by permit for private boat launches, water-oriented accessory structures, stairways or lifts and their associated landings. Bluff and shoreline buffers shall be consistent with part Minnesota Rules Chapter 6120.3400.
- d. Structures shall not be located on slopes greater than eighteen (18) percent within designated wild, scenic, and recreational river shorelands.
- e. Height Requirements.
  - I. For areas outside of a municipality:
    - Agricultural structures and legally approved conditional uses are exempt from the height limitation of thirty five (35) feet. Dwellings either established as a permitted use or through a Conditional Use Permit are limited to a maximum height of thirty five (35) feet.
    - ii. Structures not enumerated in (1) shall not exceed a height of thirty-five (35) feet.
  - II. For areas within a municipality, except in designated wild, scenic, and recreational river shorelands, the maximum height of structures shall follow the requirements of the underlying zoning district.
- f. Each residential lot and commercial property may have one (1) water-oriented accessory structure located closer to public waters than the structure setback if all of the following standards are met:
  - I. The structure must not exceed ten (10) feet in height, exclusive of safety rails, exceed ten (10) feet in width, as measured parallel to the shoreline, and cannot occupy an area greater than two hundred fifty (250) square feet. Detached decks must not exceed eight (8) feet above grade at any point.
  - II. The setback of the structure from the ordinary high water level must be at least ten (10) feet.
  - III. The structure must be treated to reduce visibility as viewed from public waters and adjacent shorelands by vegetation, topography, increased setbacks, color or other means acceptable to the local unit of government, assuming summer, leaf-on conditions.

- IV. The structure must not be designed or used for human habitation and must not contain water supply or sewage treatment facilities.
- V. Any accessory structures not meeting the above criteria, or any additional accessory structures must meet or exceed structure setback standards.
- VI. No water-oriented accessory structures are allowed within wild, scenic, and recreational river shorelands.
- VII. New boathouses are prohibited. Existing boathouses may be repaired, replaced, and removed provided the provisions in Minnesota Rules Chapter part 6115 and Minnesota Statutes, chapter 103G, are met or exceeded and approved by the local government.
- g. Stairways and lifts are the preferred alternative to major topographic alterations for achieving access up and down bluffs and steep slopes to shore areas. Stairways and lifts must meet the following design requirements:
  - Stairways and lifts must not exceed four feet in width on residential lots. Wider stairways may be used for commercial properties, public open-space recreational properties, and planned unit developments if approved by the local government.
  - II. Landings for stairways and lifts on residential lots must not exceed thirty two (32) square feet in area. Landings larger than thirty two (32) square feet may be used for commercial properties, public open-space recreational properties, and planned unit developments if approved by the local government.
  - III. Canopies or roofs are not allowed on stairways, lifts, or landings.
  - IV. Stairways, lifts, and landings must be located in the most visually inconspicuous portions of lots, as viewed from the surface of the public water assuming summer, leaf-on conditions, whenever practical.
  - V. Facilities such as ramps, lifts, or mobility paths for physically handicapped persons are also allowed for achieving access to shore areas, provided that the dimensional and performance standards of subitems 11.3.7(6)(g)(I-V) are complied with in addition to the requirements of Minnesota Rules, Chapter 1341.
  - VI. Stairways, lifts and landings may be either constructed above the ground on post pilings or placed into the ground, provided they are designed and built in a manner that ensures control of soil erosion and containment of sediment.
- h. Except as provided in item 11.3.7(6)(f), decks must meet the structure setback standards.
  - Decks that do not meet setback requirements from public waters may be allowed without a variance to be added to structures existing on the date the shoreland structure

setbacks were established by ordinance, if all of the following criteria and standards are met:

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- A thorough evaluation of the property and structure reveals no reasonable location for a deck meeting or exceeding the existing ordinary high water level setback of the structure;
- ii. The deck encroachment toward the ordinary high water level does not exceed fifteen (15) percent of the existing shoreline setback of the structure from the ordinary high water level or does not encroach closer than thirty (30) feet, whichever is more restrictive; and
- iii. The deck is constructed primarily of wood, and is not roofed or screened.
- i. For residential lots, a recreational vehicle shall not be used as a dwelling unit if the lot and density standards in sections 11.3.7(3) and 11.3.7(4) are not met or exceeded. Storing a recreational vehicle on a lot does not constitute a dwelling unit or site. Recreational vehicles must meet the structure setback requirements in section 11.3.7(6)(a).

#### 7. SHORELINE FACILITIES

- a. Shoreline facilities, including but not limited to docks, mooring facilities, watercraft lifts, and structures extending over or under, anchored to, or attached to the bed or bank of public water, must comply with Minnesota Rules, Chapter part 6115.0210.
- b. Shoreline facilities must be designed in consideration of land slope in suitable areas. Evaluation of suitability must include consideration of land slope, water depth, aquatic and shoreland vegetation, soils, depth to groundwater and bedrock, or other relevant factors to maintain functions and values of existing natural features.
- c. Access lots, consistent with Minnesota Rules, Chapter 6120.4200, must be used where direct riparian access is not appropriate for one or more lots in a new subdivision due to the presence of protected vegetation, extensive shallow water, wetlands, or other critical fish or wildlife habitat.
- d. Resorts shall meet the standards in Minnesota Rules, Chapter 6120.4400, subpart 9.
- e. Walkways landward of the ordinary high water level shall be used in place of fill to bridge wetland areas to reach the shore. These walkways must be elevated at least sixteen (16) inches above the surface of the wetland and limited to a width of eight (8) feet.
- 8. PLACEMENT AND DESIGN OF PRIVATE ROADS, DRIVEWAYS, AND PARKING AREAS: Private roads, driveways, and parking areas must be designed to take advantage of natural vegetation and topography to achieve maximum screening from view from public waters. Documentation must be provided by a qualified individual that all roads and parking areas are designed and constructed to minimize and control erosion to public waters consistent with the

field office technical guides of the local Soil and Water Conservation District or other technical guides such as the most current version of the Minnesota Stormwater Manual and Minnesota-Protecting Water Quality in Urban Areas Manual.

- a. Roads, driveways, and parking areas must meet structure setbacks and must not be placed within bluff and shore impact zones when other reasonable and feasible placement alternatives exist. If no alternatives exist, they may be placed within these areas, and must be designed to minimize adverse impacts.
- b. Low-volume private roads or privately maintained roads shall have pavement widths twenty two (22) feet or less.
- c. Parking areas with ten (10) or more spaces or in excess of three thousand (3,000) square feet must be designed to permanently treat one inch of runoff from the impervious surfaces created, and preference must be given to volume reduction techniques. This can be accomplished through use of soil amendments, infiltration, bioretention, pervious pavement, rain gardens, enhanced swales, disconnected impervious surfaces or other locally approved volume reduction techniques. If the runoff reduction standard is not physically possible to meet due to the size of the site or high impervious surface coverage, mitigation shall be required consistent with the standards in Minnesota Rules, Chapter 6120.2900, subpart 6.
- d. A private watercraft access ramp and associated access path may be allowed within the shore impact zone, except in designated wild, scenic, and recreational river shorelands, provided the requirements of Minnesota Rules, Chapter 6115.0210, the buffer standards in Minnesota Rules, Chapter 6120.3400, and erosion and stormwater control conditions in Minnesota Rules, Chapter 6120.3500 are met. The access path shall not be placed within bluff impact zones.
- 9. PUBLIC ROADS, RAIL LINES, TRAILS AND WATER ACCESS FACILITIES: Public roads, rail lines, trails, driveways, and parking areas must meet structure setbacks and must not be placed within bluff and shore impact zones, when other reasonable and prudent placement alternatives exist.
  - Design for public roads, rail lines, trails, and water access facilities shall preserve and enhance vegetation and topography to aid in screening of these areas from view from public waters.
  - b. Construction methods shall control erosion and runoff to public waters and be consistent with the latest Minnesota Pollution Control Agency General Stormwater Permit for Construction Activity requirements, Minnesota Department of Transportation Standard Specifications for Construction, Minnesota Stormwater Manual, Minnesota Protecting Water Quality in Urban Areas Manual, the States Organization for Boating Access latest Design Handbook For Recreational Boating and Fishing Facilities, or local government standards. Best management practices shall

be designed, installed and maintained to reduce runoff. Best management practices may include porous pavement, grass parking overflow areas, filter strips, shoreline buffers, swales, infiltration and bioretention basins, disconnected impervious areas, rain gardens and other conservation designs.

c. Design and construction of roads within designated wild, scenic, and recreational river shorelands must also meet or exceed the standards in Minnesota Rules, Chapter 6120.3800.

#### 10. AGRICULTURAL USE STANDARDS

- a. The shore impact zone or shoreline buffer for parcels with permitted agricultural land uses is equal to a line parallel to and fifty (50) feet landward from the ordinary high water level and shall be maintained in a continuous ground cover of permanent vegetation or operated under an approved conservation plan (Resource Management Systems) consistent with the field office technical guides of the Winona County Soil and Water Conservation District or the Natural Resources Conservation Service (NRCS), as provided by a qualified individual or agency. Agricultural practices within the shore impact zone may include but are not limited to managed grazing, nurseries, biomass and wild crop harvesting, woody crops, and other agricultural practices that do not impact the integrity of the shoreline buffer.
- b. Within shoreland areas that are outside of the shore impact zone, general cultivation farming, row crops, grazing, nurseries, horticulture, truck farming, sod farming, biomass and wild crop harvesting are permitted uses if steep slopes and bluff impact zones are maintained in permanent vegetation or the land is operated under an approved conservation plan from the local soil and water conservation district consistent with the latest best management practices.
- c. Local governments with thirty (30) percent or greater land cover in cultivation shall establish by resolution the framework whereby sections 11.3.7(10)(a-c) can be achieved based upon:
  - I. Identification of areas where shoreline buffers are lacking
  - II. Public information and education on the need for buffers and options on how they can be achieved.
  - III. A monitoring program to ensure progress and compliance
  - IV. Enforcement options when voluntary measures or watershed-based approaches prove to be inadequate.
- d. New feedlots must not be located in the shoreland of watercourses or in bluff impact zones and must meet a minimum setback of three hundred (300) feet from the ordinary high water level of all public waters basins. Modifications or expansions to existing feedlots that are located within three hundred (300) feet of the ordinary high water level or within a bluff impact zone are allowed if they do not further encroach into the existing ordinary high water level setback or encroach on bluff impact zones. In addition, existing feedlots and

- expansions must conform to the standards in Minnesota Rules, Chapter 7020.
- e. Use of fertilizer, pesticides, or animal wastes within shorelands must conform to Minnesota Statutes, chapters 18B, 18C, 18D and 103H, established by the Minnesota Department of Agriculture and Pollution Control Agency.
- 11. FOREST MANAGEMENT STANDARDS: The harvesting of timber and associated reforestation must be conducted consistent with the following standards:
  - a. Timber harvesting, biomass harvesting within forestlands and brush lands, and associated reforestation must be conducted consistent with the guidelines contained in the "sustain Minnesota Resources, Voluntary Site Level Forest Management" booklet, available from MNDNR and the Winona County Planning Department.
  - Use of fertilizer, pesticides, or animal wastes within shorelands must be done in such a way as to minimize impact on the shore impact zone or public water.

#### 12. EXTRACTION USE STANDARDS

- a. Processing machinery shall be located consistent with setback standards for structures from ordinary high water levels of public waters and from bluffs, except that the bluff setback shall not apply if the processing machinery is located inside an excavated portion of the pit. Processing machinery includes crushers, hot-mix plants, redi-mix plants, and similar machinery, whether mobile or immobile, and does not include earthmoving equipment, conveyors and similar equipment. Extractive activities are prohibited within fifty (50) feet from the ordinary high water level of public waters.
- b. A site management plan must be developed and approved by the local government prior to commencing extractive activities and followed over the course of operation of the site. The plan shall describe how the pit will be developed over time with an emphasis on minimizing environmental risks to public waters and explain where staged reclamation may occur at certain points during the life of the pit. The plan must address dust, noise, stormwater management, possible pollutant discharges, days and hours of operation, duration of operation, any anticipated vegetation and topographic alterations outside the pit, and reclamation plans consistent with the stated end use for the land. A stormwater permit from the Pollution Control Agency pursuant to Minnesota Rules, Chapter 7090, shall be required.

# 13. STANDARDS FOR COMMERCIAL, INDUSTRIAL, INSTITUTIONAL, PUBLIC AND SEMIPUBLIC USES: Those with water oriented needs must meet the following standards:

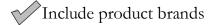
a. In addition to meeting impervious coverage limits, setbacks, and other zoning standards presented elsewhere in this chapter, the uses must be designed to incorporate topographic and vegetative screening of parking areas and structures.

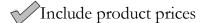
- b. Uses that require short-term watercraft mooring for patrons must centralize the shoreline facilities. Shoreline facilities, including but not limited to docks, mooring facilities, watercraft lifts, and structures extending over or under, anchored to, or attached to the bed or bank of public water, must comply with Minnesota Rules, Chapter 6115.0210 and Minnesota Statutes, Section 86B.115.
- c. Uses that depend on patrons arriving by watercraft may use signs and lighting to convey needed information to the public, subject to the following general standards:
  - I. Signs may be placed within the shore impact zone if they are designed and sized to be the minimum necessary to convey needed information. They must only convey the location and name of the establishment and the general types of goods or services available. The signs must not contain other detailed information such as product brands and prices, must not be located higher than ten feet above the ground, and must not exceed thirty two (32) square feet in size. If illuminated by artificial lights, the lights must be shielded or directed to prevent illumination out across public waters. Signage is also subject to the general standards contained in Chapter 9 of the Winona Zoning Ordinance.
  - II. Other outside lighting may be located within the shore impact zone or over public waters if it is used primarily to illuminate potential safety hazards and is shielded or otherwise directed to prevent direct illumination out across public waters and to the sky. This does not preclude use of navigational lights.

#### 14. WATER SUPPLY AND SEWAGE TREATMENT:

- a. Purpose: The proper location, design, installation, use, and maintenance of a subsurface sewage treatment system protects the public health, safety, and general welfare by the discharge of adequately treated sewage to the groundwater that flow into lakes and rivers.
- b. Water Supply: Any public or private supply of water for domestic purposes must meet or exceed standards for water quality of the Minnesota Department of Health. Private wells must be located, constructed, maintained, and sealed in accordance with Minnesota Rules, Chapter 4725.
- c. Sewage Treatment: Any premises used for human occupancy must be provided with an adequate method of sewage treatment in accordance with the following standards:
  - I. Publicly-owned sewer systems must be used where available and feasible.
  - II. All subsurface sewage treatment systems must meet or exceed Minnesota Rules, Chapters 7080 to 7083, and any applicable local government standards.

Signs may not:





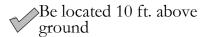




Figure 11.2 Prohibited signage in Shoreland Overlay

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- III. On-site subsurface sewage treatment systems must be set back from the ordinary high water level in accordance with table 11.8.
- IV. On-site subsurface sewage treatment systems must be set back fifty (50) feet from rivulets.
- V. Local governments shall require the property owner to obtain a valid certificate of compliance for the subsurface sewage treatment system with conveyance of the lot or issuance of any permit/certificate or variance.
- VI. Vacation home rental properties must meet or exceed applicable standards or rules of the Minnesota Department of Health and the Minnesota Pollution Control Agency. Lodging establishments shall meet or exceed the requirements of Minnesota Statutes, Chapter 157, and Minnesota Rules, chapter 4625. The subsurface sewage treatment system shall be designed and constructed meeting or exceeding the design flow requirements for the dwelling units consistent with Minnesota Rules, Chapters 7080 and 7081, and Chapter 13 (SSTS) of the Winona County Zoning Ordinance. A certificate of compliance for the subsurface sewage treatment system is required.

#### d. Development Certificate:

- I. If inadequate records or no records exist for the property in question, prior to issuing a Development Certificate, a septic inspection must be performed by a Minnesota Licensed SSTS Inspector and a report must be filed with the Planning Department indicating if the system is in compliance with Minnesota State Rules.
- II. All private sewage treatment systems must meet or exceed Chapter 13. Non-conforming sewage treatment systems shall be regulated and upgraded in accordance with Chapter 13.
- e. Non-Conforming Sewage Treatment Systems: A sewage treatment system not meeting the requirements of Chapter 13 must be upgraded, at a minimum, at any time a permit/certificate or variance of any type is required for any improvement on, or use of, the property. For the purposes of this provision, a sewage treatment system shall not be considered nonconforming if the only deficiency is the sewage treatment system's improper setback from the ordinary high water level. Replacement and upgrade of a sewage treatment system shall be designed and constructed meeting or exceeding the design flow requirements for the structure consistent with Minnesota Rules, Chapters 7080 and 7081, and Chapter 13 (SSTS) of the Winona County Zoning Ordinance.
- f. Public Education and Outreach: Winona County will implement a notification or education program that is oriented toward convincing substantial numbers of property owners to evaluate

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their sewage systems and voluntarily upgrade the sewage treatment system, if non-conforming.

- 15. SIGNIFICANT HISTORIC SITES: No structure may be placed on a significant historic site in a manner that affects the values of the site unless adequate information about the site has been significantly removed and documented in a public repository.
- 16. STEEP SLOPES: The Planning Director must evaluate possible soil erosion impacts and development visibility from public waters before issuing a permit for construction of sewage treatment systems, roads, driveways, structures or other improvements on steep slopes. When determined necessary, conditions must be attached to issued permits/certificates to prevent erosion and to preserve existing vegetation screening of structures, vehicles and other facilities as viewed from the surface of public waters, assuming summer, leaf-on vegetation.
- 17. SHORELAND ALTERATIONS: Alterations of vegetation and topography will be regulated to prevent erosion into public waters, fix nutrients, preserve shoreland aesthetics, preserve historic values, prevent bank slumping and protect fish and wildlife habitat.
  - a. Vegetation Alterations
    - Vegetation alteration necessary for the construction of structures and sewage treatment systems and the construction of roads and parking areas regulated by Section 10.1.8(4) are exempt from the vegetation alteration standards that follow.
    - II. Removal or alteration of vegetation, except for agricultural and forest management uses as regulated in Sections 11.3.7(10) and 11.3.7(11), respectfully, is allowed subject to the following standards:
      - i. Intensive vegetation clearing within the shore and bluff impact zones and on steep slopes is not allowed. Intensive vegetation clearing for forested land conversion to another use outside of these areas is allowable as a conditional use if an erosion control and sedimentation plan is developed and approved by the soil and water conservation district in which the property is located. Clearing of invasive species shall be allowed through the use of BMPs during harvesting of vegetation.
      - ii. In shore and bluff impact zones and on steep slopes, limited clearing of trees and shrubs and cutting, pruning and trimming of trees is allowed to provide a view to the water from the principal dwelling site and to accommodate the placement of stairways and landings, picnic areas, access paths, livestock watering areas, beach and watercraft access areas and permitted water-oriented accessory structures or facilities, provided that:
        - 1. The screening of structures, vehicles or other facilities as viewed from the water, assuming

An applicant or a property owner has the ability to submit an Administrative Appeal as described in Section #5.3.3(1) to a decision rendered by the Planning Director.

- summer, leaf-on conditions, is not substantially reduced;
- 2. Along rivers, existing shading of water surfaces is preserved; and
- 3. The above provisions are not applicable to the removal of trees, limbs or branches that are dead, diseased or pose safety hazards.
- b. Land Disturbance and Topographic Alterations:
  - I. Land Disturbance and excavations necessary for the construction of structures, sewage treatment systems, and driveways under validly issued permits/certificates for these facilities do not require the issuance of a separate Land Disturbance Permit. However, the land disturbance standards in this Section must be incorporated into the issuance of permits/certificates for construction of structures, sewage treatment systems, and driveways.
  - II. Public roads and parking areas are regulated by Section 11.3.7(8) of this Ordinance.
  - III. Notwithstanding Items (I) and (II) above, a Land Disturbance permit will be required for:
    - The movement of more than ten (10) cubic yards of material on steep slopes or within shore or bluff impact zones; and
    - ii. The movement of more than fifty (50) cubic yards of material outside of steep slopes and shore and bluff impact zones.
  - IV. The following considerations and conditions must be adhered to during the issuance of Development Certificates, Land Disturbance Permits, Conditional Use Permits, Variances and Subdivision approvals:
    - i. Land Disturbance in any wetland must be evaluated to determine how extensively the proposed activity would affect the following functional qualities of the wetland\*:
      - 1. Sediment and pollutant trapping and retention;
      - Storage of surface runoff to prevent or reduce flood damage;
      - 3. Fish and wildlife habitat;
      - 4. Recreational use;
      - 5. Shoreline or bank stabilization; and
      - 6. Noteworthiness, including special qualities such as historic significance, critical habitat for endangered plants and animals or others.

<sup>\*</sup> This evaluation must also include a determination of whether the wetland alteration being proposed requires permits, reviews, or approvals by other local, state or federal agencies such as a watershed district, the Minnesota Department of Natural Resources or the United States Army Corps of Engineers. The applicant will be so advised:

- a. Alterations must be designed and conducted in a manner that ensures only the smallest amount of bare ground is exposed for the shortest time possible.
- b. Mulches or similar materials must be used, where necessary, for temporary bare soil coverage and a permanent vegetation cover must be established as soon as possible.
- c. Methods to minimize soil erosion and to trap sediments before they reach any surface water feature must be used.
- d. Altered areas must be stabilized to acceptable erosion control standards consistent with the field office technical guides of the Winona County SWCD and the Natural Resources Conservation District.
- e. Fill or excavated material must not be placed in a manner that creates an unstable slope.
- f. Plans to place fill or excavated material on steep slopes must be reviewed by qualified professionals for continued slope stability and must not create finished slopes of thirty (30) percent or greater.
- g. Fill or excavated material must not be placed in bluff impact zones.
- Any alterations below the ordinary high water level of public waters must first be authorized through a MNDNR Public Waters Permit.
- i. Alterations of topography must only be allowed if they are accessory to permitted or conditional uses and do not adversely affect adjacent or nearby properties.
- j. Placement of natural rock riprap, including associated grading of the shoreline and placement of a filter blanket, is permitted if the finished slope does not exceed three (3) feet horizontal to one (1) foot vertical, the landward extent of the riprap is within ten (10) feet of the ordinary high water level, and the height of the riprap above the ordinary high water level does not exceed three (3) feet.
- k. Connections to public waters. Excavations where the intended purpose is connection to a public water, such as boat slips, canals, lagoons and harbors, must be controlled by local shoreland controls. Permission for excavations may be given only after the Commissioner has approved the proposed connection to public waters

#### 18.STORMWATER MANAGEMENT:

- a. General Standards
  - Whenever possible, existing natural drainageways, wetlands and vegetated soil surfaces must be used to convey, store, filter and retain stormwater runoff before discharge to public waters.
  - II. Development must be planned and conducted in a manner that will minimize the extent of disturbed areas, runoff velocities, erosion potential and reduced and delay runoff volumes. Disturbed area must be stabilized and protected

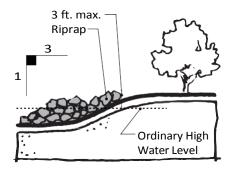


Figure 11.3 Placement of riprap

- as soon as possible and facilities or methods used to retain sediment on the site.
- III. When development density, topographic features and soil and vegetation conditions are not sufficient to adequately handle stormwater runoff using natural features and vegetation, various types of constructed facilities such as diversions, settling basins, skimming devices, dikes, waterways and ponds may be used. Preference must be given to designs using surface drainage, vegetation and infiltration rather than buried pipes and human made materials and facilities.

#### b. Specific Standards

- I. Impervious surface coverage of lots must not exceed twenty five (25) percent of the lot area.
- II. When constructed facilities are used for stormwater management, documentation must be provided by a qualified individual that they are designed and installed consistent with the field office technical guide of the Winona County Soil and Water Conservation District.
- III. Newly constructed stormwater outfalls to public waters must provide for filtering or settling of suspended solids and skimming of surface debris before discharge.

#### 11.3.8 Nonconforming Uses and Structures

All legally established nonconforming uses as of the date of this Ordinance may continue, but they will be managed according to applicable state statutes and other regulations of Winona County for the subjects of alterations and additions, repair after damage, discontinuance of use and intensification of use; except that the following standards will also apply in shoreland areas:

#### 1. CONSTRUCTION ON NONCONFORMING LOTS OF RECORD.

- a. Lots of record in the office of the County Recorder on the date of enactment of local shoreland controls that do not meet the requirements of Section11.3.7(3) may be allowed as building sites without variances from lot size requirements provided the use is permitted in the zoning district, the lot has been in separate ownership from abutting lands at all times since it became substandard, was created compliant with official controls in effect at the time and sewage treatment and setback requirements of this Ordinance are met.
- b. A variance from setback requirements must be obtained before any use, sewage treatment system or zoning certificate is issued for a lot. In evaluating this variance, the Board of Adjustment shall consider sewage treatment and water supply capabilities or constraints of the lot and shall deny the variance if adequate facilities cannot be provided.

c. If, in a group of two (2) or more contiguous lots under the same ownership, any individual lot does not meet the requirements of Section 11.3.7(3), the lot must not be considered as a separate parcel of land for the purpose of sale or development. The lot must be combined with the one (1) or more contiguous lots so they equal one or more parcels of land, each meeting the requirements of Section 11.3.7(3) as much as possible.

#### ADDITIONS/EXPANSIONS TO NONCONFORMING STRUCTURES.

- a. All additions or expansions to the outside dimensions of an existing nonconforming structure must meet the setback, height and other requirements. Any deviation from these requirements must be authorized by a variance pursuant to Chapter 5 of the Winona County Zoning Ordinance.
- b. Deck additions may be allowed without a variance to a structure not meeting the required setback from the ordinary high water level if all of the following criteria and standards are met:
  - I. The structure existed on the date the structure setbacks were established.
  - II. A thorough evaluation of the property and structure reveals no reasonable location for a deck meeting or exceeding the existing ordinary high water level setback of the structure.
  - III. The deck encroachment toward the ordinary high water level does not exceed fifteen (15) percent of the existing setback of the structure from the ordinary high water level or does not encroach closer than thirty (30) feet, whichever is more restrictive.
  - IV. The deck is constructed primarily of wood, and is not roofed or screened.

#### 11.3.9 Subdivision / Platting Provisions

1. LAND SUITABILITY: Each lot created through subdivisions must be suitable in its natural state for the proposed use with minimal alteration. Suitability analysis by Winona County shall consider susceptibility to flooding, existence of wetlands, soil and rock formations with severe limitations for development, severe erosion potential, steep topography, inadequate water supply or sewage treatment capabilities, near-shore aquatic conditions unsuitable for water-based recreation, important fish and wildlife habitat, presence of significant historic sites or any other feature of the natural land likely to be harmful to the health safety or welfare of future residents of the proposed subdivision or of the community.

#### 2. CONSISTENCY WITH OTHER CONTROLS

- a. Subdivisions must conform to all official controls of Winona County.
- b. A subdivision will not be approved where a later variance from one or more standards in official controls would be needed to use the lots for their intended purpose.

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- c. In areas not served by publicly owned sewer and water systems, a subdivision will not be approved unless domestic water supply is available and a sewage treatment system consistent with Chapter 13 can be provided for every lot.
- d. Each lot shall meet the minimum lot size and dimensional requirements of Chapter 13 including at least a minimum contiguous lawn area, that is free of limiting factors sufficient for the construction of two (2) standard soil treatment systems.
- e. Lots that would require the use of holding tanks must not be approved.
- 3. INFORMATION REQUIREMENTS: Sufficient information must be submitted by the applicant for the Planning Commission to make a determination of land suitability. The information shall include at least the following:
  - a. Topographic contours at ten-foot intervals or less from United States Geological Survey maps or more accurate sources, showing limiting site characteristics.
  - The surface water features as described in Minnesota Statutes, Section 505.02, to be shown on plats, obtained from United States Geological Survey quadrangle topographic maps or more accurate sources.
  - c. Adequate soils information to determine suitability for building and on-site sewage treatment capabilities for every lot from the most current existing sources or from field investigations such as soil borings, percolation tests or other methods.
  - d. Information regarding adequacy of domestic water supply; extent of anticipated vegetation and topographic alterations, near-shore aquatic conditions, including depths, types of bottom sediments and aquatic vegetation and proposed methods for controlling stormwater runoff and erosion, both during and after construction activities.
  - e. Location of one hundred (100)-year floodplain areas and floodway districts from existing adopted maps or data.
  - f. A line or contour representing the ordinary high water level, the "toe" and the "top" of bluffs and the minimum building setback distances from the top of the bluff and the lake or stream.
- 4. DEDICATIONS: When a land or easement dedication is a condition of subdivision approval, the approval must provide easements over natural drainage or ponding areas for management of stormwater and significant wetlands.
- 5. PLATTING: All subdivisions that create five (5) or more lots or parcels that are two and a half (2.5) acres or less in size shall be processed as a plat in accordance with Minnesota Statutes, Chapter 505. No permit/certificate for construction of buildings or sewage treatment systems shall be issued for lots created after these official controls were enacted unless the lot was approved as part of a formal subdivision.
- 6. CONTROLLED ACCESS OR RECREATIONAL LOTS: Lots intended as controlled accesses to public waters or for recreational use areas

for use by nonriparian lots within a subdivision must meet or exceed the sizing criteria in Section 11.3.7(3). SHORELAND

#### 11.3.10 General Regulations

Developments in the shoreland area in Winona County shall also conform to Chapter 9, Performance Standards, of the Winona County Zoning Ordinance.

### 11.3.11 Additional Notification Procedures: Variances, Conditional Uses & Amendments.

- 1. A copy of the notice of a public hearing to consider a variance to the provisions of the Shoreland Overlay District or a conditional use in the Shoreland Overlay District shall be sent to the Commissioner of Natural Resources or designee, such that the notice is received by either party at least ten (10) days prior to such hearings.
- A copy of all amendments to this Ordinance and final decisions granting variances or conditional uses within the shoreland overlay district shall be sent to the Commissioner of Natural Resources or designee within ten (10) days of the amendment or final action.

#### 11.4 Floodplain

# 11.4.1 Floodplain Statutory Authorization, Findings of Fact and Purpose

- 1. The legislature of the State of Minnesota has, in Minnesota Statutes Chapter 103F and Minnesota Statutes Chapter 394 delegated the responsibility to local government units to adopt regulations designed to minimize flood losses. Therefore, the County Board of Commissioners of Winona County, Minnesota does ordain as follows:
- 2. Findings of Fact:
  - a. The flood hazard areas of Winona County, Minnesota, are subject to periodic inundation which results in potential loss of life, loss of property, health and safety hazards, disruption of commerce and governmental services, extraordinary public expenditures or flood protection and relief, and impairment of the tax base, all of which adversely affect the public health, safety, and general welfare.
  - b. This Ordinance is based upon a reasonable method of analyzing flood hazards which is consistent with the standards established by the Minnesota Department of Natural Resources.
  - c. This Ordinance is adopted to comply with the rules and regulations of the National Flood Insurance Program codified as 44 Code of Federal Regulations Parts 59 -78, as amended, so as to maintain the community's eligibility in the National Flood Insurance Program.
- 3. Statement of Purpose: It is the purpose of this Section to promote the public health, safety, and general welfare and to minimize those losses described in Section 11.1 by provisions contained herein.

FLOODPLAIN



Figure 11.4 Floodplain Insurance Rate Map (FIRM)

#### 11.4.2 Administration

- CERTIFICATION: The applicant shall be required to submit certification by a registered professional engineer, registered architect, or registered land surveyor that the finished fill and building elevations were accomplished in compliance with the provisions of this Ordinance. Flood proofing measures shall be certified by a registered professional engineer or registered architect.
- RECORD OF FIRST FLOOR ELEVATION: The Zoning Administrator shall maintain a record of the elevation of the lowest floor (including basement) of all new structures and alterations or additions to existing structures in the floodplain. The Zoning Administrator shall also maintain a record of the elevation to which structures or alterations and additions to structures are flood proofed.
- 3. NOTIFICATION OF WATERCOURSE ALTERATIONS: The Zoning Administrator shall notify, in riverine situations, adjacent communities and the Commissioner of the Department of Natural Resources prior to the community authorizing any alteration or relocation of a watercourse. If the applicant has applied for a permit to work in the beds of public waters pursuant to Minnesota Statute, Chapter 103G, this shall suffice as adequate notice to the Commissioner of Natural Resources. A copy of said notification shall also be submitted to the Chicago Regional Office of the Federal Emergency Management Agency (FEMA).
- 4. NOTIFICATION TO FEMA WHEN CHANGES WILL INCREASE OR DECREASE THE 100 YEAR FLOOD ELEVATION: As soon as is practicable, but not later than six (6) months after the date such supporting information becomes available, the Zoning Administrator shall notify the Chicago Regional Office of FEMA of the changes by submitting a copy of said technical or scientific data.
- 5. NATIONAL FLOOD INSURANCE PROGRAM: The Planning Department shall make a good faith attempt to educate citizens of the county of the this Ordinance and the National Flood Insurance Program including the Increase Cost of Compliance provisions.

#### 11.4.3 General Provisions

- This Ordinance shall apply to all lands within the jurisdiction of Winona County shown on the Official Zoning Map and/or the attachments thereto as being located within the boundaries of the Floodway, Flood Fringe, or General Floodplain Districts.
- 2. The Official Zoning Map together with all materials attached thereto is hereby adopted by reference and declared to be a part of this Ordinance. The attached material shall include the Flood Insurance Study for Winona County prepared by the Federal Emergency Management Agency dated July 18, 1983, and the Flood Boundary and Floodway Map and Flood Insurance Rate Map dated January 18, 1984 therein. The Official Zoning Map shall be on file in the Office

- of the Winona County Auditor and the Winona County Planning Department.
- The regulatory flood protection elevation shall be an elevation no lower than one (1) foot above the elevation of the regional flood plus any increases in flood elevation caused by encroachments on the floodplain that result from designation of a floodway.

#### 4. Interpretation:

- a. In their interpretation and application, the provisions of this Ordinance shall be held to be minimum requirements and shall be liberally construed in favor of the County Board of Commissioners and shall not be deemed a limitation or repeal of any other powers granted by state statutes.
- b. The boundaries of the zoning districts shall be determined by scaling distances on the Official Zoning Map. Where interpretation is needed as to the exact location of the boundaries of the district as shown on the Official Zoning Map, as for example where there appears to be a conflict between a mapped boundary and actual field conditions and there is a formal appeal of the decision of the Zoning Administrator, the Board of Adjustment shall make the necessary interpretation. All decisions will be based on elevations on the regional one hundred (100) year flood profile, the ground elevations that existed on the site at the time the Community adopted its initial floodplain ordinance or on the date of the first National Flood Insurance Program map showing the area within the one hundred (100)-year floodplain if earlier, and other available technical data. Persons contesting the location of the district boundaries shall be given a reasonable opportunity to present their case to the Board of Adjustment and to submit technical evidence.
- 5. It is not intended by this Ordinance to repeal, abrogate, or impair any existing easements, covenants, or deed restrictions. However, where this Ordinance imposes greater restrictions, the provisions of this Ordinance shall prevail. All other ordinances inconsistent with this Ordinance are hereby repealed to the extent of the inconsistency only.
- 6. The degree of flood protection required by this Ordinance is considered reasonable for regulatory purposes and is based on scientific and engineering consideration. Larger floods can and will occur on rare occasions. Flood heights may increase by man-made or natural causes. This Ordinance does not imply that areas outside the flood plain districts or land uses permitted within such districts will be free from flooding or flood damages. This Ordinance shall not create liability on the part of Winona County or any officer or employee thereof for any flood damages that result from reliance on this Ordinance or any administrative decision lawfully made thereunder.
- 7. If any section, clause, provision, or portion of this Ordinance is adjudged unconstitutional or invalid by a court of competent

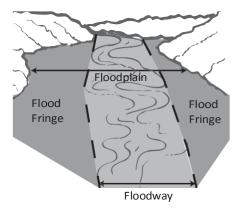


Figure 11.5 The floodplain is a risky environment to build in as major storms and flash floods can cause flooding that rises higher than the 100-year elevation.

Flood Floodway Floodway Fringe Stream Channel Flood elevation before encroachment Simulated encroachment

Figure 11.6 Floodplain Encroachment Areas

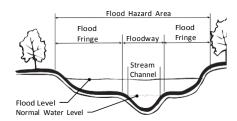


Figure 11.7 Parts of the Riverine Floodplain

jurisdiction, the remainder of this Ordinance shall not be affected thereby.

#### 11.4.4 Establishment of Zoning Districts

#### 1. Districts:

- a. Floodway District: The Floodway District shall include those areas designated as floodway on the Flood Boundary and Floodway Map adopted in Section 11.4.3(2).
- b. Flood Fringe District: The Flood Fringe District shall include those areas designated as floodway fringe on the Flood Boundary and Floodway Map adopted in Section 11.4.3(2).
- c. General Floodplain District: The General Floodplain District shall include those areas designated as Zone A on the Flood Insurance Rate Map adopted in Section 11.4.3(2) and those areas designated as Zones A1-30, A0, or AH on the Flood Insurance Rate Map where a floodway/flood fringe boundary has not been designated on the Flood Boundary and Floodway Map adopted in Section 11.4.3(2).
- 2. No new structure or land shall hereafter be used and no structure shall be constructed, located, extended, converted, or structurally altered without full compliance with the terms of this Ordinance and other applicable regulations which apply to uses within the jurisdiction of this Ordinance. Within the Floodway, Flood Fringe and General Floodplain Districts, all uses not listed as permitted uses or conditional uses in Sections 11.4.5, 11.4.6, and 11.4.7 that follow, respectively, shall be prohibited. In addition, a caution is provided here that:
  - a. New manufactured homes, replacement manufactured homes and certain travel trailers and travel vehicles known as recreational vehicles are subject to the general provisions of this Ordinance and specifically Section 11.4.10.
  - b. Modifications, additions, structural alterations, normal maintenance and repair, or repair after damage to existing nonconforming structures and non-conforming uses of structures or land are regulated by the general provisions of this Ordinance and specifically Section 11.4.11.
  - c. As-built elevations for elevated or flood proofed structures must be certified by ground surveys and flood proofing techniques must be designed and certified by a registered professional engineer or architect as specified in the general provisions of this Ordinance and specifically as stated in 11.4.2.

#### 11.4.5 Floodway District (FW)

#### 1. Permitted Uses:

 General farming, pasture, grazing, outdoor plant nurseries, horticulture, truck farming, forestry, sod farming, and wild crop harvesting.

- b. Industrial-commercial loading areas, parking areas, and airport landing strips.
- c. Private and public golf courses, tennis courts, driving ranges, archery ranges, picnic grounds, boat launching ramps, swimming areas, parks, wildlife and nature preserves, game farms, fish hatcheries, shooting preserves, target ranges, trap and skeet ranges, hunting and fishing areas, and single or multiple purpose recreational trails.
- d. Residential lawns, gardens, parking areas, and play areas.
- e. Those uses listed as conditional uses under this district shall be permitted uses if the Minnesota Department of Natural Resources has granted a Public Waters Work Permit that encompasses the scope of work to be completed pursuant to Minnesota Statute 103G 245.

#### 2. Standards for Floodway Permitted Uses:

- a. The use shall have a low flood damage potential.
- b. The use shall be permissible in the underlying zoning district if one exists.
- c. The use shall not obstruct flood flows or increase flood elevations and shall not involve structures, fill, obstructions, excavations or storage of materials or equipment.

#### 3. Conditional Uses:

- a. Structures accessory to the uses listed in 11.4.5(1).
- b. Extraction and storage of sand, gravel, and other materials.
- c. Marinas, boat rentals, docks, piers, wharves, and water control structures.
- d. Railroads, streets, bridges, utility transmission lines, and pipelines.
- e. Storage yards for equipment, machinery, or materials.
- f. Placement of fill or construction of fences.
- g. Recreational vehicles either on individual lots of record or in existing or new subdivisions or commercial or condominium type campgrounds, subject to the exemptions and provisions of Section 11.4.10(3).
- h. Structural works for flood control such as levees, dikes and flood walls constructed to any height where the intent is to protect individual structures and levees or dikes where the intent is to protect agricultural crops for a frequency flood event equal to or less than the ten (10)-year frequency flood event.

#### 4. Standards for Floodway Conditional Uses:

- a. No structure (temporary or permanent), fill (including fill for roads and levees), deposit, obstruction, storage of materials or equipment, or other uses may be allowed as a conditional use that will cause any increase in the stage of the one hundred (100)-year or regional flood or cause an increase in flood damages in the reach or reaches affected.
- b. All floodway conditional uses shall be subject to the procedures and standards contained in Chapter 5 of this Ordinance.

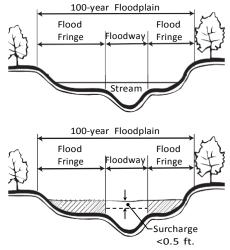


Figure 11.8 Cross section of Floodplain for Filling

- c. The conditional use shall be permissible in the underlying zoning district if one exists.
- d. Fill:
  - Fill, dredge spoil, and all other similar materials deposited or stored in the floodplain shall be protected from erosion by vegetative cover, mulching, riprap or other acceptable method.
  - II. Dredge spoil sites and sand and gravel operations shall not be allowed in the floodway unless a long-term site development plan is submitted which includes an erosion/ sedimentation prevention element to the plan.
  - III. As an alternative, and consistent with Subsection II immediately above, dredge spoil disposal and sand and gravel operations may allow temporary, on-site storage of fill or other materials which would have caused an increase to the stage of the one hundred (100)-year or regional flood but only after the County Board of Commissioners has received an appropriate plan which assures the removal of the materials from the floodway based upon the flood warning time available. The conditional use permit must be title registered with the property in the Office of the County Recorder.

#### e. Accessory Structures:

- I. Accessory structures shall not be designed for human habitation.
- II. Accessory structures, if permitted, shall be constructed and placed on the building site so as to offer the minimum obstruction to the flow of flood waters:
  - Whenever possible, structures shall be constructed with the longitudinal axis parallel to the direction of flood flow; and
  - ii. So far as practicable, structures shall be placed approximately on the same flood flow lines as those of adjoining structures.
- III. Accessory structures shall be elevated on fill or structurally dry flood proofed in accordance with the FP-1 or FP-2 flood proofing classifications in the State Building Code. As an alternative, an accessory structure may be flood proofed to the FP-3 or FP-4 flood proofing classification in the State Building Code provided the accessory structure constitutes a minimal investment, does not exceed five hundred (500) square feet in size at its largest projection, and for a detached garage, the detached garage must be used solely for parking of vehicles and limited storage. All flood proofed accessory structures must meet the following additional standards:
  - i. The structure must be adequately anchored to prevent flotation, collapse or lateral movement of the structure

- and shall be designed to equalize hydrostatic flood forces FLOODPLAIN
- on exterior walls;
  ii. Any mechanical and utility equipment in a structure must be elevated to or above the regulatory flood protection elevation or properly flood proofed; and
- iii. To allow for the equalization of hydrostatic pressure, there must be a minimum of two (2) "automatic" openings in the outside walls of the structure having a total net area of not less than one (1) square inch for every square foot of enclosed area subject to flooding. There must be openings on at least two (2) sides of the structure and the bottom of all openings must be no higher than one (1) foot above the lowest adjacent grade to the structure. Using human intervention to open a garage door prior to flooding will not satisfy this requirement for automatic openings.
- f. Storage of Materials and Equipment:
  - The storage or processing of materials that are, in time of flooding, flammable, explosive, or potentially injurious to human, animal, or plant life is prohibited.
  - II. Storage of other materials or equipment may be allowed if readily removable from the area within the time available after a flood warning and in accordance with a plan approved by the County Board of Commissioners.
  - III. Propane tanks shall be installed at or above the Regulatory Flood Elevation or shall be anchored to prevent flotation, collapse, and lateral movement under flood conditions.
- g. Structural works for flood control that will change the course, current or cross section of protected wetlands or public waters shall be subject to the provisions of Minnesota Statute, Chapter 103G. Community-wide structural works for flood control intended to remove areas from the regulatory floodplain shall not be allowed in the floodway.
- h. A levee, dike or flood wall constructed in the floodway shall not cause an increase to the one hundred (100)-year or regional flood and the technical analysis must assume equal conveyance or storage loss on both sides of a stream.

#### 11.4.6 Flood Fringe District (FF)

#### 1. Permitted uses:

a. Uses of land or structures listed as permitted uses in the underlying zoning use district(s). If no pre-existing, underlying zoning use districts exist, then any residential or non residential structure or use of a structure or land shall be a permitted use in the Flood Fringe District provided such use does not constitute a public nuisance. All permitted uses shall comply with the standards for Flood Fringe District "Permitted Uses" listed in Section 11.4.6(1) and the "Standards for all Flood Fringe Uses" listed in Section 11.4.6(2).

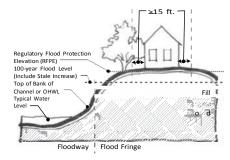


Figure 11.9 Key standards for structures in the flood fringe.

- 2. Standards for Flood Fringe Permitted Uses:
  - a. All structures, including accessory structures, must be elevated on fill so that the lowest floor including basement floor is at or above the regulatory flood protection elevation. The finished fill elevation for structures shall be no lower than one (1) foot below the regulatory flood protection elevation and the fill shall extend at such elevation at least fifteen (15) feet beyond the outside limits of the structure erected thereon.
  - As an alternative to elevation on fill, accessory structures that constitute a minimal investment and that do not exceed five hundred (500) square feet at its largest projection may be internally flood proofed in accordance with Section 11.4.5(4)(e) (III).
  - c. The cumulative placement of fill where at any one (1) time in excess of five hundred (500) cubic yards of fill is located on the parcel shall be allowable only as a conditional use, unless said fill is specifically intended to elevate a structure in accordance with Section 11.4.6(2)(a).
  - d. The storage of any materials or equipment shall be elevated on fill to the regulatory flood protection elevation.
  - e. The provisions of Section 11.4.6(5) shall apply.
- 3. Any structure that is not elevated on fill or flood proofed in accordance with Section 11.4.6(2)(a) 11.4.6(2)(b) and or any use of land that does not comply with the standards in Section 11.4.6(2) (c) 11.5.6(2)(d) shall only be allowable as a conditional use. An application for a conditional use shall be subject to the standards and criteria and evaluation procedures specified in Sections 11.4.6(4)-11.4.6(5) and Chapter 5.
- 4. Standards for Flood Fringe Conditional Uses:
  - a. Alternative elevation methods other than the use of fill may be utilized to elevate a structure's lowest floor above the regulatory flood protection elevation. These alternative methods may include the use of stilts, pilings, parallel walls, etc., or above-grade, enclosed areas such as crawl spaces or tuck under garages. The base or floor of an enclosed area shall be considered above-grade and not a structure's basement or lowest floor if:
    - I. the enclosed area is above-grade on at least one (1) side of the structure;
    - II. it is designed to internally flood and is constructed with flood resistant materials; and
    - III. it is used solely for parking of vehicles, building access or storage. The above-noted alternative elevation methods are subject to the following additional standards:
      - i. The structure's design and as-built condition must be certified by a registered professional engineer or architect as being in compliance with the general design standards of the State Building Code and, specifically, that all electrical, heating, ventilation, plumbing and air

conditioning equipment and other service facilities must be at or above the regulatory flood protection elevation or be designed to prevent flood water from entering or accumulating within these components during times of flooding.

- ii. Above-grade, fully enclosed areas such as crawl spaces or tuck under garages must be designed to internally flood and the design plans must stipulate:
  - 1. A minimum area of openings in the walls where internal flooding is to be used as a flood proofing technique. There shall be a minimum of two (2) openings on at least two (2) sides of the structure and the bottom of all openings shall be no higher than one (1) foot above grade. The automatic openings shall have a minimum net area of not less than one (1) square inch for every square foot of enclosed area subject to flooding unless a registered professional engineer or architect certifies that a smaller net area would suffice. The automatic openings may be equipped with screens, louvers, valves, or other coverings or devices provided that they permit the automatic entry and exit of flood waters without any form of human intervention; and
  - 2. That the enclosed area will be designed of flood resistant materials in accordance with the FP-3 or FP-4 classifications in the State Building Code and shall be used solely for building access, parking of vehicles or storage.
- b. Basements shall be subject to the following:
  - I. Residential basement construction shall not be allowed below the regulatory flood protection elevation.
  - II. Nonresidential basements may be allowed below the regulatory flood protection elevation provided the basement is structurally dry flood proofed in accordance with Section 11.4.6(4)(c).
- c. All areas of non residential structures including basements to be placed below the regulatory flood protection elevation shall be flood proofed in accordance with the structurally dry flood proofing classifications in the State Building Code. Structurally dry flood proofing must meet the FP-1 or FP-2 flood proofing classification in the State Building Code and this shall require making the structure watertight with the walls substantially impermeable to the passage of water and with structural components having the capability of resisting hydrostatic and hydrodynamic loads and the effects of buoyancy. Structures flood proofed to the FP-3 or FP-4 classification shall not be permitted.
- d. When at any one (1) time more than five hundred (500) cubic yards of fill or other similar material is located on a parcel for

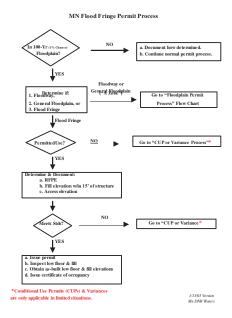


Figure 11.10 Flood Fringe permit process

such activities as on-site storage, landscaping, sand and gravel operations, landfills, roads, dredge spoil disposal or construction of flood control works, an erosion/sedimentation control plan must be submitted unless the community is enforcing a state approved shoreland management ordinance. The Erosion and Sediment Control Plan must clearly specify methods to be used to stabilize the fill on site for a flood event at a minimum of the one hundred (100) year or regional flood event. The plan must be prepared and certified by a registered professional engineer or other qualified individual acceptable to the County Board of Commissioners. The plan may incorporate alternative procedures for removal of the material from the floodplain if adequate flood warning time exists.

- e. Storage of Materials and Equipment:
  - I. The storage or processing of materials that are, in time of flooding, flammable, explosive, or potentially injurious to human, animal, or plant life is prohibited.
  - II. Storage of other materials or equipment may be allowed if readily removable from the area within the time available after a flood warning and in accordance with a plan approved by the County Board of Commissioners.
  - III. Propane tanks shall be installed at or above the Regulatory Flood Elevation or shall be anchored to prevent flotation, collapse, and lateral movement under flood conditions.
- f. The provisions of Section 11.4.6(5) shall also apply.
- 5. Standards for All Flood Fringe Uses:
  - a. All new principal structures must have vehicular access at or above an elevation not more than two (2) feet below the regulatory flood protection elevation. If a variance to this requirement is granted, the Board of Adjustment must specify limitations on the period of use or occupancy of the structure for times of flooding and only after determining that adequate flood warning time and local flood emergency response procedures exist.
  - b. Commercial and industrial accessory land uses, such as yards, railroad tracks, and parking lots may be at elevations lower than the regulatory flood protection elevation. However, a permit/ certificate for such facilities to be used by the employees or the general public shall not be granted in the absence of a flood warning system that provides adequate time for evacuation if the area would be inundated to a depth and velocity such that when multiplying the depth (in feet) times velocity (in feet per second) the product number exceeds four (4) upon occurrence of the regional flood.
  - c. In regards to manufacturing and industrial uses, measures shall be taken to minimize interference with normal plant operations for manufacturing and industrial uses especially along streams having protracted flood durations. Certain accessory land uses

- such as yards and parking lots may be at lower elevations subject to requirements set out in Section 11.4.6(5)(b). In considering permit/certificate applications, due consideration shall be given to needs of an industry whose business requires that it be located in floodplain areas.
- d. Fill shall be properly compacted and the slopes shall be properly protected by the use of riprap, vegetative cover or other acceptable method. The Federal Emergency Management Agency (FEMA) has established criteria for removing the special flood hazard area designation for certain structures properly elevated on fill above the one hundred (100)-year flood elevation FEMA's requirements incorporate specific fill compaction and side slope protection standards for multi-structure or multi-lot developments. These standards should be investigated prior to the initiation of site preparation if a change of special flood hazard area designation will be requested.
- e. Floodplain developments shall not adversely affect the hydraulic capacity of the channel and adjoining floodplain of any tributary watercourse or drainage system where a floodway or other encroachment limit has not been specified on the Official Zoning Map.
- f. Standards for recreational vehicles are contained in Section 11.4.10(3).
- g. All manufactured homes must be securely anchored to an adequately anchored foundation system that resists flotation, collapse and lateral movement. Methods of anchoring may include, but are not to be limited to, use of over-the-top or frame ties to ground anchors. This requirement is in addition to applicable state or local anchoring requirements for resisting wind forces.

#### 11.4.7 General Floodplain District

- 1. Permissible Uses:
  - a. The uses listed in Section11.4.5(1) shall be permitted uses.
  - b. All other uses shall be subject to the floodway/flood fringe evaluation criteria pursuant to Section 11.4.7(2). Section 11.4.5 shall apply if the proposed use is in the Floodway District and Section 11.4.6 shall apply if the proposed use is in the Flood Fringe District.
- 2. Procedures for Floodway and Flood Fringe Determinations Within the General Floodplain District:
  - a. Upon receipt of an application for a permit/certificate or other approval within the General Floodplain District, the applicant shall be required to furnish such of the following information as is deemed necessary by the Zoning Administrator for the determination of the regulatory flood protection elevation and whether the proposed use is within the Floodway or Flood Fringe District.

- A typical valley cross-section(s) showing the channel of the stream, elevation of land areas adjoining each side of the channel, cross-sectional areas to be occupied by the proposed development, and high water information.
- II. Plan (surface view) showing elevations or contours of the ground, pertinent structure, fill, or storage elevations, the size, location, and spatial arrangement of all proposed and existing structures on the site, and the location and elevations of streets.
- III. Photographs showing existing land uses, vegetation upstream and downstream, and soil types.
- IV. Profile showing the slope of the bottom of the channel or flow line of the stream for at least five hundred (500) feet in either direction from the proposed development.
- b. The applicant shall be responsible to submit one (1) copy of the above information to a designated engineer or other expert person or agency for technical assistance in determining whether the proposed use is in the Floodway or Flood Fringe District and to determine the regulatory flood protection elevation. Procedures consistent with Minnesota Regulations 1983, Parts 6120.5000 6120.6200 and 44 Code of Federal Regulations Part 65 shall be followed in this expert evaluation. The designated engineer or expert is strongly encouraged to discuss the proposed technical evaluation methodology with the respective Department of Natural Resources' Area Hydrologist prior to commencing the analysis. The designated engineer or expert shall:
  - I. Estimate the peak discharge of the regional flood.
  - II. Calculate the water surface profile of the regional flood based upon a hydraulic analysis of the stream channel and over bank areas.
  - III. Compute the floodway necessary to convey or store the regional flood without increasing flood stages more than a half (1/2) foot. A lesser stage increase than a half (1/2) foot shall be required if, as a result of the additional stage increase, increased flood damages would result. An equal degree of encroachment on both sides of the stream within the reach shall be assumed in computing floodway boundaries.
- c. The Zoning Administrator shall present the technical evaluation and findings of the designated engineer or expert to the County Board of Commissioners. The County Board of Commissioners or designee must formally accept the technical evaluation and the recommended Floodway and/or Flood Fringe District boundary or deny the permit/certificate application. The County Board of Commissioners or designee, prior to official action, may submit the application and all supporting data and analyses to the Federal Emergency Management Agency, the Department of Natural Resources or the Planning Commission

for review and comment. Once the Floodway and Flood Fringe District Boundaries have been determined, the County Board of Commissioners shall refer the matter back to the Zoning Administrator who shall process the permit/certificate application consistent with the applicable provisions of Sections 11.4.5 and 11.4.6.

#### 11.4.8 Subdivision of Land: For Residential Development

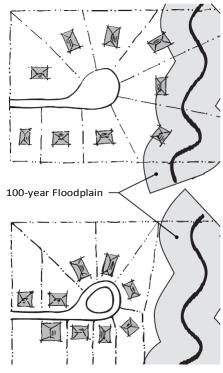
- 1. No land shall be subdivided which is unsuitable for the reason of flooding, inadequate drainage, water supply or sewage treatment facilities. All lots within the Floodplain District shall be able to contain a building site outside of the Floodway District at or above the regulatory flood protection elevation. All subdivisions shall have water and sewage treatment facilities that comply with the provisions of this Ordinance and have road access both to the subdivision and to the individual building sites no lower than two (2) feet below the regulatory flood protection elevation. For all subdivisions in the Floodplain, the Floodway and Flood Fringe District boundaries, the regulatory flood protection elevation and the required elevation of all access roads shall be clearly labeled on all required subdivision drawings and platting documents.
- 2. In the General Floodplain District, applicants shall provide the information required in Section 11.4.7(2) to determine the one hundred (100)-year flood elevation, the Floodway and Flood Fringe District boundaries and the regulatory flood protection elevation for the subdivision site.
- 3. The Federal Emergency Management Agency (FEMA) has established criteria for removing the special flood hazard area designation for certain structures properly elevated on fill above the one hundred (100)-year flood elevation. FEMA's requirements incorporate specific fill compaction and side slope protection standards for multi-structure or multi- lot developments. These standards should be investigated prior to the initiation of site preparation if a change of special flood hazard area designation will be requested.

#### 11.4.9 Public and Private Utilities, Railroads, Roads, Bridges

- All public utilities and facilities such as gas, electrical, sewer, and water supply systems to be located in the floodplain shall be flood proofed in accordance with the State Building Code or elevated to above the regulatory flood protection elevation.
- 2. Railroad tracks, roads, and bridges to be located within the floodplain shall comply with Sections 11.4.5 and 11.4.6. Elevation to the regulatory flood protection elevation shall be provided where failure or interruption of these transportation facilities would result in danger to the public health or safety or where such facilities are essential to the orderly functioning of the area. Minor or auxiliary roads or railroads may be constructed at a lower elevation where failure or

Figure 11.11 Floodplain development where all land is subdivided into lots, some home sites and lots are partially or entirely in the floodplain.

#### Not Recommended



#### Recommended

Figure 11.12 Floodplain land put into public/common open space, net density remains, lot sizes reduced and setbacks modified to keep home sites on high ground.

### Chapter 11

#### **FLOODPLAIN**

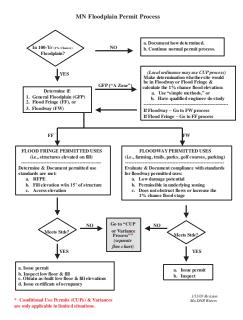


Figure 11.13 Floodplain Permit Process

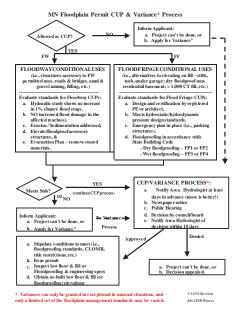


Figure 11.14 Floodplain Permit CUP & Variance Process

- interruption of transportation services would not endanger the public health or safety.
- 3. Where public utilities are not provided:
  - a. On-site water supply systems must be designed to minimize or eliminate infiltration of flood waters into the systems; and
  - b. New or replacement on-site sewage treatment systems must be designed to minimize or eliminate infiltration of flood waters into the systems and discharges from the systems into flood waters and they shall not be subject to impairment or contamination during times of flooding. Any sewage treatment system designed in accordance with the State's current statewide standards for on-site sewage treatment systems shall be determined to be in compliance with this Section.

## 11.4.10 Manufactured Homes and Manufactured Home Parks and Placement of Recreational Vehicles

- New manufactured home parks and expansions to existing manufactured home parks shall be subject to the provisions placed on subdivisions by Section 11.4.8.
- 2. The placement of new or replacement manufactured homes in existing manufactured home parks or on individual lots of record that are located in Floodplain Districts will be treated as a new structure and may be placed only if elevated in compliance with Section 11.4.6. If vehicular road access for pre-existing manufactured home parks is not provided in accordance with Section 11.4.6(5) (a), then replacement manufactured homes will not be allowed until the property owner(s) develops a flood warning emergency plan acceptable to Winona County.
  - a. All manufactured homes must be securely anchored to an adequately anchored foundation system that resists flotation, collapse and lateral movement. Methods of anchoring may include, but are not to be limited to, use of over-the-top or frame ties to ground anchors. This requirement is in addition to applicable state or local anchoring requirements for resisting wind forces.
- 3. Recreational vehicles that do not meet the exemption criteria specified in Section 11.4.10(3)(a) shall be subject to the provisions of this Ordinance and as specifically spelled out as follows:
  - a. Recreational vehicles are exempt from the provisions of this
     Ordinance if they are placed in any of the areas listed in Section
     11.4.10(3)(b) below and further they meet the following criteria:
    - I. Have current licenses required for highway use.
    - II. Are highway ready meaning on wheels or the internal jacking system, are attached to the site only by quick disconnect type utilities commonly used in campgrounds and recreational vehicle parks and the recreational vehicle has no permanent structural type additions attached to it.

- III. The recreational vehicle and associated use must be permissible in any pre-existing, underlying zoning use district.
- b. Areas Exempted For Placement of Recreational Vehicles:
  - I. Individual lots or parcels of record.
  - II. Existing commercial recreational vehicle parks or campgrounds.
  - III. Existing condominium type associations.
- c. Recreational vehicles exempted in Section 11.4.10(3)(a) lose this exemption when development occurs on the parcel exceeding \$500 for a structural addition to the recreational vehicle or exceeding \$500 for an accessory structure such as a garage or storage building. The recreational vehicle and all additions and accessory structures will then be treated as a new structure and shall be subject to the elevation/flood proofing requirements and the use of land restrictions specified in Sections 11.4.5 and 11.4.6. There shall be no development or improvement on the parcel or attachment to the recreational vehicle that hinders the removal of the recreational vehicle to a flood free location should flooding occur.
- d. New commercial recreational vehicle parks or campgrounds and new residential type subdivisions and condominium associations and the expansion of any existing similar use exceeding five (5) units or dwelling sites shall be subject to the following:
  - I. Any new or replacement recreational vehicle will be allowed in the Floodway or Flood Fringe Districts provided said recreational vehicle and its contents are placed on fill above the regulatory flood protection elevation and proper elevated road access to the site exists in accordance with Section 11.4.6(5)(a). No fill placed in the floodway to meet the requirements of this Section shall increase flood stages of the one hundred (100)-year or regional flood.
  - II. All new or replacement recreational vehicles not meeting the criteria of (I) above may, as an alternative, be allowed as a conditional use if in accordance with the following provisions and the provisions of Chapter 5. The applicant must submit an emergency plan for the safe evacuation of all vehicles and people during the one hundred (100)-year flood. Said plan shall be prepared by a registered engineer or other qualified individual, shall demonstrate that adequate time and personnel exist to carry out the evacuation, and shall demonstrate the provisions of Section 11.5.6(3)(a)(1) and 11.4.6(3)(a)(11) will be met. All attendant sewage and water facilities for new or replacement recreational vehicles must be protected or constructed so as to not be impaired or contaminated during times of flooding in accordance with Section 11.4.9(3).

#### 11.4.11 Non-conforming Uses

- A structure or the use of a structure or premises which was lawful before the passage or amendment of this Ordinance but which is not in conformity with the provisions of this Ordinance may be continued subject to the following conditions. Historic structures shall be subject to the following provisions:
  - a. No such use shall be expanded, changed, enlarged, or altered in a way that increases its nonconformity.
  - b. Any structural alteration or addition to a non-conforming structure or non-conforming use which would result in increasing the flood damage potential of that structure or use shall be protected to the Regulatory Flood Protection Elevation in accordance with any of the elevation on fill or flood proofing techniques (i.e., FP-1 thru FP-4 floodproofing classifications) allowable in the State Building Code, except as further restricted in 11.4.11(1)(c) and 11.4.11(1)(f).
  - c. The cost of all structural alterations or additions to any non-conforming structure over the life of the structure shall not exceed fifty (50) percent of the tax assessment value of the structure unless the conditions of this Section are satisfied.

    The cost of all structural alterations and additions must include all costs such as construction materials and a reasonable cost placed on all manpower or labor. If the cost of all previous and proposed alterations and additions exceeds fifty (50) percent of the market value of the structure, then the structure must meet the standards of Section 11.4.5 or 11.4.6 of this Ordinance for new structures depending upon whether the structure is in the Floodway or Flood Fringe District, respectively.
  - d. If any non-conforming use is discontinued for twelve (12) consecutive months, any future use of the building premises shall conform to this Ordinance. The County Assessor shall notify the Zoning Administrator in writing of instances of non-conforming uses that have been discontinued for a period of twelve (12) months.
  - e. If any non-conforming use or structure is substantially damaged it shall not be reconstructed except in conformity with the provisions of this Ordinance. The applicable provisions for establishing new uses or new structures in Sections 11.4.5, 11.4.6, and 11.4.7 will apply depending upon whether the use or structure is in the Floodway, Flood Fringe or General Floodplain District, respectively.
  - f. If a substantial improvement occurs from any combination of a building addition to the outside dimensions of the existing building or a rehabilitation, reconstruction, alteration, or other improvement to the inside dimensions of an existing nonconforming building, then the building addition and the existing nonconforming building must meet the requirements of Sections 11.4.5 or 11.4.6 for new structures, depending

upon whether the structure is in the Floodway or Flood Fringe
District, respectively.

#### 11.4.12 Penalties for Violation

- Violation of the provisions of this Ordinance or failure to comply with any of its requirements (including violations of conditions and safeguards established in connection with grants of variances or conditional uses) shall constitute a misdemeanor and shall be punishable as defined by law.
- 2. Nothing herein contained shall prevent Winona County from taking such other lawful action as is necessary to prevent or remedy any violation. Such actions may include but are not limited to:
  - a. In responding to a suspected Ordinance violation, the Zoning Administrator and Winona County may utilize the full array of enforcement actions available to it including but not limited to prosecution and fines, injunctions, after-the-fact permits/ certificate, orders for corrective measures or a request to the National Flood Insurance Program for denial of flood insurance availability to the guilty party. The Community must act in good faith to enforce these official controls and to correct Ordinance violations to the extent possible so as not to jeopardize its eligibility in the National Flood Insurance Program.
  - b. When an Ordinance violation is either discovered by or brought to the attention of the Zoning Administrator, the Zoning Administrator shall immediately investigate the situation and document the nature and extent of the violation of the official control. As soon as is reasonably possible, this information will be submitted to the appropriate Department of Natural Resources officials and the Federal Emergency Management Agency Regional Office along with the Community's plan of action to correct the violation to the degree possible.

#### 11.4.13 Amendments

The floodplain designation on the Official Zoning Map shall not be removed from floodplain areas unless it can be shown that the designation is in error or that the area has been filled to or above the elevation of the regulatory flood protection elevation and is contiguous to lands outside the floodplain. Special exceptions to this rule may be permitted by the Commissioner of Natural Resources if he/she determines that, through other measures, lands are adequately protected for the intended use.

All amendments to the Floodplain Section, including amendments to the Official Zoning Map, must be submitted to and approved by the Commissioner of Natural Resources prior to adoption. Changes in the Official Zoning Map must meet the Federal Emergency Management Agency's (FEMA) Technical Conditions and Criteria and must receive prior FEMA approval before adoption. The Commissioner of Natural

### Chapter 11

#### **Wetland Types**

**Type 1**: seasonally flooded basins or flats in which soil is covered with water or is waterlogged during variable seasonal periods but usually is well-drained during much of the growing season.

**Type 2**: inland fresh meadows in which soil is usually without standing water during most of the growing season but is waterlogged within at least a few inches of the surface.

**Type 3:** inland shallow fresh marshes in which soil is usually waterlogged early during a growing season and often covered with as much as six inches or more of water.

**Type 4:** inland deep fresh marshes in which soil is usually covered with six inches to three feet or more of water during the growing season.

**Type 5:** inland open fresh water, shallow ponds, and reservoirs in which water is usually less than ten feet deep and is fringed by a border of emergent vegetation similar to open areas of type 4 wetland.

**Type 6:** shrub swamps in which soil is usually waterlogged during growing season and is often covered with as much as six inches of water.

**Type 7:** wooded swamps in which soil is waterlogged at least to within a few inches of the surface during growing season and is often covered with as much as one foot of water.

**Type 8:** bogs in which soil is usually waterlogged and supports a spongy covering of mosses. This type occurs mostly in shallow basins, on flat uplands, and along sluggish streams.



Figure 11.15 Type Four Wetland

Resources must be given ten (10) days written notice of all hearings to consider an amendment to this Ordinance and said notice shall include a draft of the Ordinance amendment or technical study under consideration.

#### 11.5 Wetlands

The Minnesota Legislature adopted the Wetland Conservation Act (WCA) in 1991 to achieve a goal of no net loss of Minnesota's remaining wetlands by protecting wetlands not protected under MNDNR's public waters permit program.

The Wetland Conservation Act recognizes a number of wetland benefits deemed important, including:

- Water quality, including filtering pollutants out of surface water and groundwater, using nutrients that would otherwise pollute public waters, trapping sediments, protecting shoreline, and recharging groundwater supplies;
- Floodwater and stormwater retention, including reducing the potential for flooding in the watershed;
- Public recreation and education, including hunting and fishing areas, wildlife viewing areas, and nature areas;
- Commercial benefits, including wild rice and cranberry growing areas and aquaculture areas;
- · Fish and wildlife benefits; and
- Low-flow augmentation during times of drought.

Wetlands in Minnesota may be regulated under a variety of local, state and federal programs. Oftentimes two or more of these programs cover the same wetland. In some cases, various portions of the same wetland will be regulated by different programs. Winona County is the delegated Local Government unit responsible for administration of wetlands located within Winona County.

#### 11.5.1 Regulated Wetlands - WCA

- 1. The WCA applies to all wetlands, except public waters wetlands shown on MNDNR's inventory maps.
- Calcareous fens, a rare type of wetland, are regulated under the WCA but the responsibility for their protection is assigned to the MNDNR. Any alteration to a calcareous fen must be approved by the MNDNR Commissioner as specified in a management plan.
- 3. In contrast to public waters wetlands regulated under the Public Waters Permits Program, there is no comprehensive inventory or map of wetlands regulated by the WCA, although the NWI maps prepared by the U.S. Fish and Wildlife Service provides some general indication of the location and type of wetlands.

11.5.2 Performance Standards

- The entire extent of wetlands shall not be altered, regraded, filled, piped, diverted, or built upon except where state, and/or federal permits have been obtained.
- 2. Development must be set back a minimum of one hundred (100) feet from the delineated edge of any wetland.

# 11.6 Steep Slopes / Bluffs

# 11.6.1 Performance Standards for Development within Steep Slopes/Bluffs

- Proposed Development, including all structures and driveways that
  occurs on slopes greater than twelve (12) percent are required to
  submit a site plan created by a Licensed Engineer or a Professional
  Geologist or other qualified individual that has experience in building,
  earth work, and soil erosion control which is deemed acceptable to
  Winona County Planning Department and Winona County SWCD.
- Proposed Development including all structures and driveways that
  occurs within slopes between eighteen (18) percent and twenty
  five (25) percent shall be allowed only by a Conditional Use Permit.
  Driveways shall be constructed to standards in Chapter 9.
- 3. Developments and other land disturbing activities are prohibited on slopes over twenty five (25) percent. Such slopes shall be preserved in their natural state.
- Proposed Development including all structures and driveways are prohibited between the toe and the top of the Bluff, as defined in Chapter 4.
- 5. A one hundred (100) foot setback shall be observed from the top of the bluff of all bluffs which have a total height of one hundred (100) feet or more as measured from the toe of the bluff to the top of the bluff. This setback shall pertain to all structures and impervious surfaces.
- 6. Timber Harvesting and selective cutting for approved forest management purposes shall be conducted in accordance with performance standards in Chapter 9.
- Properties containing woodlands shall not disturb more than one

   (1) acre of the woodlands for altering, regrading, clearing or building except as specifically provided in an approved land disturbance permit.

## 11.6.2 Vegetative Screening Standards

- 1. In circumstances where insufficient screening exists, a restoration plan to provide adequate screening may be required by the Planning Department.
- Within the top of the bluff setback, and the bluff impact zone, intensive vegetative clearing is not permitted except for public services, such as public roads and utilities only when the applicant shows the necessity for clearing of vegetation.

## STEEP SLOPES / BLUFFS

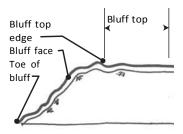


Figure 11.16 Bluff Features

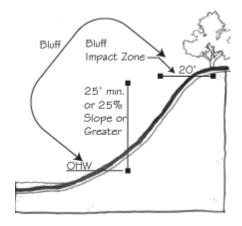


Figure 11.17 Bluff and Bluff Impact Zone relationship diagram.

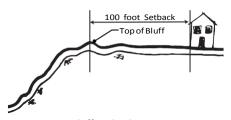


Figure 11.18 Bluff Setback

## STEEP SLOPES / BLUFFS

- 3. The provisions listed above shall not prohibit the restoration or management of forests and natural plant communities, the removal of trees seriously damaged by storms or other acts of nature, or hinder measures taken to control tree species that are diseased or exotic.
- 4. Should the removal of vegetation be required, site restoration activities shall provide for the planting of new trees with the intent of replacing screening values.

## 11.6.3 Mississippi River Bluffs (MRB)

This section is established to protect and enhance the intrinsic natural and scenic qualities of the bluffs along the Mississippi River. The Mississippi River Bluffs shall be all bluffs located within one (1) mile of the center median of Minnesota Highway 61. The following performance standards are to be followed in addition to sections 11.6.1 and 11.6.2.

# 11.6.4 Additional Performance Standards for Development within the (MRB)

- 1. Proposed building activities including all structures and driveways that occurs within slopes between twelve (12) percent and eighteen (18) percent shall be allowed only by a Conditional Use Permit.
- 2. Developments and other land disturbing activities are prohibited on slopes over eighteen (18) percent. Such slopes shall be preserved in their natural state.
- 3. Proposed development within three hundred (300) feet of the top of the bluff will require a Conditional Use Permit.

# 11.6.5 Additional Standards for Conditional Use Permits required under Sections 11.6.1 and 11.6.3

- 1. Proposed developments shall be aligned and sited to fit the natural topography to take advantage of existing vegetation and land form screening.
- Proposed developments shall use the most minimal amount of grading or other modifications of land forms, vegetation cover and natural features.
- 3. Exterior lighting located on the parcel shall not exceed a total overall height of eight (8) feet and shall be directed toward the ground.
- 4. The exterior color of proposed structures, including roofs shall be of earth tone color.
- 5. The exterior material of proposed structures shall be non reflective.
- 6. To promote structural design which fits existing site conditions, excessive land disturbance for the creation of structural building envelopes shall be avoided.
- 7. Proposed development shall have a total building height of no more than thirty five (35) feet.
- 8. Viewshed analysis shall be employed as an evaluation tool to be considered as part of the decision making process.

STEEP SLOPES / BLUFFS

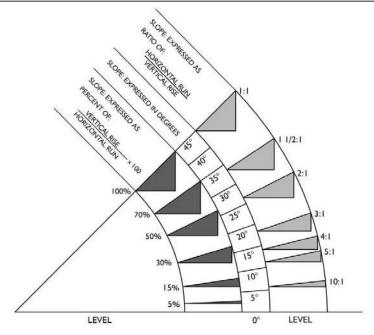


Figure 11.19 Method of describing slope as found in typical planning and design reference materials.

#### 11.7 Karst Features

#### 11.7.1 Performance Standards

- 1. The dumping of refuse, garbage, sewage, barnyard waste, carcasses, chemicals, hazardous waste in sinkholes is prohibited.
- 2. The primary or initial responsibility of cleaning up sinkholes shall fall on the party or parties who have deposited or who are depositing prohibited materials into a sinkhole. In the event that a primary or initial responsible party cannot be determined, it shall be the responsibility of the land occupier to clean up the sinkholes on the property owned by the land occupier.
- 3. Proposed dwellings and/or accessory structures must maintain a setback of one hundred (100) feet from any known sinkhole, if the sinkhole has been grouted using approved SWCD methods to complete such activity the setback is not required.
- 4. Proposed septic drainfields and tanks must maintain a setback of one hundred (100) feet from any known sinkhole.
- 5. Stormwater should be diverted away or around any known sinkhole.

# 11.8 Archaeological Sites and Burial Grounds 11.8.1 Purpose

Winona County has a diversity of cultural and historic resources commonly associated with the varied terrain of the Upper Midwest. These resources reflect upon the strong Native American heritage of the area as well as early pioneer settlements, and are highly valued by residents and visitors alike. Despite the long history of continued human existence, not all historic resources are easily visible or discernible across the landscape, as Winona County possesses significant archaeological

**KARST** 

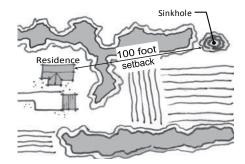


Figure 11.19 Sinkhole Setback

ARCHAEOLOGICAL SITES AND BURIAL GROUNDS

# ARCHAEOLOGICAL SITES AND BURIAL GROUNDS

assets. Winona County placed the following policies in this Ordinance as a means to preserve the sanctity of these archeological assets.

#### 11.8.2 Requirements

This section pertains to areas of Winona County indicated as being of high archeological probability as shown on the Zoning Maps of Winona County.

These areas typically comprise of the following Winona County geographic features: upland terraces or bluff tops within one thousand (1,000) feet from the terrace or bluff edge; terraces within five hundred (500) feet of rivers and streams; terraces above floodplains; lower terraces back to the toes of bluffs with views of rivers and streams; and isolated hilltops with good views of the surrounding landscape. The predictive model produced by the Minnesota State Archaeologist for Winona County portrays these features as having the greatest likelihood of containing archaeological sites and unplatted burials especially for locations in the Mississippi River Valley.

- 1. A Phase One Archaeological Survey shall be required:
  - a. when land is proposed to be converted from agricultural and natural resource uses to residential, commercial, or industrial uses:
  - b. when more than one (1) acre of land is disturbed, except agricultural crop lands including timber harvesting activities;

The scope of the study area shall include land located within one hundred fifty (150) feet from the limits of any proposed ground disturbing activity and end at the property line of the applicant.

- 2. An Archaeological Assessment shall be required:
  - a. when a Development Certificate is required for a proposed structure of one thousand (1000) square feet or more;
  - b. when a Land Alteration Permit is required.

The scope of the assessment shall include land within one hundred fifty (150) feet from the limits of any proposed ground disturbing activity and end at the property line of the applicant.

3. The Planning Department shall forward a notice of the Phase One Survey or the Archaeological Assessment to the Shakopee Mdewakanton Sioux Community, the Prairie Island Indian Community, the Lower Sioux Indian Community, the Sisseton Wahpeton Oyate, the Minnesota Indian Affairs Council, and the Minnesota State Archaeologist. The notice shall include the name of the qualified professional archaeologist conducting the survey and a site plan showing the location and scope of the proposed development.

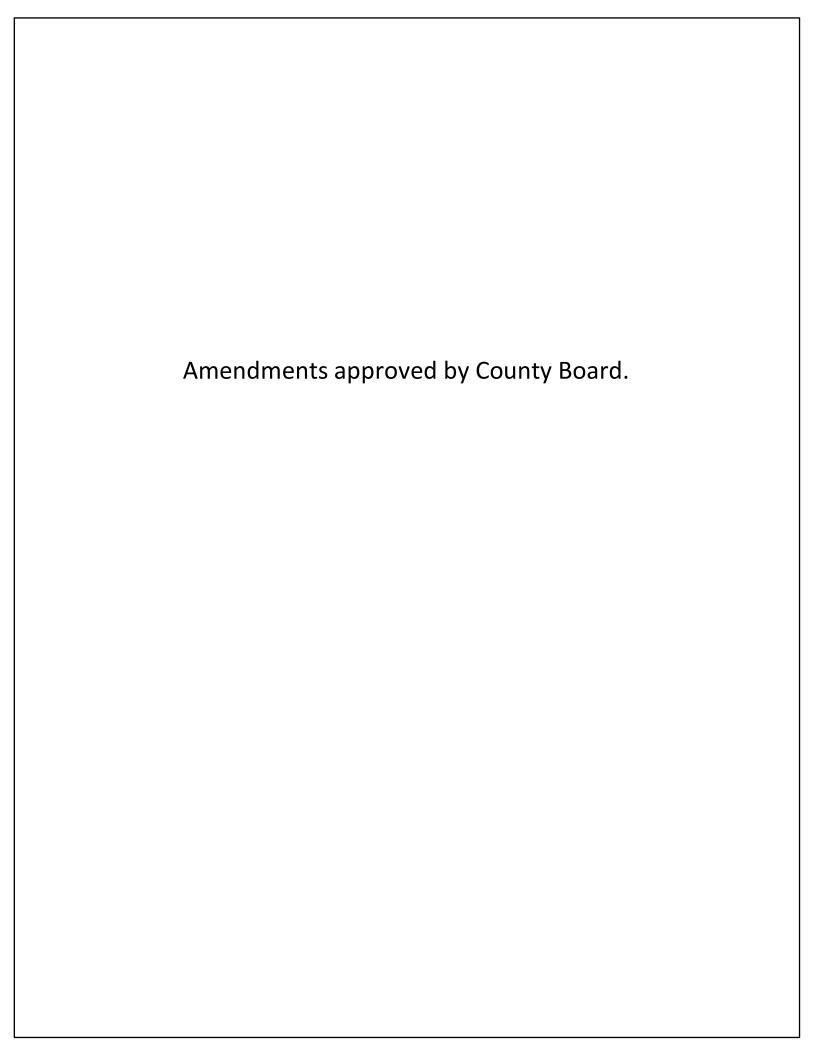
ARCHAEOLOGICAL SITES AND BURIAL GROUNDS

- 4. Burials, graves, and cemeteries located outside of platted, recorded, or identified cemeteries shall be protected from unauthorized disturbance, authenticated by the State Archaeologist, and subject to all the provisions of Minnesota State Statutes 307.08 (Minnesota Private Cemeteries Act). Once identified, all land disturbances and development activities shall have a minimum setback of fifty (50) feet from burials, graves, and cemeteries or site-specific setbacks as determined by the State Archaeologist. The Phase One Survey or the Archaeological Assessment may reveal the necessity to conduct further archaeological reviews to verify the extent of the historical component, subsequently; the applicant may choose to forgo additional studies and amend their site plan to avoid identified archaeological sites and unplatted burials.
- 5. Upon completion of the Phase One Survey or the Archaeological Assessment, report copies shall be provided to the Shakopee Mdewakanton Sioux Community, Prairie Island Indian Community, the Lower Sioux Indian Community, the Sisseton Wahpeton Oyate, Minnesota Indian Affairs Council, and the Minnesota State Archaeologist for their review and comment. Upon receipt of the study report, the Tribes shall have thirty (30) calendar days to respond. The Planning Department shall consider the recommendations described in the study report as well as the Tribal comments before issuing permits/certificates.
- 6. The Planning Department considers applications incomplete until the necessary archaeological review is finished.



Figure 11.20 Image taked from Myron A. Nilles 'A History of Wapasha's Prairie'.

**Sections Omitted** 



**PERVIOUS SURFACE:** A surface which allow the penetration of water into the ground.

PHASE ONE ARCHAEOLOGICAL SURVEY: An effort to locate and record archaeological sites. The survey shall be conducted in accordance with the State Historic Preservation Office (SHPO) document entitled SHPO Manual for Archaeological Projects in Minnesota (July 2005), or as amended. Winona County requires a qualified professional archaeologist, as defined by Minnesota State Statutes 138.31, Subdivision #14, or entities listed on the Archaeological Contractors List compiled by the State Historic Preservation Office (SHPO) to conduct and prepare the survey.

PLAIN: An area of land with relatively low relief, meaning that it is flat. PLANNING DEPARTMENT: The Winona County Planning Department. PLANNING DIRECTOR: The Planning Director of the Winona County Planning Department or the Director's authorized representative.

PLOT: A tract of land other than one (1) unit of a record plat or subdivision and occupied and used or intended to be occupied and used as an individual site and improved or intended to be improved by the erection thereon of buildings and including as a minimum such open space as required under this Ordinance.

**PORTABLE BUILDING**: A structure that can be moved with wheels or skids when empty.

**POTENTIAL POLLUTION HAZARD:** An animal feedlot or manure storage area that:

- a. Does not comply with the requirements of parts 7020.20000 to 7020.2225 and has not been issued an SDS or NPDES permit establishing an alternative construction or operating method; or
- Presents a potential or immediate source of pollution to waters of the State as determined by inspection by a County Feedlot Pollution Control Officer or Agency staff by evaluating the following:
  - I. The size of the animal feedlot or manure storage area;
  - II. The amount of pollutants reaching or that may reach waters of the state;
  - III. The location of the animal feedlot or manure storage area relative to waters of the state;
  - IV. The means of conveyance of animal manure or process wastewater into waters of the state; and
  - V. The slope, vegetation, rainfall, and other factors affecting the likelihood or frequency of discharge of animal manure or process wastewater into waters of the state.

PRACTICAL DIFFICULTY: As defined in Minnesota Statutes, Chapter 394:

Practical Difficulty as used in connection with granting a variance means that the property owner proposes to use the property in a reasonable manner not permitted by an official control; the plight of the landowner is due to circumstances unique to the property not created by the landowner; and the variance, if granted, will not alter the essential character of the locality.

- *USE, PERMITTED*: A public or private use which of itself conforms with the purposes, objectives, requirements, regulations and performance standards of a particular district.
- USE, PRINCIPAL: The main use of land or buildings as distinguished from subordinate or accessory uses. A "principal" use may be either permitted or conditional.
- USE, SEMI PUBLIC: The use of land by a private, nonprofit organization to provide a public service that is ordinarily open to some persons outside the regular constituency of the organization.
- *USE, SUBSTANDARD*: Any use existing prior to the adoption of this Ordinance or amendments thereto which is allowed either as a permitted or conditional use but does not meet the minimum lot area, height, yard, width, setbacks or depth standards.
- USE, SURFACE WATER-ORIENTED COMMERCIAL: The use of land for commercial purposes, where access to and use of a surface water feature is an integral part of the normal conductance of business. Marinas, resorts and restaurants with transient docking facilities are examples of such use.
- UTILITIES: Refers to all utility service providers, whether the same be government owned facilities or furnished by private utility companies.
- VALLEY: The land between hills or mountains, possibly containing a stream or river
- VARIANCE: Any modification or variation of official controls where it is determined that, by reason of exceptional circumstances, the strict enforcement of the official controls would cause unnecessary practical difficulties
- VERTICAL CURVE: The surface curvature on a road or highway center line located between lines of different percentage of grade
- VETERINARY HOSPITAL OR CLINIC: A place used for the care, grooming, diagnosis, and treatment of sick, ailing, infirm or injured animals and those who are in need of medical or surgical attention, and may include overnight accommodations on the premises for the treatment, observation, and/or recuperation. It may also include boarding that is incidental to the primary activity, but does not include a kennel.
- *WAREHOUSE*: A building used primarily for the storage of goods and materials.
- WATER SUPPLY SYSTEM, COMMUNITY: A system providing water for human consumption and either containing at least fifteen (15) service connections or living units by year-round residents, or regularly serves at least twenty five (25) year-round residents.
- waterways, wells, springs, reservoirs, aquifers, irrigation systems, drainage systems, and all other bodies or accumulations of water, surface or underground, natural or artificial, public or private, which are contained within, flow through, or border upon the State or any portions thereof.

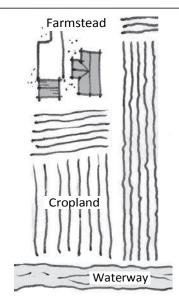


Figure 4.33 Example of waterway adjacent to farmstead

# **Appeal to District Court**

All decisions by the Board of
Adjustment or the Variance Hearing
Officer, in granting variances
or in hearing appeals from any
administrative order, requirement,
decision, or determination shall
be final except that any aggrieved
person or persons, or any
department, board or commission of
the jurisdiction or of the state shall
have the right to appeal within 30
days, after receipt of notice of the
decision, to the district court in the
county in which the land is located
on questions of law and fact.

Any party that would like to submit an appeal to the decision just rendered at a public hearing must do so to the District Court. The Planning Department is not responsible for filing the appeal.

Figure 5.4 Appeal to District Court

## 5.6 Variances

## 5.6.1 Purpose

The purpose of this section is to provide for deviations from the literal provisions of this Ordinance in instances where their strict enforcement would cause practical difficulties because of physical circumstances unique to the individual property under consideration, and to grant such variances only when it is demonstrated that such actions will be in keeping with the spirit and intent of this Ordinance.

# 5.6.2 General Provisions and Standards for Evaluating a Variance

- 1. The Winona County Board of Adjustment shall not grant a variance from the regulations of this Ordinance unless it shall make findings of fact based upon the evidence presented and on the following standards as required by Minnesota State Statute 394.27 Subd. 7.
  - 1. The variance request is in harmony with the intent and purpose of the ordinance.
  - 2. The variance request is consistent with the comprehensive plan.
  - 3. The applicant has established that there are practical difficulties in complying with the official control

- and proposes to use the property in a reasonable manner.
- 4. The variance request is due to special conditions or circumstances unique to the property not created by owners of the property since enactment of this Ordinance.
- 5. The variance will not alter the essential character of the locality nor substantially impair property values, or the public health, safety or welfare in the vicinity.
- 6. Economic considerations alone do not constitute practical difficulties.
- 7. The variance cannot be alleviated by a reasonable method other than a variance and is the minimum variance which would alleviate the practical difficulty.
- 8. The request is not a use variance and shall not have the effect of allowing any use that is not allowed in the zoning district, permit a lower degree of flood protection than the regulatory flood protection elevation or permit standards lower than those required by State Law.
- 2. When deciding on a petition regarding the Floodplain District the Board of Adjustment must also satisfy the following additional criteria of the Federal Emergency Management Agency:
  - 1. Variances shall not be issued by a community within any designated regulatory floodway if any increase in flood levels during the base flood discharge would result.
  - 2. Variances shall only be issued by Winona County upon:
    - 1. A showing of good and sufficient cause, and
    - 2. A determination that failure to grant the variance would result in exceptional hardship to the applicant, and
    - determination that the granting of a variance will not result in increased flood heights, additional threats to public safety, extraordinary public expense, create nuisances, cause fraud on or victimization of the public, or conflict with existing local laws or ordinances.
  - 3. Variances shall only be issued upon a determination that the variance is the minimum necessary, considering the flood hazard, to afford relief.
- 3. Application for a variance shall set forth reasons that the variance is justified in order to make reasonable use of the land, structure or building.

Request for Variance Filed with County Planning Director

County Planning Director to set Public Hearing

Applicant/Rep. Appears Before Board of Adjustment (BoA)

BoA Conducts Hearing & Reports Findings to County Planning Director

BoA Makes Finding of Fact and Reaches Decision

BoA Decision is Final, Optional Appeal

Figure 5.5 Variance Process

- 4. Should the Board of Adjustments find that the conditions outlined heretofore apply to the proposed lot or parcel, the County may grant a variance from the strict application of this Ordinance so as to relieve such practical difficulties to the degree considered reasonable, provided such relief may be granted without impairing the intent of this Ordinance.
- 5. Practical difficulties include, but are not limited to, inadequate access to direct sunlight for solar energy systems. Variances shall be granted for earth sheltered construction as defined in section 216C.06, subdivision 14, when in harmony with the official controls.
- 6. The Board of Adjustment may impose conditions in the granting of variances. A condition must be directly related to and must bear a rough proportionality to the impact created by the variance.
- 7. The Board of Adjustment shall arrive at a decision on such appeal or variance in accordance with Minnesota Statute Section 15.99 also known as the "Sixty (60)-day law." It shall make its decision in writing setting forth the findings of fact and the reasons for its decisions.

